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Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634

October 2018

Salem-Keizer Public Schools/3735 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Salem-Keizer Public Schools/3735

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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October 2018 Salem-Keizer Public Schools/3735

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

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# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Salem-Keizer Public Schools -- #3735

October 2018

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Milliman has prepared this report for Salem-Keizer Public Schools to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Salem-Keizer Public Schools.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for Salem-Keizer Public Schools

		Payroll	
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(11.07%)	(11.07%)	(11.07%)
Net pension contribution rate	20.90%	15.51%	20.14%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	20.96%	15.51%	20.14%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### Salem-Keizer Public Schools

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$564,582,371	\$674,420,488
Allocated pooled OPSRP UAL	36,370,254	40,903,243
Side account	237,478,212	231,509,888
Net unfunded pension actuarial accrued liability	363,474,413	483,813,843
Combined valuation payroll	241,356,321	237,585,517
Net pension UAL as a percentage of payroll	151%	204%
Calculated Side Account Rate Relief	(11.07%)	(10.19%)
Allocated Pooled RHIA UAL	(\$2,765,507)	(\$32,349)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(¢ in milliona)	Actuarial V	/aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

## **Principal Valuation Results (continued)**

## **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
DPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
DPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
ctuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
JAL as a percentage of payroll	15%	17%
JAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial V	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

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# Side Account Information

### **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$231,509,888	\$231,509,888
2. Deposits during 2017			
3. Administrative expenses		(1,500)	(1,500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(28,044,233)	(28,044,233)
5. Side account earnings during 2017		34,014,057	34,014,057
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$237,478,212	\$237,478,212

# Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$116,886,458	\$114,853,760
Side Account 2	70,744,544	69,519,738
Side Account 3	49,847,210	47,136,390
Total	\$237,478,212	\$231,509,888

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$237,478,212	\$231,509,888
2. Combined valuation payroll	241,356,321	237,585,517
3. Average amortization factor	8.893	9.553
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(11.07%)	(10.19%)

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For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

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# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

#### Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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Santiam Canyon School District/3665 Oregon Public Employees Retirement System

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All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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October 2018 Santiam Canyon School District/3665

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

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# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Santiam Canyon School District -- #3665

October 2018

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Milliman has prepared this report for Santiam Canyon School District to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Santiam Canyon School District.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

# *Employer Rates Effective July 1, 2019 for Santiam Canyon School District*

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(18.70%)	(18.70%)	(18.70%)
Net pension contribution rate	13.27%	7.88%	12.51%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	13.33%	7.88%	12.51%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## Santiam Canyon School District

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$6,761,767	\$8,290,967
Allocated pooled OPSRP UAL	435,591	502,843
Side account	4,492,265	4,409,861
Net unfunded pension actuarial accrued liability	2,705,093	4,383,949
Combined valuation payroll	2,890,624	2,920,750
Net pension UAL as a percentage of payroll	94%	150%
Calculated Side Account Rate Relief	(18.70%)	(16.79%)
Allocated Pooled RHIA UAL	(\$33,121)	(\$398)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(¢ in milliono)	Actuarial \	/aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

## **Principal Valuation Results (continued)**

## OPSRP

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
OPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
OPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
Actuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	15%	17%
UAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial Va	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$4,409,861	\$4,409,861
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(563,450)	(563,450)
5. Side account earnings during 2017		646,355	646,355
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$4,492,265	\$4,492,265

# Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$4,492,265	\$4,409,861
Side Account 2	0	0
Side Account 3	0	0
Total	\$4,492,265	\$4,409,861

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$4,492,265	\$4,409,861
2. Combined valuation payroll	2,890,624	2,920,750
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(18.70%)	(16.79%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.	
Interest crediting	7.20% compounded annually on members' regular account balances.	
	7.20% compounded annually on members' variable account balances.	
Consumer price inflation	2.50% per year.	
Future general wage inflation	3.50% per year.	
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.	
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.	

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# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

#### Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634



Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634

October 2018

School Districts/3000 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

# C Milliman

October 2018 School Districts/3000

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

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October 2018 School Districts/3000

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# 🕻 Milliman

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL School Districts -- #3000

October 2018

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Milliman has prepared this report for School Districts to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to School Districts.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

# Employer Rates Effective July 1, 2019 for School Districts

		Payroll	
	OPSRP		P
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	0.00%	0.00%	0.00%
Net pension contribution rate	31.97%	26.58%	31.21%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	32.03%	26.58%	31.21%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

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# **Executive Summary**

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

### **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## **School Districts**

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	N/A	N/A
Allocated pooled OPSRP UAL	N/A	N/A
Side account	N/A	N/A
Net unfunded pension actuarial accrued liability	N/A	N/A
Combined valuation payroll	N/A	N/A
Net pension UAL as a percentage of payroll	N/A	N/A
Calculated Side Account Rate Relief	N/A	N/A
Allocated Pooled RHIA UAL	N/A	N/A

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## School District Pool

(f in millione)	Actuarial V	aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

# **Principal Valuation Results (continued)**

# OPSRP

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
OPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
OPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
Actuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	15%	17%
UAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial Va	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A		
2. Deposits during 2017			
3. Administrative expenses			
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>			
5. Side account earnings during 2017			
6. Side account as of December 31, 2017 (1. + 2. + 3. + 4. + 5.)			

# Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1		
Side Account 2		
Side Account 3		
Total	\$0	\$0

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

		December 31, 2017	December 31, 2016
1.	Total side account	\$O	\$0
2.	Combined valuation payroll	0	0
3.	Average amortization factor	0.000	0.000
4.	Total side account rate $(-1. \div 2. \div 3.)^{1}$	0.00%	0.00%

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

## **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting 7.20% compounded annually on members' regular acco	
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

#### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634

October 2018

Seaside Schools/3187 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Seaside Schools/3187

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

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October 2018 Seaside Schools/3187

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# 🕻 Milliman

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Seaside Schools -- #3187

October 2018

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Milliman has prepared this report for Seaside Schools to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Seaside Schools.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for Seaside Schools

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(10.94%)	(10.94%)	(10.94%)
Net pension contribution rate	21.03%	15.64%	20.27%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	21.09%	15.64%	20.27%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### Seaside Schools

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$21,117,929	\$25,210,117
Allocated pooled OPSRP UAL	1,360,412	1,528,980
Side account	8,212,564	8,005,170
Net unfunded pension actuarial accrued liability	14,265,777	18,733,927
Combined valuation payroll	9,027,816	8,881,045
Net pension UAL as a percentage of payroll	158%	211%
Calculated Side Account Rate Relief	(10.94%)	(10.02%)
Allocated Pooled RHIA UAL	(\$103,442)	(\$1,209)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## School District Pool

(f in millione)	Actuarial V	/aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

## **Principal Valuation Results (continued)**

## **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
DPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
DPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
ctuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
JAL as a percentage of payroll	15%	17%
JAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial Va	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$8,005,170	\$8,005,170
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(975,164)	(975,164)
5. Side account earnings during 2017		1,183,058	1,183,058
<ol> <li>Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$8,212,564	\$8,212,564

# Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$8,212,564	\$8,005,170
Side Account 2	0	0
Side Account 3	0	0
Total	\$8,212,564	\$8,005,170

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$8,212,564	\$8,005,170
2. Combined valuation payroll	9,027,816	8,881,045
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(10.94%)	(10.02%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

## **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## Changes in Actuarial Methods and Allocation Procedures

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

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# Glossary

#### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

Milliman This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634

October 2018

Sherwood School District #88J/4317 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

October 2018 Sherwood School District #88J/4317

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

October 2018 Sherwood School District #88J/4317

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Sherwood School District #88J -- #4317

October 2018

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Milliman

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Milliman has prepared this report for Sherwood School District #88J to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Sherwood School District #88J.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for Sherwood School District #88J

		Payroll	
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(4.83%)	(4.83%)	(4.83%)
Net pension contribution rate	27.14%	21.75%	26.38%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	27.20%	21.75%	26.38%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

### **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

### **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

### **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### Sherwood School District #88J

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$61,715,015	\$72,684,666
Allocated pooled OPSRP UAL	3,975,666	4,408,286
Side account	10,596,606	10,386,980
Net unfunded pension actuarial accrued liability	55,094,075	66,705,972
Combined valuation payroll	26,382,880	25,605,426
Net pension UAL as a percentage of payroll	209%	261%
Calculated Side Account Rate Relief	(4.83%)	(4.51%)
Allocated Pooled RHIA UAL	(\$302,300)	(\$3,486)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

### **Principal Valuation Results (continued)**

## **School District Pool**

(¢ in milliona)	Actuarial V	/aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

## **Principal Valuation Results (continued)**

## **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
DPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
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Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
JAL as a percentage of payroll	15%	17%
JAL rate	1.45%	1.56%

### **Retiree Healthcare**

	Actuarial Va	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

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# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$10,386,980	\$10,386,980
2. Deposits during 2017			
3. Administrative expenses		(1,000)	(1,000)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(1,311,614)	(1,311,614)
5. Side account earnings during 2017		1,522,240	1,522,240
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$10,596,606	\$10,596,606

## Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$7,012,201	\$6,874,245
Side Account 2	3,584,405	3,512,734
Side Account 3	0	0
Total	\$10,596,606	\$10,386,980

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$10,596,606	\$10,386,980
2. Combined valuation payroll	26,382,880	25,605,426
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(4.83%)	(4.51%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

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# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

#### Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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October 2018

Silver Falls School District/4270 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

### **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Silver Falls School District/4270

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

October 2018 Silver Falls School District/4270

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Silver Falls School District -- #4270

October 2018

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Milliman has prepared this report for Silver Falls School District to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Silver Falls School District.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### Employer Rates Effective July 1, 2019 for Silver Falls School District

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(10.82%)	(10.82%)	(10.82%)
Net pension contribution rate	21.15%	15.76%	20.39%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	21.21%	15.76%	20.39%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

