

November 2015

Depoe Bay Rural Fire Protection District/2576
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.



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Depoe Bay Rural Fire Protection District/2576

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



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Depoe Bay Rural Fire Protection District/2576

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Depoe Bay Rural Fire Protection District -- #2576

November 2015

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Executive Summary

Milliman has prepared this report for Depoe Bay Rural Fire Protection District to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Depoe Bay Rural Fire Protection District.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Depoe Bay Rural Fire Protection District

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	20.00%	17.89%	21.53%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	(1.77%)	(1.77%)	(1.77%)	(1.77%)	(1.77%)
Transition liability/(surplus) rate ²	(0.93%)	(0.93%)	(0.93%)	(0.93%)	(0.93%)
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	24.07%	21.96%	25.60%	12.17%	16.97%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	24.57%	22.46%	26.10%	12.60%	17.40%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Depoe Bay Rural Fire Protection District

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$749,854	\$253,240
Allocated pre-SLGRP pooled liability/(surplus)	(83,107)	(64,527)
Transition liability/(surplus)	(43,917)	(47,534)
Allocated pooled OPSRP UAL	53,090	23,616
Side account	0	0
Net unfunded pension actuarial accrued liability	675,920	164,795
Combined valuation payroll	464,392	333,998
Net pension UAL as a percentage of payroll	146%	49%
Pre-SLGRP pooled rate	(1.77%)	(1.81%)
Transition rate	(0.93%)	(1.33%)
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$3,691	\$4,623
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$46,222	\$8,269	15.39%	\$43,952	\$6,764
Tier 2 General Service	12.44%	0	0	10.57%	0	0
Total General Service		46,222	8,269		43,952	6,764
Tier 1 Police & Fire	21.53%	63,742	13,724	17.62%	0	0
Tier 2 Police & Fire	19.00%	0	0	15.63%	0	0
Total Police & Fire		63,742	13,724		0	0
Total		\$109,964	\$21,993		\$43,952	\$6,764
Employer normal cost rate						
General Service			17.89%			15.39%
Police & Fire			21.53%			16.51%
Aggregate (Default)			20.00%			15.39%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	(\$47,534)
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	(1.63%)
B. Actual employer payroll	201,029
C. Payment to transition liability/(surplus)	(3,277)
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	(1.63%)
B. Actual employer payroll	214,712
C. Payment to transition liability/(surplus)	(3,499)
4. Supplemental payment to transition liability	0
5. Interest	(3,159)
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014	
(1. - 2C. - 3C. - 4. + 5. + 6.)	(\$43,917)

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	(43,917)	(47,534)
2. Combined valuation payroll	464,392	333,998
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	(0.93%)	(1.33%)

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	464,392	333,998
3. Amortization factor	10.118	10.703
4. Total side account rate (-1. ÷ 2. ÷ 3.) ¹	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Deschutes County Rural Fire Protection District #2/2822
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.



November 2015
Deschutes County Rural Fire Protection District #2/2822

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
Deschutes County Rural Fire Protection District #2/2822

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Deschutes County Rural Fire Protection District #2 -- #2822

November 2015

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Executive Summary

Milliman has prepared this report for Deschutes County Rural Fire Protection District #2 to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Deschutes County Rural Fire Protection District #2.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Deschutes County Rural Fire Protection District #2

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	12.44%	12.44%	20.08%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	(1.77%)	(1.77%)	(1.77%)	(1.77%)	(1.77%)
Transition liability/(surplus) rate ²	(0.43%)	(0.43%)	(0.43%)	(0.43%)	(0.43%)
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	17.01%	17.01%	24.65%	12.67%	17.47%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	17.51%	17.51%	25.15%	13.10%	17.90%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Deschutes County Rural Fire Protection District #2