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# **Executive Summary**

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

### **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

### **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### Silver Falls School District

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$45,334,758	\$53,808,047
Allocated pooled OPSRP UAL	2,920,454	3,263,429
Side account	17,433,348	16,438,891
Net unfunded pension actuarial accrued liability	30,821,864	40,632,585
Combined valuation payroll	19,380,397	18,955,552
Net pension UAL as a percentage of payroll	159%	214%
Calculated Side Account Rate Relief	(10.82%)	(9.64%)
Allocated Pooled RHIA UAL	(\$222,064)	(\$2,581)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

### **Principal Valuation Results (continued)**

## **School District Pool**

(f in millione)	Actuarial Valuation as of	
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

## **Principal Valuation Results (continued)**

## OPSRP

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
DPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
DPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
ctuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Infunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
JAL as a percentage of payroll	15%	17%
JAL rate	1.45%	1.56%

### **Retiree Healthcare**

	Actuarial Valuation as of		
RHIA (\$ in millions)	December 31, 2017	December 31, 2016	
Normal cost	\$2.5	\$3.0	
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7	
Normal cost rate	0.06%	0.07%	
Actuarial accrued liability	\$437.6	\$463.7	
Actuarial asset value	553.3	465.0	
Unfunded actuarial accrued liability	(115.7)	(1.3)	
Funded status	126%	100%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
UAL as a percentage of payroll	(1%)	0%	
UAL rate	0.00%	0.42%	

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# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$16,438,891	\$16,438,891
2. Deposits during 2017			
3. Administrative expenses		(1,000)	(1,000)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(1,447,693)	(1,447,693)
5. Side account earnings during 2017		2,443,150	2,443,150
<ol> <li>Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$17,433,348	\$17,433,348

# Side Account Information

### Side Account Balances

	December 31, 2017	December 31, 2016
Side Account 1	\$14,376,238	\$13,753,987
Side Account 2	3,057,110	2,684,904
Side Account 3	0	0
Total	\$17,433,348	\$16,438,891

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$17,433,348	\$16,438,891
2. Combined valuation payroll	19,380,397	18,955,552
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(10.82%)	(9.64%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

## **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

### **Pre-SLGRP** Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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October 2018

Sisters School District/3296 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Sisters School District/3296

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

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October 2018 Sisters School District/3296

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# 🕻 Milliman

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Sisters School District -- #3296

October 2018

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Milliman has prepared this report for Sisters School District to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Sisters School District.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for Sisters School District

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(19.14%)	(19.14%)	(19.14%)
Net pension contribution rate	12.83%	7.44%	12.07%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	12.89%	7.44%	12.07%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## **Sisters School District**

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$14,493,863	\$16,374,301
Allocated pooled OPSRP UAL	933,691	993,093
Side account	9,857,089	9,530,083
Net unfunded pension actuarial accrued liability	5,570,465	7,837,311
Combined valuation payroll	6,196,059	5,768,355
Net pension UAL as a percentage of payroll	90%	136%
Calculated Side Account Rate Relief	(19.14%)	(18.37%)
Allocated Pooled RHIA UAL	(\$70,996)	(\$785)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(¢ in milliono)	Actuarial Valuation as of	
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

# **Principal Valuation Results (continued)**

# **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
DPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
DPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
ctuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
JAL as a percentage of payroll	15%	17%
JAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial Valuation as of		
RHIA (\$ in millions)	December 31, 2017	December 31, 2016	
Normal cost	\$2.5	\$3.0	
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7	
Normal cost rate	0.06%	0.07%	
Actuarial accrued liability	\$437.6	\$463.7	
Actuarial asset value	553.3	465.0	
Unfunded actuarial accrued liability	(115.7)	(1.3)	
Funded status	126%	100%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
UAL as a percentage of payroll	(1%)	0%	
UAL rate	0.00%	0.42%	

# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$9,530,083	\$9,530,083
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(1,072,289)	(1,072,289)
5. Side account earnings during 2017		1,399,795	1,399,795
<ol> <li>Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$9,857,089	\$9,857,089

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# Side Account Information

## **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$9,857,089	\$9,530,083
Side Account 2	0	0
Side Account 3	0	0
Total	\$9,857,089	\$9,530,083

## **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$9,857,089	\$9,530,083
2. Combined valuation payroll	6,196,059	5,768,355
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^1$	(19.14%)	(18.37%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

## **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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# Glossary

### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

### Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

### **Pre-SLGRP** Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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October 2018

Siuslaw School District #97J/3537 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

# **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Siuslaw School District #97J/3537

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

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October 2018 Siuslaw School District #97J/3537

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# 🕻 Milliman

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Siuslaw School District #97J -- #3537

October 2018

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Milliman has prepared this report for Siuslaw School District #97J to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Siuslaw School District #97J.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for Siuslaw School District #97J

		Payroll	
		OPSR	Р
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(14.91%)	(14.91%)	(14.91%)
Net pension contribution rate	17.06%	11.67%	16.30%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	17.12%	11.67%	16.30%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

# **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## Siuslaw School District #97J

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$16,382,870	\$21,325,130
Allocated pooled OPSRP UAL	1,055,380	1,293,358
Side account	8,678,156	8,444,541
Net unfunded pension actuarial accrued liability	8,760,094	14,173,947
Combined valuation payroll	7,003,600	7,512,438
Net pension UAL as a percentage of payroll	125%	189%
Calculated Side Account Rate Relief	(14.91%)	(12.50%)
Allocated Pooled RHIA UAL	(\$80,249)	(\$1,023)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(f in millione)	Actuarial Valuation as of		
(\$ in millions) —	December 31, 2017	December 31, 2016	
Normal cost	\$199.0	\$215.1	
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7	
Normal cost rate	13.79%	14.04%	
Actuarial accrued liability	\$29,677.4	\$29,152.2	
Actuarial asset value	21,924.7	19,952.9	
Unfunded actuarial accrued liability	7,752.7	9,199.2	
Funded status	74%	68%	
Combined valuation payroll	\$3,314.2	\$3,240.7	
UAL as a percentage of payroll	234%	284%	
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%	
Tier 1/Tier 2 Active Members			
Count	23,753	26,180	
Average Age	52.8	52.6	
Average Service	19.7	19.2	
Average Valuation Payroll	\$60,781	\$58,545	
Tier 1/Tier 2 Dormant Members			
Count	12,003	12,865	
Average Age	56.1	55.8	
Average Monthly Benefit	\$1,004	\$993	
Tier 1/Tier 2 Retirees and Beneficiaries			
Count	67,545	65,696	
Average Age	72.4	72.2	
Average Monthly Benefit	\$2,236	\$2,191	

# **Principal Valuation Results (continued)**

# OPSRP

	Actuarial Valuation as of		
(\$ in millions)	December 31, 2017	December 31, 2016	
eneral service normal cost	\$435.7	\$402.9	
DPSRP general service valuation payroll	5,187.5	4,746.4	
General service normal cost rate	8.40%	8.49%	
Police and fire normal cost	\$86.6	\$80.6	
DPSRP police and fire valuation payroll	664.5	609.4	
Police and fire normal cost rate	13.03%	13.22%	
ctuarial accrued liability	\$5,634.7	\$4,717.0	
Actuarial asset value	4,116.5	3,021.4	
Jnfunded actuarial accrued liability	1,518.2	1,695.6	
Funded status	73%	64%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
JAL as a percentage of payroll	15%	17%	
JAL rate	1.45%	1.56%	

## **Retiree Healthcare**

	Actuarial Valuation as of		
RHIA (\$ in millions)	December 31, 2017	December 31, 2016	
Normal cost	\$2.5	\$3.0	
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7	
Normal cost rate	0.06%	0.07%	
Actuarial accrued liability	\$437.6	\$463.7	
Actuarial asset value	553.3	465.0	
Unfunded actuarial accrued liability	(115.7)	(1.3)	
Funded status	126%	100%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
UAL as a percentage of payroll	(1%)	0%	
UAL rate	0.00%	0.42%	

# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$8,444,541	\$8,444,541
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(1,007,694)	(1,007,694)
5. Side account earnings during 2017		1,241,808	1,241,808
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$8,678,156	\$8,678,156

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# Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$8,678,156	\$8,444,541
Side Account 2	0	0
Side Account 3	0	0
Total	\$8,678,156	\$8,444,541

## **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$8,678,156	\$8,444,541
2. Combined valuation payroll	7,003,600	7,512,438
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(14.91%)	(12.50%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

## **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

# Brief Summary of Actuarial Methods and Assumptions

# **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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# Glossary

#### **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

### Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

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### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

Milliman This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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October 2018

South Lane School District/3506 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

October 2018 South Lane School District/3506

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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October 2018 South Lane School District/3506

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

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# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL South Lane School District -- #3506

October 2018

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Milliman has prepared this report for South Lane School District to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to South Lane School District.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for South Lane School District

		Payroll	
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(19.62%)	(19.62%)	(19.62%)
Net pension contribution rate	12.35%	6.96%	11.59%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	12.41%	6.96%	11.59%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

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# **Executive Summary**

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

# **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## South Lane School District

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$36,461,193	\$44,590,252
Allocated pooled OPSRP UAL	2,348,821	2,704,375
Side account	25,424,439	24,627,406
Net unfunded pension actuarial accrued liability	13,385,575	22,667,221
Combined valuation payroll	15,586,990	15,708,298
Net pension UAL as a percentage of payroll	86%	144%
Calculated Side Account Rate Relief	(19.62%)	(17.43%)
Allocated Pooled RHIA UAL	(\$178,599)	(\$2,139)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

# **School District Pool**

(f in millione)	Actuarial Valuation as of		
(\$ in millions) —	December 31, 2017	December 31, 2016	
Normal cost	\$199.0	\$215.1	
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7	
Normal cost rate	13.79%	14.04%	
Actuarial accrued liability	\$29,677.4	\$29,152.2	
Actuarial asset value	21,924.7	19,952.9	
Unfunded actuarial accrued liability	7,752.7	9,199.2	
Funded status	74%	68%	
Combined valuation payroll	\$3,314.2	\$3,240.7	
UAL as a percentage of payroll	234%	284%	
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%	
Tier 1/Tier 2 Active Members			
Count	23,753	26,180	
Average Age	52.8	52.6	
Average Service	19.7	19.2	
Average Valuation Payroll	\$60,781	\$58,545	
Tier 1/Tier 2 Dormant Members			
Count	12,003	12,865	
Average Age	56.1	55.8	
Average Monthly Benefit	\$1,004	\$993	
Tier 1/Tier 2 Retirees and Beneficiaries			
Count	67,545	65,696	
Average Age	72.4	72.2	
Average Monthly Benefit	\$2,236	\$2,191	

# **Principal Valuation Results (continued)**

# **OPSRP**

	Actuarial Valuation as of		
(\$ in millions)	December 31, 2017	December 31, 2016	
General service normal cost	\$435.7	\$402.9	
OPSRP general service valuation payroll	5,187.5	4,746.4	
General service normal cost rate	8.40%	8.49%	
Police and fire normal cost	\$86.6	\$80.6	
DPSRP police and fire valuation payroll	664.5	609.4	
Police and fire normal cost rate	13.03%	13.22%	
ctuarial accrued liability	\$5,634.7	\$4,717.0	
ctuarial asset value	4,116.5	3,021.4	
Infunded actuarial accrued liability	1,518.2	1,695.6	
unded status	73%	64%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
IAL as a percentage of payroll	15%	17%	
JAL rate	1.45%	1.56%	

## **Retiree Healthcare**

	Actuarial Valuation as of	
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

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# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$24,627,406	\$24,627,406
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(2,835,748)	(2,835,748)
5. Side account earnings during 2017		3,633,281	3,633,281
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$25,424,439	\$25,424,439

# Side Account Information

## Side Account Balances

	December 31, 2017	December 31, 2016
Side Account 1	\$25,424,439	\$24,627,406
Side Account 2	0	0
Side Account 3	0	0
Total	\$25,424,439	\$24,627,406

## **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$25,424,439	\$24,627,406
2. Combined valuation payroll	15,586,990	15,708,298
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(19.62%)	(17.43%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

## **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

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# Brief Summary of Actuarial Methods and Assumptions

# **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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October 2018

South Umpqua School District/3319 Oregon Public Employees Retirement System

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October 2018 South Umpqua School District/3319

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All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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October 2018 South Umpqua School District/3319

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

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# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL South Umpqua School District -- #3319

October 2018

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Milliman has prepared this report for South Umpqua School District to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to South Umpqua School District.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for South Umpqua School District

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(33.69%)	(33.69%)	(33.69%)
Net pension contribution rate	0.00%	0.00%	0.00%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	0.06%	0.00%	0.00%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

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# **Executive Summary**

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

# **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## South Umpqua School District

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$14,947,798	\$18,300,062
Allocated pooled OPSRP UAL	962,933	1,109,889
Side account	17,894,133	16,803,423
Net unfunded pension actuarial accrued liability	(1,983,402)	2,606,528
Combined valuation payroll	6,390,114	6,446,764
Net pension UAL as a percentage of payroll	(31%)	40%
Calculated Side Account Rate Relief	(33.69%)	(28.98%)
Allocated Pooled RHIA UAL	(\$73,219)	(\$878)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(f in millions)	Actuarial Valuation as of		
(\$ in millions) —	December 31, 2017	December 31, 2016	
Normal cost	\$199.0	\$215.1	
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7	
Normal cost rate	13.79%	14.04%	
Actuarial accrued liability	\$29,677.4	\$29,152.2	
Actuarial asset value	21,924.7	19,952.9	
Unfunded actuarial accrued liability	7,752.7	9,199.2	
Funded status	74%	68%	
Combined valuation payroll	\$3,314.2	\$3,240.7	
UAL as a percentage of payroll	234%	284%	
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%	
Tier 1/Tier 2 Active Members			
Count	23,753	26,180	
Average Age	52.8	52.6	
Average Service	19.7	19.2	
Average Valuation Payroll	\$60,781	\$58,545	
Tier 1/Tier 2 Dormant Members			
Count	12,003	12,865	
Average Age	56.1	55.8	
Average Monthly Benefit	\$1,004	\$993	
Tier 1/Tier 2 Retirees and Beneficiaries			
Count	67,545	65,696	
Average Age	72.4	72.2	
Average Monthly Benefit	\$2,236	\$2,191	

# **Principal Valuation Results (continued)**

# **OPSRP**

	Actuarial Valuation as of	
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
OPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
OPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
Actuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	15%	17%
UAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial Valuation as of		
RHIA (\$ in millions)	December 31, 2017	December 31, 2016	
Normal cost	\$2.5	\$3.0	
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7	
Normal cost rate	0.06%	0.07%	
Actuarial accrued liability	\$437.6	\$463.7	
Actuarial asset value	553.3	465.0	
Unfunded actuarial accrued liability	(115.7)	(1.3)	
Funded status	126%	100%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
UAL as a percentage of payroll	(1%)	0%	
UAL rate	0.00%	0.42%	

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# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$16,803,423	\$16,803,423
2. Deposits during 2017			
3. Administrative expenses		(1,000)	(1,000)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(1,431,631)	(1,431,631)
5. Side account earnings during 2017		2,523,341	2,523,341
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$17,894,133	\$17,894,133

# Side Account Information

## Side Account Balances

	December 31, 2017	December 31, 2016
Side Account 1	\$8,735,674	\$8,125,873
Side Account 2	9,158,459	8,677,550
Side Account 3	0	0
Total	\$17,894,133	\$16,803,423

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$17,894,133	\$16,803,423
2. Combined valuation payroll	6,390,114	6,446,764
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(33.69%)	(28.98%)

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

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# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634

Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634

October 2018

Springfield School District #19/3487 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

October 2018 Springfield School District #19/3487

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

October 2018 Springfield School District #19/3487

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Springfield School District #19 -- #3487

October 2018

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Milliman has prepared this report for Springfield School District #19 to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Springfield School District #19.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for Springfield School District #19

		Payroll	
		OPSR	P
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(11.32%)	(11.32%)	(11.32%)
Net pension contribution rate	20.65%	15.26%	19.89%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	20.71%	15.26%	19.89%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

### **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## Springfield School District #19

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$127,274,375	\$153,613,015
Allocated pooled OPSRP UAL	8,198,983	9,316,547
Side account	51,188,143	49,887,020
Net unfunded pension actuarial accrued liability	84,285,215	113,042,542
Combined valuation payroll	54,409,200	54,114,945
Net pension UAL as a percentage of payroll	155%	209%
Calculated Side Account Rate Relief	(11.32%)	(10.25%)
Allocated Pooled RHIA UAL	(\$623,431)	(\$7,368)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(f in millione)	Actuarial Valuation as of		
(\$ in millions) —	December 31, 2017	December 31, 2016	
Normal cost	\$199.0	\$215.1	
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7	
Normal cost rate	13.79%	14.04%	
Actuarial accrued liability	\$29,677.4	\$29,152.2	
Actuarial asset value	21,924.7	19,952.9	
Unfunded actuarial accrued liability	7,752.7	9,199.2	
Funded status	74%	68%	
Combined valuation payroll	\$3,314.2	\$3,240.7	
UAL as a percentage of payroll	234%	284%	
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%	
Tier 1/Tier 2 Active Members			
Count	23,753	26,180	
Average Age	52.8	52.6	
Average Service	19.7	19.2	
Average Valuation Payroll	\$60,781	\$58,545	
Tier 1/Tier 2 Dormant Members			
Count	12,003	12,865	
Average Age	56.1	55.8	
Average Monthly Benefit	\$1,004	\$993	
Tier 1/Tier 2 Retirees and Beneficiaries			
Count	67,545	65,696	
Average Age	72.4	72.2	
Average Monthly Benefit	\$2,236	\$2,191	

# **Principal Valuation Results (continued)**

# **OPSRP**

	Actuarial Valuation as of		
(\$ in millions)	December 31, 2017	December 31, 2016	
General service normal cost	\$435.7	\$402.9	
DPSRP general service valuation payroll	5,187.5	4,746.4	
General service normal cost rate	8.40%	8.49%	
Police and fire normal cost	\$86.6	\$80.6	
DPSRP police and fire valuation payroll	664.5	609.4	
Police and fire normal cost rate	13.03%	13.22%	
ctuarial accrued liability	\$5,634.7	\$4,717.0	
Actuarial asset value	4,116.5	3,021.4	
Infunded actuarial accrued liability	1,518.2	1,695.6	
Funded status	73%	64%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
JAL as a percentage of payroll	15%	17%	
JAL rate	1.45%	1.56%	

## **Retiree Healthcare**

	Actuarial Valuation as of		
RHIA (\$ in millions)	December 31, 2017	December 31, 2016	
Normal cost	\$2.5	\$3.0	
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7	
Normal cost rate	0.06%	0.07%	
Actuarial accrued liability	\$437.6	\$463.7	
Actuarial asset value	553.3	465.0	
Unfunded actuarial accrued liability	(115.7)	(1.3)	
Funded status	126%	100%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
UAL as a percentage of payroll	(1%)	0%	
UAL rate	0.00%	0.42%	

# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$49,887,020	\$49,887,020
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(6,052,837)	(6,052,837)
5. Side account earnings during 2017		7,354,460	7,354,460
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$51,188,143	\$51,188,143

# Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$51,188,143	\$49,887,020
Side Account 2	0	0
Side Account 3	0	0
Total	\$51,188,143	\$49,887,020

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$51,188,143	\$49,887,020
2. Combined valuation payroll	54,409,200	54,114,945
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(11.32%)	(10.25%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

## **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.	
Amortization Method	The UAL is amortized as a level percentage of combined payroll.	
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.	
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.	
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.	
Asset valuation method	Market value of assets, excluding reserves.	
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.	

## **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.	
Interest crediting	7.20% compounded annually on members' regular account balances.	
	7.20% compounded annually on members' variable account balances.	
Consumer price inflation	2.50% per year.	
Future general wage inflation	3.50% per year.	
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.	
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.	

# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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# Glossary

### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

### Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

### **Pre-SLGRP** Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634

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October 2018

St Helens School District #502/4279 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

October 2018 St Helens School District #502/4279

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

October 2018 St Helens School District #502/4279

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL St Helens School District #502 -- #4279

October 2018

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Milliman

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Milliman has prepared this report for St Helens School District #502 to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to St Helens School District #502.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for St Helens School District #502

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(22.96%)	(22.96%)	(22.96%)
Net pension contribution rate	9.01%	3.62%	8.25%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	9.07%	3.62%	8.25%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

#### **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

#### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

#### **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

#### **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

#### St Helens School District #502

	Actuarial Valuation as of		
	December 31, 2017	December 31, 2016	
Allocated pooled T1/T2 UAL	\$36,447,451	\$42,654,422	
Allocated pooled OPSRP UAL	2,347,936	2,586,968	
Side account	29,745,104	28,844,861	
Net unfunded pension actuarial accrued liability	9,050,283	16,396,529	
Combined valuation payroll	15,581,115	15,026,342	
Net pension UAL as a percentage of payroll	58%	109%	
Calculated Side Account Rate Relief	(22.96%)	(21.34%)	
Allocated Pooled RHIA UAL	(\$178,531)	(\$2,046)	

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

#### **Principal Valuation Results (continued)**

#### **School District Pool**

(f in millions)	Actuarial Valuation as of		
(\$ in millions) —	December 31, 2017	December 31, 2016	
Normal cost	\$199.0	\$215.1	
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7	
Normal cost rate	13.79%	14.04%	
Actuarial accrued liability	\$29,677.4	\$29,152.2	
Actuarial asset value	21,924.7	19,952.9	
Unfunded actuarial accrued liability	7,752.7	9,199.2	
Funded status	74%	68%	
Combined valuation payroll	\$3,314.2	\$3,240.7	
UAL as a percentage of payroll	234%	284%	
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%	
Tier 1/Tier 2 Active Members			
Count	23,753	26,180	
Average Age	52.8	52.6	
Average Service	19.7	19.2	
Average Valuation Payroll	\$60,781	\$58,545	
Tier 1/Tier 2 Dormant Members			
Count	12,003	12,865	
Average Age	56.1	55.8	
Average Monthly Benefit	\$1,004	\$993	
Tier 1/Tier 2 Retirees and Beneficiaries			
Count	67,545	65,696	
Average Age	72.4	72.2	
Average Monthly Benefit	\$2,236	\$2,191	

#### **Principal Valuation Results (continued)**

#### **OPSRP**

	Actuarial Valuation as of		
(\$ in millions)	December 31, 2017	December 31, 2016	
General service normal cost	\$435.7	\$402.9	
OPSRP general service valuation payroll	5,187.5	4,746.4	
General service normal cost rate	8.40%	8.49%	
Police and fire normal cost	\$86.6	\$80.6	
DPSRP police and fire valuation payroll	664.5	609.4	
Police and fire normal cost rate	13.03%	13.22%	
ctuarial accrued liability	\$5,634.7	\$4,717.0	
ctuarial asset value	4,116.5	3,021.4	
Unfunded actuarial accrued liability	1,518.2	1,695.6	
Funded status	73%	64%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
JAL as a percentage of payroll	15%	17%	
JAL rate	1.45%	1.56%	

#### **Retiree Healthcare**

	Actuarial Valuation as of		
RHIA (\$ in millions)	December 31, 2017	December 31, 2016	
Normal cost	\$2.5	\$3.0	
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7	
Normal cost rate	0.06%	0.07%	
Actuarial accrued liability	\$437.6	\$463.7	
Actuarial asset value	553.3	465.0	
Unfunded actuarial accrued liability	(115.7)	(1.3)	
Funded status	126%	100%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
UAL as a percentage of payroll	(1%)	0%	
UAL rate	0.00%	0.42%	

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### Side Account Information

#### **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$28,844,861	\$28,844,861
2. Deposits during 2017			
3. Administrative expenses		(1,000)	(1,000)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(3,368,990)	(3,368,990)
5. Side account earnings during 2017		4,270,234	4,270,234
<ol> <li>Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$29,745,104	\$29,745,104

### Side Account Information

#### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$12,244,361	\$11,880,613
Side Account 2	17,500,744	16,964,248
Side Account 3	0	0
Total	\$29,745,104	\$28,844,861

#### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$29,745,104	\$28,844,861
2. Combined valuation payroll	15,581,115	15,026,342
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(22.96%)	(21.34%)

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For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

### Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

#### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

#### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.	
Interest crediting	7.20% compounded annually on members' regular account balances.	
	7.20% compounded annually on members' variable account balances.	
Consumer price inflation	2.50% per year.	
Future general wage inflation	3.50% per year.	
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.	
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.	

### Brief Summary of Actuarial Methods and Assumptions

#### **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

#### **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

#### **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

### Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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### Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

### Glossary

#### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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October 2018

Stanfield School District/3942 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

#### **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Stanfield School District/3942

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

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October 2018 Stanfield School District/3942

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

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## ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

### OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Stanfield School District -- #3942

October 2018

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Milliman has prepared this report for Stanfield School District to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Stanfield School District.

#### **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

#### Employer Rates Effective July 1, 2019 for Stanfield School District

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(17.95%)	(17.95%)	(17.95%)
Net pension contribution rate	14.02%	8.63%	13.26%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	14.08%	8.63%	13.26%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

#### **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

#### **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

#### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

#### **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

#### **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

#### Stanfield School District

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$6,226,576	\$7,379,317
Allocated pooled OPSRP UAL	401,114	447,552
Side account	3,972,274	3,865,472
Net unfunded pension actuarial accrued liability	2,655,416	3,961,397
Combined valuation payroll	2,661,832	2,599,593
Net pension UAL as a percentage of payroll	100%	152%
Calculated Side Account Rate Relief	(17.95%)	(16.53%)
Allocated Pooled RHIA UAL	(\$30,500)	(\$354)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

#### **Principal Valuation Results (continued)**

#### **School District Pool**

(\$ in millions) —	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

### **Principal Valuation Results (continued)**

### OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
eneral service normal cost	\$435.7	\$402.9
DPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
DPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
ctuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Jnfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
JAL as a percentage of payroll	15%	17%
JAL rate	1.45%	1.56%

#### **Retiree Healthcare**

RHIA (\$ in millions)	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

### Side Account Information

#### **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$3,865,472	\$3,865,472
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(460,749)	(460,749)
5. Side account earnings during 2017		568,052	568,052
<ol> <li>Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$3,972,274	\$3,972,274

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### Side Account Information

#### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$3,972,274	\$3,865,472
Side Account 2	0	0
Side Account 3	0	0
Total	\$3,972,274	\$3,865,472

#### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$3,972,274	\$3,865,472
2. Combined valuation payroll	2,661,832	2,599,593
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(17.95%)	(16.53%)

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

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### Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

#### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

#### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

### Brief Summary of Actuarial Methods and Assumptions

#### **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

#### **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

#### **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

### Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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### Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

### Glossary

#### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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October 2018

Sutherlin School District #130/3353 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

#### **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Sutherlin School District #130/3353

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

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October 2018 Sutherlin School District #130/3353

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

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## ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

### OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Sutherlin School District #130 -- #3353

October 2018

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Milliman has prepared this report for Sutherlin School District #130 to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Sutherlin School District #130.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### Employer Rates Effective July 1, 2019 for Sutherlin School District #130

		Payroll	
		OPSR	>
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(20.86%)	(20.86%)	(20.86%)
Net pension contribution rate	11.11%	5.72%	10.35%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	11.17%	5.72%	10.35%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

### **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

### **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

### **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

# **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### Sutherlin School District #130

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$16,865,461	\$19,237,955
Allocated pooled OPSRP UAL	1,086,469	1,166,772
Side account	12,501,738	12,156,935
Net unfunded pension actuarial accrued liability	5,450,192	8,247,792
Combined valuation payroll	7,209,906	6,777,166
Net pension UAL as a percentage of payroll	76%	122%
Calculated Side Account Rate Relief	(20.86%)	(19.94%)
Allocated Pooled RHIA UAL	(\$82,612)	(\$923)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(\$ in millions) —	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

# **Principal Valuation Results (continued)**

# **OPSRP**

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
OPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
OPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
Actuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	15%	17%
UAL rate	1.45%	1.56%

### **Retiree Healthcare**

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RHIA (\$ in millions)	Actuarial Valuation as of		
	December 31, 2017	December 31, 2016	
Normal cost	\$2.5	\$3.0	
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7	
Normal cost rate	0.06%	0.07%	
Actuarial accrued liability	\$437.6	\$463.7	
Actuarial asset value	553.3	465.0	
Unfunded actuarial accrued liability	(115.7)	(1.3)	
Funded status	126%	100%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
UAL as a percentage of payroll	(1%)	0%	
UAL rate	0.00%	0.42%	

# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$12,156,935	\$12,156,935
2. Deposits during 2017			
3. Administrative expenses		(1,000)	(1,000)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(1,445,642)	(1,445,642)
5. Side account earnings during 2017		1,791,445	1,791,445
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$12,501,738	\$12,501,738

# Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$5,512,536	\$5,360,200
Side Account 2	6,989,202	6,796,735
Side Account 3	0	0
Total	\$12,501,738	\$12,156,935

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$12,501,738	\$12,156,935
2. Combined valuation payroll	7,209,906	6,777,166
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(20.86%)	(19.94%)

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

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# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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October 2018

Sweet Home School District #55/3618 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

### **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Sweet Home School District #55/3618

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

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October 2018 Sweet Home School District #55/3618

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# 🕻 Milliman

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Sweet Home School District #55 -- #3618

October 2018

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Milliman has prepared this report for Sweet Home School District #55 to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Sweet Home School District #55.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

# Employer Rates Effective July 1, 2019 for Sweet Home School District #55

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(23.70%)	(23.70%)	(23.70%)
Net pension contribution rate	8.27%	2.88%	7.51%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	8.33%	2.88%	7.51%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

### **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

### **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

### **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

# **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### Sweet Home School District #55

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$24,695,262	\$29,630,952
Allocated pooled OPSRP UAL	1,590,863	1,797,101
Side account	20,803,106	20,142,995
Net unfunded pension actuarial accrued liability	5,483,019	11,285,058
Combined valuation payroll	10,557,109	10,438,421
Net pension UAL as a percentage of payroll	52%	108%
Calculated Side Account Rate Relief	(23.70%)	(21.45%)
Allocated Pooled RHIA UAL	(\$120,965)	(\$1,421)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(f in millions)	Actuarial Valuation as of		
(\$ in millions) —	December 31, 2017	December 31, 2016	
Normal cost	\$199.0	\$215.1	
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7	
Normal cost rate	13.79%	14.04%	
Actuarial accrued liability	\$29,677.4	\$29,152.2	
Actuarial asset value	21,924.7	19,952.9	
Unfunded actuarial accrued liability	7,752.7	9,199.2	
Funded status	74%	68%	
Combined valuation payroll	\$3,314.2	\$3,240.7	
UAL as a percentage of payroll	234%	284%	
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%	
Tier 1/Tier 2 Active Members			
Count	23,753	26,180	
Average Age	52.8	52.6	
Average Service	19.7	19.2	
Average Valuation Payroll	\$60,781	\$58,545	
Tier 1/Tier 2 Dormant Members			
Count	12,003	12,865	
Average Age	56.1	55.8	
Average Monthly Benefit	\$1,004	\$993	
Tier 1/Tier 2 Retirees and Beneficiaries			
Count	67,545	65,696	
Average Age	72.4	72.2	
Average Monthly Benefit	\$2,236	\$2,191	

## **Principal Valuation Results (continued)**

# **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
OPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
OPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
Actuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	15%	17%
UAL rate	1.45%	1.56%

### **Retiree Healthcare**

	Actuarial Valuation as of		
RHIA (\$ in millions)	December 31, 2017	December 31, 2016	
Normal cost	\$2.5	\$3.0	
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7	
Normal cost rate	0.06%	0.07%	
Actuarial accrued liability	\$437.6	\$463.7	
Actuarial asset value	553.3	465.0	
Unfunded actuarial accrued liability	(115.7)	(1.3)	
Funded status	126%	100%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
UAL as a percentage of payroll	(1%)	0%	
UAL rate	0.00%	0.42%	

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# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$20,142,995	\$20,142,995
2. Deposits during 2017			
3. Administrative expenses		(1,000)	(1,000)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(2,327,485)	(2,327,485)
5. Side account earnings during 2017		2,988,596	2,988,596
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$20,803,106	\$20,803,106

# Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$9,830,213	\$9,558,491
Side Account 2	10,972,893	10,584,504
Side Account 3	0	0
Total	\$20,803,106	\$20,142,995

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$20,803,106	\$20,142,995
2. Combined valuation payroll	10,557,109	10,438,421
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(23.70%)	(21.45%)

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For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

#### Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### **Tier 1/Tier 2 Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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October 2018

Three Rivers U J School District/4338 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

# **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Three Rivers U J School District/4338

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

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October 2018 Three Rivers U J School District/4338

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# 🕻 Milliman

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Three Rivers U J School District -- #4338

October 2018

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Milliman has prepared this report for Three Rivers U J School District to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Three Rivers U J School District.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

# Employer Rates Effective July 1, 2019 for Three Rivers U J School District

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(11.23%)	(11.23%)	(11.23%)
Net pension contribution rate	20.74%	15.35%	19.98%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	20.80%	15.35%	19.98%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

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# **Executive Summary**

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## Three Rivers U J School District

Actuarial Valuation as of	
December 31, 2017	December 31, 2016
\$56,981,183	\$67,479,454
3,670,713	4,092,593
22,735,454	22,272,017
37,916,442	49,300,030
24,359,189	23,771,729
156%	207%
(11.23%)	(10.42%)
(\$279,112)	(\$3,237)
	December 31, 2017 \$56,981,183 3,670,713 22,735,454 37,916,442 24,359,189 156% (11.23%)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(f in millions)	Actuarial V	/aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

# **Principal Valuation Results (continued)**

# **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
DPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
OPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
Actuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	15%	17%
UAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial Va	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$22,272,017	\$22,272,017
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(2,805,494)	(2,805,494)
5. Side account earnings during 2017		3,269,430	3,269,430
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$22,735,454	\$22,735,454

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# Side Account Information

## Side Account Balances

	December 31, 2017	December 31, 2016
Side Account 1	\$22,735,454	\$22,272,017
Side Account 2	0	0
Side Account 3	0	0
Total	\$22,735,454	\$22,272,017

## **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$22,735,454	\$22,272,017
2. Combined valuation payroll	24,359,189	23,771,729
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(11.23%)	(10.42%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

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# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### **Pre-SLGRP** Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

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The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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October 2018

Tigard-Tualatin School District #23J/4316 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

# C Milliman

October 2018 Tigard-Tualatin School District #23J/4316

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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October 2018 Tigard-Tualatin School District #23J/4316

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

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# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Tigard-Tualatin School District #23J -- #4316

October 2018

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Milliman has prepared this report for Tigard-Tualatin School District #23J to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Tigard-Tualatin School District #23J.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

# Employer Rates Effective July 1, 2019 for Tigard-Tualatin School District #23J

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(4.44%)	(4.44%)	(4.44%)
Net pension contribution rate	27.53%	22.14%	26.77%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	27.59%	22.14%	26.77%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

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# **Executive Summary**

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## Tigard-Tualatin School District #23J

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$158,071,048	\$186,533,682
Allocated pooled OPSRP UAL	10,182,897	11,313,168
Side account	24,918,863	24,718,478
Net unfunded pension actuarial accrued liability	143,335,082	173,128,372
Combined valuation payroll	67,574,633	65,712,270
Net pension UAL as a percentage of payroll	212%	263%
Calculated Side Account Rate Relief	(4.44%)	(4.18%)
Allocated Pooled RHIA UAL	(\$774,283)	(\$8,947)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(f in millions)	Actuarial V	/aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

# **Principal Valuation Results (continued)**

# **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
OPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
OPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
Actuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	15%	17%
UAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial V	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

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# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$24,718,478	\$24,718,478
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(3,390,288)	(3,390,288)
5. Side account earnings during 2017		3,591,172	3,591,172
<ol> <li>Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$24,918,863	\$24,918,863

# Side Account Information

### Side Account Balances

	December 31, 2017	December 31, 2016
Side Account 1	\$24,918,863	\$24,718,478
Side Account 2	0	0
Side Account 3	0	0
Total	\$24,918,863	\$24,718,478

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$24,918,863	\$24,718,478
2. Combined valuation payroll	67,574,633	65,712,270
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(4.44%)	(4.18%)

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

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# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

## **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

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# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634

October 2018

Tillamook Public Schools/3902 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

# C Milliman

October 2018 Tillamook Public Schools/3902

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The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

## OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Tillamook Public Schools -- #3902

October 2018

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Milliman has prepared this report for Tillamook Public Schools to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Tillamook Public Schools.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

### Employer Rates Effective July 1, 2019 for Tillamook Public Schools

		Payroll	
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(23.54%)	(23.54%)	(23.54%)
Net pension contribution rate	8.43%	3.04%	7.67%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	8.49%	3.04%	7.67%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

### **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

### **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

### **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### **Tillamook Public Schools**

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$24,086,295	\$28,394,740
Allocated pooled OPSRP UAL	1,551,633	1,722,126
Side account	20,149,270	19,436,097
Net unfunded pension actuarial accrued liability	5,488,658	10,680,769
Combined valuation payroll	10,296,778	10,002,927
Net pension UAL as a percentage of payroll	53%	107%
Calculated Side Account Rate Relief	(23.54%)	(21.60%)
Allocated Pooled RHIA UAL	(\$117,982)	(\$1,362)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(f in millions)	Actuarial \	/aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

## **Principal Valuation Results (continued)**

## **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
DPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
DPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
ctuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
JAL as a percentage of payroll	15%	17%
JAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial Va	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

## Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$19,436,097	\$19,436,097
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(2,166,856)	(2,166,856)
5. Side account earnings during 2017		2,880,528	2,880,528
<ol> <li>Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$20,149,270	\$20,149,270

## Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$20,149,270	\$19,436,097
Side Account 2	0	0
Side Account 3	0	0
Total	\$20,149,270	\$19,436,097

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$20,149,270	\$19,436,097
2. Combined valuation payroll	10,296,778	10,002,927
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(23.54%)	(21.60%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

## Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

Milliman

A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

## Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

### **Changes in Assumptions**

Milliman

There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

## Glossary

### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

## Glossary

### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

Milliman This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634

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Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634

October 2018

Umatilla School District #6R/3928 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

October 2018 Umatilla School District #6R/3928

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

October 2018 Umatilla School District #6R/3928

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

## OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Umatilla School District #6R -- #3928

October 2018

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Milliman has prepared this report for Umatilla School District #6R to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Umatilla School District #6R.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for Umatilla School District #6R

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(7.95%)	(7.95%)	(7.95%)
Net pension contribution rate	24.02%	18.63%	23.26%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	24.08%	18.63%	23.26%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

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## **Executive Summary**

### **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

### **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

### **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### Umatilla School District #6R

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$14,840,647	\$17,846,135
Allocated pooled OPSRP UAL	956,031	1,082,359
Side account	4,192,780	4,041,998
Net unfunded pension actuarial accrued liability	11,603,898	14,886,496
Combined valuation payroll	6,344,307	6,286,854
Net pension UAL as a percentage of payroll	183%	237%
Calculated Side Account Rate Relief	(7.95%)	(7.15%)
Allocated Pooled RHIA UAL	(\$72,694)	(\$856)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(f in millione)	Actuarial V	/aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

## **Principal Valuation Results (continued)**

## **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
OPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
OPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
Actuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	15%	17%
UAL rate	1.45%	1.56%

### **Retiree Healthcare**

	Actuarial Va	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

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## Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$4,041,998	\$4,041,998
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(446,937)	(446,937)
5. Side account earnings during 2017		598,219	598,219
<ol> <li>Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$4,192,780	\$4,192,780

## Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$4,192,780	\$4,041,998
Side Account 2	0	0
Side Account 3	0	0
Total	\$4,192,780	\$4,041,998

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$4,192,780	\$4,041,998
2. Combined valuation payroll	6,344,307	6,286,854
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(7.95%)	(7.15%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

## Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

## Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

### **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

## Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

## Glossary

### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

## Glossary

### Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

Milliman This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

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October 2018

Union County School District/3966 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Union County School District/3966

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

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October 2018 Union County School District/3966

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

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# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Union County School District -- #3966

October 2018

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Milliman has prepared this report for Union County School District to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Union County School District.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for Union County School District

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(14.87%)	(14.87%)	(14.87%)
Net pension contribution rate	17.10%	11.71%	16.34%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	17.16%	11.71%	16.34%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## **Union County School District**

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$3,961,197	\$4,556,454
Allocated pooled OPSRP UAL	255,179	276,346
Side account	2,092,772	2,027,850
Net unfunded pension actuarial accrued liability	2,123,604	2,804,950
Combined valuation payroll	1,693,393	1,605,152
Net pension UAL as a percentage of payroll	125%	175%
Calculated Side Account Rate Relief	(14.87%)	(14.05%)
Allocated Pooled RHIA UAL	(\$19,403)	(\$219)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(¢ in milliona)	Actuarial V	aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

# **Principal Valuation Results (continued)**

# **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
OPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
OPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
Actuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	15%	17%
UAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial Va	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

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# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$2,027,850	\$2,027,850
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(232,390)	(232,390)
5. Side account earnings during 2017		297,812	297,812
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$2,092,772	\$2,092,772

# Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$2,092,772	\$2,027,850
Side Account 2	0	0
Side Account 3	0	0
Total	\$2,092,772	\$2,027,850

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$2,092,772	\$2,027,850
2. Combined valuation payroll	1,693,393	1,605,152
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(14.87%)	(14.05%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

## **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.	
Interest crediting	7.20% compounded annually on members' regular account balances.	
	7.20% compounded annually on members' variable account balances.	
Consumer price inflation	2.50% per year.	
Future general wage inflation	3.50% per year.	
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.	
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.	

# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

#### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634



October 2018

Warrenton-Hammond School District/3195 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Warrenton-Hammond School District/3195

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

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October 2018 Warrenton-Hammond School District/3195

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# 🕻 Milliman

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Warrenton-Hammond School District -- #3195

October 2018

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Milliman has prepared this report for Warrenton-Hammond School District to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Warrenton-Hammond School District.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## **Employer Rates Effective July 1, 2019 for Warrenton-Hammond School** District

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(7.54%)	(7.54%)	(7.54%)
Net pension contribution rate	24.43%	19.04%	23.67%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	24.49%	19.04%	23.67%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

### **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

# **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### Warrenton-Hammond School District

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$12,937,807	\$14,312,030
Allocated pooled OPSRP UAL	833,450	868,017
Side account	3,466,495	3,447,267
Net unfunded pension actuarial accrued liability	10,304,762	11,732,780
Combined valuation payroll	5,530,852	5,041,856
Net pension UAL as a percentage of payroll	186%	233%
Calculated Side Account Rate Relief	(7.54%)	(7.60%)
Allocated Pooled RHIA UAL	(\$63,374)	(\$686)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(f in millions)	Actuarial V	/aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

## **Principal Valuation Results (continued)**

# **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
OPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
OPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
Actuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	15%	17%
UAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial V	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

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# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$3,447,267	\$3,447,267
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(478,675)	(478,675)
5. Side account earnings during 2017		498,403	498,403
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$3,466,495	\$3,466,495

# Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$3,466,495	\$3,447,267
Side Account 2	0	0
Side Account 3	0	0
Total	\$3,466,495	\$3,447,267

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$3,466,495	\$3,447,267
2. Combined valuation payroll	5,530,852	5,041,856
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(7.54%)	(7.60%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

## **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### **Actuarial Gain or (Loss)**

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

## Glossary

#### Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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October 2018

West Linn School District/3075 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 West Linn School District/3075

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

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October 2018 West Linn School District/3075

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

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# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL West Linn School District -- #3075

October 2018

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Milliman has prepared this report for West Linn School District to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to West Linn School District.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for West Linn School District

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(7.78%)	(7.78%)	(7.78%)
Net pension contribution rate	24.19%	18.80%	23.43%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	24.25%	18.80%	23.43%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

### **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

### West Linn School District

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$119,450,372	\$135,682,385
Allocated pooled OPSRP UAL	7,694,963	8,229,064
Side account	33,026,923	33,297,401
Net unfunded pension actuarial accrued liability	94,118,412	110,614,048
Combined valuation payroll	51,064,475	47,798,325
Net pension UAL as a percentage of payroll	184%	231%
Calculated Side Account Rate Relief	(7.78%)	(7.75%)
Allocated Pooled RHIA UAL	(\$585,107)	(\$6,508)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(f in millione)	Actuarial V	/aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

## **Principal Valuation Results (continued)**

## **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
DPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
DPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
ctuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
JAL as a percentage of payroll	15%	17%
JAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial Va	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

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# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$33,297,401	\$33,297,401
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(5,071,496)	(5,071,496)
5. Side account earnings during 2017		4,801,518	4,801,518
<ol> <li>Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$33,026,923	\$33,026,923

## Side Account Information

## Side Account Balances

	December 31, 2017	December 31, 2016
Side Account 1	\$33,026,923	\$33,297,401
Side Account 2	0	0
Side Account 3	0	0
Total	\$33,026,923	\$33,297,401

## **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$33,026,923	\$33,297,401
2. Combined valuation payroll	51,064,475	47,798,325
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(7.78%)	(7.75%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

## Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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## Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

## Glossary

#### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

#### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

#### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

#### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

# C Milliman

Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634



October 2018

Willamette Education Service District/4254 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

## **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Willamette Education Service District/4254

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

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October 2018 Willamette Education Service District/4254

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# 🕻 Milliman

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Willamette Education Service District -- #4254

October 2018

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Milliman has prepared this report for Willamette Education Service District to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Willamette Education Service District.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

# *Employer Rates Effective July 1, 2019 for Willamette Education Service District*

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(21.17%)	(21.17%)	(21.17%)
Net pension contribution rate	10.80%	5.41%	10.04%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	10.86%	5.41%	10.04%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

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# **Executive Summary**

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## Willamette Education Service District

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$34,556,214	\$42,816,051
Allocated pooled OPSRP UAL	2,226,103	2,596,771
Side account	26,002,755	25,259,154
Net unfunded pension actuarial accrued liability	10,779,562	20,153,668
Combined valuation payroll	14,772,620	15,083,281
Net pension UAL as a percentage of payroll	73%	134%
Calculated Side Account Rate Relief	(21.17%)	(18.61%)
Allocated Pooled RHIA UAL	(\$169,268)	(\$2,054)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(f in millions)	Actuarial V	/aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

## **Principal Valuation Results (continued)**

## **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
OPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
OPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
Actuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	15%	17%
UAL rate	1.45%	1.56%

### **Retiree Healthcare**

	Actuarial Va	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

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# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$25,259,154	\$25,259,154
2. Deposits during 2017			
3. Administrative expenses		(1,500)	(1,500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(2,955,237)	(2,955,237)
5. Side account earnings during 2017		3,700,338	3,700,338
<ol> <li>Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$26,002,755	\$26,002,755

## Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$18,347,134	\$17,828,633
Side Account 2	4,731,774	4,440,579
Side Account 3	2,923,848	2,989,942
Total	\$26,002,755	\$25,259,154

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$26,002,755	\$25,259,154
2. Combined valuation payroll	14,772,620	15,083,281
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(21.17%)	(18.61%)

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For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

### **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

#### Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

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#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

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Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

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#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

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The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

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The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

#### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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October 2018

Willamina School District #30J/4314 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

# **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

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October 2018 Willamina School District #30J/4314

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

October 2018 Willamina School District #30J/4314

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Willamina School District #30J -- #4314

October 2018

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Milliman has prepared this report for Willamina School District #30J to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Willamina School District #30J.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for Willamina School District #30J

		Payroll	
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(4.68%)	(4.68%)	(4.68%)
Net pension contribution rate	27.29%	21.90%	26.53%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	27.35%	21.90%	26.53%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

### Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

## **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## Willamina School District #30J

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$10,459,214	\$11,889,705
Allocated pooled OPSRP UAL	673,780	721,104
Side account	1,739,790	1,705,164
Net unfunded pension actuarial accrued liability	9,393,204	10,905,645
Combined valuation payroll	4,471,265	4,188,517
Net pension UAL as a percentage of payroll	210%	260%
Calculated Side Account Rate Relief	(4.68%)	(4.53%)
Allocated Pooled RHIA UAL	(\$51,233)	(\$570)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(¢ in milliono)	Actuarial \	/aluation as of
(\$ in millions) —	December 31, 2017	December 31, 2016
Normal cost	\$199.0	\$215.1
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7
Normal cost rate	13.79%	14.04%
Actuarial accrued liability	\$29,677.4	\$29,152.2
Actuarial asset value	21,924.7	19,952.9
Unfunded actuarial accrued liability	7,752.7	9,199.2
Funded status	74%	68%
Combined valuation payroll	\$3,314.2	\$3,240.7
UAL as a percentage of payroll	234%	284%
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%
Tier 1/Tier 2 Active Members		
Count	23,753	26,180
Average Age	52.8	52.6
Average Service	19.7	19.2
Average Valuation Payroll	\$60,781	\$58,545
Tier 1/Tier 2 Dormant Members		
Count	12,003	12,865
Average Age	56.1	55.8
Average Monthly Benefit	\$1,004	\$993
Tier 1/Tier 2 Retirees and Beneficiaries		
Count	67,545	65,696
Average Age	72.4	72.2
Average Monthly Benefit	\$2,236	\$2,191

## **Principal Valuation Results (continued)**

# **OPSRP**

	Actuarial Va	aluation as of
(\$ in millions)	December 31, 2017	December 31, 2016
General service normal cost	\$435.7	\$402.9
DPSRP general service valuation payroll	5,187.5	4,746.4
General service normal cost rate	8.40%	8.49%
Police and fire normal cost	\$86.6	\$80.6
OPSRP police and fire valuation payroll	664.5	609.4
Police and fire normal cost rate	13.03%	13.22%
Actuarial accrued liability	\$5,634.7	\$4,717.0
Actuarial asset value	4,116.5	3,021.4
Unfunded actuarial accrued liability	1,518.2	1,695.6
Funded status	73%	64%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	15%	17%
UAL rate	1.45%	1.56%

## **Retiree Healthcare**

	Actuarial Va	aluation as of
RHIA (\$ in millions)	December 31, 2017	December 31, 2016
Normal cost	\$2.5	\$3.0
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7
Normal cost rate	0.06%	0.07%
Actuarial accrued liability	\$437.6	\$463.7
Actuarial asset value	553.3	465.0
Unfunded actuarial accrued liability	(115.7)	(1.3)
Funded status	126%	100%
Combined valuation payroll	\$10,098.9	\$9,872.6
UAL as a percentage of payroll	(1%)	0%
UAL rate	0.00%	0.42%

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# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$1,705,164	\$1,705,164
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(212,961)	(212,961)
5. Side account earnings during 2017		248,087	248,087
<ol> <li>Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$1,739,790	\$1,739,790

# Side Account Information

### **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$1,739,790	\$1,705,164
Side Account 2	0	0
Side Account 3	0	0
Total	\$1,739,790	\$1,705,164

### **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$1,739,790	\$1,705,164
2. Combined valuation payroll	4,471,265	4,188,517
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(4.68%)	(4.53%)

1

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

## **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

### **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.	
Interest crediting	7.20% compounded annually on members' regular account balances.	
	7.20% compounded annually on members' variable account balances.	
Consumer price inflation	2.50% per year.	
Future general wage inflation	3.50% per year.	
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.	
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.	

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# Brief Summary of Actuarial Methods and Assumptions

## **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

## **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

## **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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# Glossary

#### **Actuarial Accrued Liability**

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

#### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

#### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

### **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

#### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

#### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

#### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

#### Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

#### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

#### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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October 2018

Winston-Dillard Schools/3349 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

# **Contents of Report**

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- A summary of principal valuation results.

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October 2018 Winston-Dillard Schools/3349

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

October 2018 Winston-Dillard Schools/3349

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Winston-Dillard Schools -- #3349

October 2018

Milliman

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Milliman has prepared this report for Winston-Dillard Schools to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Winston-Dillard Schools.

## **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

## Employer Rates Effective July 1, 2019 for Winston-Dillard Schools

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(40.67%)	(40.67%)	(40.67%)
Net pension contribution rate	0.00%	0.00%	0.00%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	0.06%	0.00%	0.00%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

## **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

## **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

# **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## Winston-Dillard Schools

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$12,448,898	\$15,306,066
Allocated pooled OPSRP UAL	801,955	928,305
Side account	17,990,863	16,663,112
Net unfunded pension actuarial accrued liability	(4,740,010)	(428,741)
Combined valuation payroll	5,321,846	5,392,036
Net pension UAL as a percentage of payroll	(89%)	(8%)
Calculated Side Account Rate Relief	(40.67%)	(34.36%)
Allocated Pooled RHIA UAL	(\$60,979)	(\$734)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

## **Principal Valuation Results (continued)**

## **School District Pool**

(f in millione)	Actuarial Valuation as of		
(\$ in millions) —	December 31, 2017	December 31, 2016	
Normal cost	\$199.0	\$215.1	
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7	
Normal cost rate	13.79%	14.04%	
Actuarial accrued liability	\$29,677.4	\$29,152.2	
Actuarial asset value	21,924.7	19,952.9	
Unfunded actuarial accrued liability	7,752.7	9,199.2	
Funded status	74%	68%	
Combined valuation payroll	\$3,314.2	\$3,240.7	
UAL as a percentage of payroll	234%	284%	
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%	
Tier 1/Tier 2 Active Members			
Count	23,753	26,180	
Average Age	52.8	52.6	
Average Service	19.7	19.2	
Average Valuation Payroll	\$60,781	\$58,545	
Tier 1/Tier 2 Dormant Members			
Count	12,003	12,865	
Average Age	56.1	55.8	
Average Monthly Benefit	\$1,004	\$993	
Tier 1/Tier 2 Retirees and Beneficiaries			
Count	67,545	65,696	
Average Age	72.4	72.2	
Average Monthly Benefit	\$2,236	\$2,191	

# **Principal Valuation Results (continued)**

# OPSRP

	Actuarial Valuation as of		
(\$ in millions)	December 31, 2017	December 31, 2016	
eneral service normal cost	\$435.7	\$402.9	
DPSRP general service valuation payroll	5,187.5	4,746.4	
General service normal cost rate	8.40%	8.49%	
Police and fire normal cost	\$86.6	\$80.6	
DPSRP police and fire valuation payroll	664.5	609.4	
Police and fire normal cost rate	13.03%	13.22%	
ctuarial accrued liability	\$5,634.7	\$4,717.0	
Actuarial asset value	4,116.5	3,021.4	
Jnfunded actuarial accrued liability	1,518.2	1,695.6	
Funded status	73%	64%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
JAL as a percentage of payroll	15%	17%	
JAL rate	1.45%	1.56%	

## **Retiree Healthcare**

	Actuarial Valuation as of		
RHIA (\$ in millions)	December 31, 2017	December 31, 2016	
Normal cost	\$2.5	\$3.0	
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7	
Normal cost rate	0.06%	0.07%	
Actuarial accrued liability	\$437.6	\$463.7	
Actuarial asset value	553.3	465.0	
Unfunded actuarial accrued liability	(115.7)	(1.3)	
Funded status	126%	100%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
UAL as a percentage of payroll	(1%)	0%	
UAL rate	0.00%	0.42%	

This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

# Side Account Information

## **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$16,663,112	\$16,663,112
2. Deposits during 2017			
3. Administrative expenses		(1,000)	(1,000)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(1,190,834)	(1,190,834)
5. Side account earnings during 2017		2,519,586	2,519,586
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$17,990,863	\$17,990,863

# Side Account Information

## Side Account Balances

	December 31, 2017	December 31, 2016
Side Account 1	\$8,161,793	\$7,575,684
Side Account 2	9,829,070	9,087,428
Side Account 3	0	0
Total	\$17,990,863	\$16,663,112

## **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$17,990,863	\$16,663,112
2. Combined valuation payroll	5,321,846	5,392,036
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^{1}$	(40.67%)	(34.36%)

For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

1

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

# **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.
Amortization Method	The UAL is amortized as a level percentage of combined payroll.
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.
Asset valuation method	Market value of assets, excluding reserves.
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.

## **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.
Interest crediting	7.20% compounded annually on members' regular account balances.
	7.20% compounded annually on members' variable account balances.
Consumer price inflation	2.50% per year.
Future general wage inflation	3.50% per year.
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.

# Brief Summary of Actuarial Methods and Assumptions

# **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

# **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

# **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

# Glossary

## Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

### Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

#### **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

### **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

### Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

### Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

### Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

# C Milliman

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Milliman 111 SW Fifth Avenue, Suite 3700 Portland, OR 97204-3654 503 227 0634

October 2018

Yamhill-Carlton School District #1/4166 Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System ("PERS" or "the System") as of December 31, 2017. The attached report, which is an informational supplement to the system-wide report, provides you with employer-specific contribution rates that will become effective July 1, 2019. Information to assist you in preparing your required financial reporting disclosures under Statement 68 and Statement 75 of the Governmental Accounting Standards Board (GASB) will be provided separately by PERS and is not included in this report.

This report reflects the benefit provisions in effect as of December 31, 2017. The full development of the valuation results for the Tier 1/Tier 2 School District Pool, OPSRP, and the Retiree Health Insurance Account (RHIA) can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

# **Contents of Report**

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of any changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/Pages/Financials/Actuarial-Financial-Information.aspx.

# C Milliman

October 2018 Yamhill-Carlton School District #1/4166

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in July 2017.

The actuarial computations presented in this report are for purposes of determining the contribution rates effective from July 2019 to June 2021 for System employers. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals, and with our understanding of the System benefit provisions described in the appendixes of this report. Determinations for other purposes may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

# 🕻 Milliman

October 2018 Yamhill-Carlton School District #1/4166

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

Matt Larrabee, FSA, EA, MAAA Principal and Consulting Actuary

Scott Preppernan

Scott Preppernau, FSA, EA, MAAA Principal and Consulting Actuary

# 🕻 Milliman

# ACTUARIAL VALUATION REPORT DECEMBER 31, 2017

# OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHOOL DISTRICT POOL Yamhill-Carlton School District #1 -- #4166

October 2018

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Milliman has prepared this report for Yamhill-Carlton School District #1 to:

- Provide summary December 31, 2017 valuation results for the Tier 1/Tier 2 School District Pool, Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance Account (RHIA),
- Provide employer-specific contribution rates effective July 1, 2019 through June 30, 2021, and
- Provide employer-specific information on side accounts as of December 31, 2017.

This report summarizes the valuation results for the School District Pool, OPSRP, and RHIA. The full development of these results can be found in the December 31, 2017 system-wide actuarial valuation report. This report develops employer-specific side account rates and applies the results from the system-wide valuation to Yamhill-Carlton School District #1.

# **Employer Contribution Rates**

The following table summarizes the employer contribution rates effective July 1, 2019 through June 30, 2021 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

# Employer Rates Effective July 1, 2019 for Yamhill-Carlton School District #1

	Payroll		
	OPSRP		
	Tier 1/Tier 2	General Service	Police & Fire
Pension			
Normal cost rate	13.79%	8.40%	13.03%
Tier 1/Tier 2 UAL rate <sup>1</sup>	16.73%	16.73%	16.73%
OPSRP UAL rate	1.45%	1.45%	1.45%
Side account rate relief <sup>2</sup>	(31.92%)	(31.92%)	(31.92%)
Net pension contribution rate	0.05%	0.00%	0.00%
Retiree Healthcare			
Normal cost rate	0.06%	0.00%	0.00%
UAL rate	0.00%	0.00%	0.00%
Net retiree healthcare rate	0.06%	0.00%	0.00%
Total net employer contribution rate	0.11%	0.00%	0.00%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

<sup>1</sup> Includes Multnomah Fire District #10 rate.

<sup>&</sup>lt;sup>2</sup> The side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

# **Employer Contribution Rates (continued)**

# Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2021 to June 2023 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to side accounts. The table below shows the possible minimum and maximum rates for the School District Pool first effective as of July 1, 2021, which will depend on the funded status as of December 31, 2019. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets.

For comparison, the Pool's funded status as of December 31, 2017 is 74%.

Funded Status as of December 31, 2019	70% to 130%	Under 60% or Over 140%
2019-2021 Tier 1/Tier 2 Normal Cost + Tier 1/Tier 2 UAL Rate	30.52%	30.52%
Minimum 2021-2023 Rate	24.42%	18.32%
Maximum 2021-2023 Rate	36.62%	42.72%

For individual school districts, the School District Pool rate is adjusted for any rate relief provided by a side account rate offset.

# **Accounting Information**

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

## Pension

In June 2012 the GASB issued Statement No. 68, which replaced GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS and is not included in this report.

## **Retiree Healthcare**

In June 2015, the GASB issued Statement 75, which replaced GASB 45 and governs employer financial reporting for retiree healthcare obligations for fiscal years beginning after June 15, 2017. In general, the changes required by GASB 75 parallel those that occurred for pension reporting when GASB 68 replaced GASB 27. Accounting information for reporting the Retiree Health Insurance Account (RHIA) under GASB 75 will be provided separately and is not included in this report.

# **Principal Valuation Results**

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

District-specific valuation results are only shown for districts with a side account as valuation results for districts without a side account are fully summarized by the School District Pool results, which are shown on the next page.

## Yamhill-Carlton School District #1

	Actuarial Valuation as of	
	December 31, 2017	December 31, 2016
Allocated pooled T1/T2 UAL	\$11,251,117	\$13,521,541
Allocated pooled OPSRP UAL	724,794	820,074
Side account	12,761,766	11,945,100
Net unfunded pension actuarial accrued liability	(785,855)	2,396,515
Combined valuation payroll	4,809,800	4,763,382
Net pension UAL as a percentage of payroll	(16%)	50%
Calculated Side Account Rate Relief	(31.92%)	(27.88%)
Allocated Pooled RHIA UAL	(\$55,112)	(\$649)

In the above exhibit, UAL amounts for the various pools (School District Tier 1/Tier 2 Pension, OPSRP, and RHIA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

# **Principal Valuation Results (continued)**

# **School District Pool**

(¢ in milliono)	Actuarial Valuation as of		
(\$ in millions) —	December 31, 2017	December 31, 2016	
Normal cost	\$199.0	\$215.1	
Tier 1/Tier 2 valuation payroll	1,443.7	1,532.7	
Normal cost rate	13.79%	14.04%	
Actuarial accrued liability	\$29,677.4	\$29,152.2	
Actuarial asset value	21,924.7	19,952.9	
Unfunded actuarial accrued liability	7,752.7	9,199.2	
Funded status	74%	68%	
Combined valuation payroll	\$3,314.2	\$3,240.7	
UAL as a percentage of payroll	234%	284%	
UAL rate (includes Multnomah Fire District #10)	16.73%	17.50%	
Tier 1/Tier 2 Active Members			
Count	23,753	26,180	
Average Age	52.8	52.6	
Average Service	19.7	19.2	
Average Valuation Payroll	\$60,781	\$58,545	
Tier 1/Tier 2 Dormant Members			
Count	12,003	12,865	
Average Age	56.1	55.8	
Average Monthly Benefit	\$1,004	\$993	
Tier 1/Tier 2 Retirees and Beneficiaries			
Count	67,545	65,696	
Average Age	72.4	72.2	
Average Monthly Benefit	\$2,236	\$2,191	

# **Principal Valuation Results (continued)**

# **OPSRP**

	Actuarial Valuation as of		
(\$ in millions)	December 31, 2017	December 31, 2016	
General service normal cost	\$435.7	\$402.9	
OPSRP general service valuation payroll	5,187.5	4,746.4	
General service normal cost rate	8.40%	8.49%	
Police and fire normal cost	\$86.6	\$80.6	
OPSRP police and fire valuation payroll	664.5	609.4	
Police and fire normal cost rate	13.03%	13.22%	
Actuarial accrued liability	\$5,634.7	\$4,717.0	
Actuarial asset value	4,116.5	3,021.4	
Unfunded actuarial accrued liability	1,518.2	1,695.6	
Funded status	73%	64%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
UAL as a percentage of payroll	15%	17%	
UAL rate	1.45%	1.56%	

# **Retiree Healthcare**

	Actuarial Valuation as of		
RHIA (\$ in millions)	December 31, 2017	December 31, 2016	
Normal cost	\$2.5	\$3.0	
Tier 1 / Tier 2 valuation payroll	4,246.9	4,516.7	
Normal cost rate	0.06%	0.07%	
Actuarial accrued liability	\$437.6	\$463.7	
Actuarial asset value	553.3	465.0	
Unfunded actuarial accrued liability	(115.7)	(1.3)	
Funded status	126%	100%	
Combined valuation payroll	\$10,098.9	\$9,872.6	
UAL as a percentage of payroll	(1%)	0%	
UAL rate	0.00%	0.42%	

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# Side Account Information

# **Reconciliation of Side Accounts**

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2016	N/A	\$11,945,100	\$11,945,100
2. Deposits during 2017			
3. Administrative expenses		(500)	(500)
<ol> <li>Amount transferred to employer reserves during 2017</li> </ol>		(977,667)	(977,667)
5. Side account earnings during 2017		1,794,833	1,794,833
<ol> <li>6. Side account as of December 31, 2017</li> <li>(1. + 2. + 3. + 4. + 5.)</li> </ol>		\$12,761,766	\$12,761,766

# Side Account Information

## **Side Account Balances**

	December 31, 2017	December 31, 2016
Side Account 1	\$12,761,766	\$11,945,100
Side Account 2	0	0
Side Account 3	0	0
Total	\$12,761,766	\$11,945,100

## **Development of Side Account Rate**

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2017	December 31, 2016
1. Total side account	\$12,761,766	\$11,945,100
2. Combined valuation payroll	4,809,800	4,763,382
3. Average amortization factor	8.312	8.994
4. Total side account rate $(-1. \div 2. \div 3.)^1$	(31.92%)	(27.88%)

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For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

# Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2017 valuation can be found in the system-wide actuarial valuation report.

## **Actuarial Methods and Valuation Procedures**

A brief summary of the methods used in this valuation is shown below:

Actuarial cost method	Entry Age Normal.	
Amortization Method	The UAL is amortized as a level percentage of combined payroll.	
	The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.	
	The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.	
	All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.	
Asset valuation method	Market value of assets, excluding reserves.	
Contribution rate stabilization method (rate collar)	Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.	

## **Economic Assumptions**

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A brief summary of the key economic assumptions used in this valuation is shown below:

Net investment return	7.20% compounded annually on system assets.	
Interest crediting	7.20% compounded annually on members' regular account balances.	
	7.20% compounded annually on members' variable account balances.	
Consumer price inflation	2.50% per year.	
Future general wage inflation	3.50% per year.	
Healthcare cost inflation	Ranging from 6.5% in 2018 to 4.2% in 2093.	
Administrative Expenses	\$6.5 million added to OPSRP normal cost. \$37.5 million added to Tier 1/Tier 2 normal cost.	

# Brief Summary of Actuarial Methods and Assumptions

# **Changes Since Last Valuation**

The key changes since the December 31, 2016 actuarial valuation are described briefly below and are described in additional detail in the system-wide report.

# **Changes in Actuarial Methods and Allocation Procedures**

There were no changes in actuarial methods and allocation procedures since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA actuarial methods and allocation procedures is provided as part of the system-wide valuation report.

# **Changes in Assumptions**

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There were no changes in assumptions since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA assumptions is provided as part of the system-wide valuation report.

# Brief Summary of Changes in Plan Provisions

There were no changes in plan provisions occurred since the December 31, 2016 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

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# Glossary

## Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

#### Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

#### **Actuarial Assumptions**

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

#### **Actuarial Cost Method**

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

#### Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### **Combined Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

### **Cost Sharing Multiple-Employer Plan**

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

#### **Employer Contribution Rate**

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

#### **Funded Status**

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

#### **Normal Cost**

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

### **OPSRP Valuation Payroll**

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

# Glossary

## **Pre-SLGRP Liability**

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

## Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

### **Present Value**

Sometimes called "actuarial present value," the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

## **Rate Collar**

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

## **Required Supplementary Information (RSI)**

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

## Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer's accounting for pensions prior to GASB 68.

## Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions.

## Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer's accounting for pensions for fiscal years beginning after June 15, 2014.

## Statement No. 75 of the Governmental Accounting Standards Board (GASB 75)

The accounting standard governing a state or local governmental employer's accounting for postemployment benefits other than pensions for fiscal years beginning after June 15, 2017.

### Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

### **Transition Liability**

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

### **Unfunded Accrued Liability (UAL)**

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.

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