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$183,625	\$83,510
Allocated pre-SLGRP pooled liability/(surplus)	(20,351)	(21,279)
Transition liability/(surplus)	(4,916)	(5,009)
Allocated pooled OPSRP UAL	13,001	7,788
Side account	0	0
Net unfunded pension actuarial accrued liability	171,359	65,010
Combined valuation payroll	113,721	110,141
Net pension UAL as a percentage of payroll	151%	59%
Pre-SLGRP pooled rate	(1.77%)	(1.81%)
Transition rate	(0.43%)	(0.42%)
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$904	\$1,524
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$0	\$0	15.39%	\$0	\$0
Tier 2 General Service	12.44%	113,721	14,147	10.57%	110,141	11,642
Total General Service		113,721	14,147		110,141	11,642
Tier 1 Police & Fire	21.53%	0	0	17.62%	0	0
Tier 2 Police & Fire	19.00%	0	0	15.63%	0	0
Total Police & Fire		0	0		0	0
Total		\$113,721	\$14,147		\$110,141	\$11,642
Employer normal cost rate						
General Service			12.44%			10.57%
Police & Fire			20.08%			16.51%
Aggregate (Default)			12.44%			10.57%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	(\$5,009)
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	(0.41%)
B. Actual employer payroll	54,349
C. Payment to transition liability/(surplus)	(223)
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	(0.41%)
B. Actual employer payroll	54,777
C. Payment to transition liability/(surplus)	(224)
4. Supplemental payment to transition liability	0
5. Interest	(354)
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014	
(1. - 2C. - 3C. - 4. + 5. + 6.)	(\$4,916)

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	(4,916)	(5,009)
2. Combined valuation payroll	113,721	110,141
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	(0.43%)	(0.42%)

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	113,721	110,141
3. Amortization factor	10.118	10.703
4. Total side account rate (-1. ÷ 2. ÷ 3.) ¹	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Deschutes County/2027
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.



November 2015
Deschutes County/2027

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
Deschutes County/2027

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Deschutes County -- #2027

November 2015

Secondary Employers

2770 Deschutes County Fair Association

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Executive Summary

Milliman has prepared this report for Deschutes County to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Deschutes County.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Deschutes County

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	16.43%	14.72%	20.00%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	0.00%	0.00%	0.00%	0.00%	0.00%
Transition liability/(surplus) rate ²	(5.17%)	(5.17%)	(5.17%)	(5.17%)	(5.17%)
Side account rate relief ²	(1.08%)	(1.08%)	(1.08%)	(1.08%)	(1.08%)
Net pension contribution rate	16.95%	15.24%	20.52%	8.62%	13.42%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	17.45%	15.74%	21.02%	9.05%	13.85%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Deschutes County

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$91,736,444	\$41,876,278
Allocated pre-SLGRP pooled liability/(surplus)	0	0
Transition liability/(surplus)	(29,699,042)	(30,478,439)
Allocated pooled OPSRP UAL	6,494,994	3,905,142
Side account	6,214,673	6,280,284
Net unfunded pension actuarial accrued liability	62,317,723	9,022,697
Combined valuation payroll	56,813,274	55,230,630
Net pension UAL as a percentage of payroll	110%	16%
Pre-SLGRP pooled rate	0.00%	0.00%
Transition rate	(5.17%)	(5.16%)
Side account rate relief	(1.08%)	(1.06%)
Allocated pooled RHIA UAL	\$451,585	\$764,451
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$8,212,983	\$1,469,303	15.39%	\$8,904,695	\$1,370,433
Tier 2 General Service	12.44%	11,460,160	1,425,644	10.57%	11,907,161	1,258,587
Total General Service		19,673,143	2,894,947		20,811,856	2,629,020
Tier 1 Police & Fire	21.53%	3,745,952	806,503	17.62%	4,121,628	726,231
Tier 2 Police & Fire	19.00%	5,693,175	1,081,703	15.63%	5,354,838	836,961
Total Police & Fire		9,439,127	1,888,206		9,476,466	1,563,192
Total		\$29,112,270	\$4,783,153		\$30,288,322	\$4,192,212
Employer normal cost rate						
General Service			14.72%			12.63%
Police & Fire			20.00%			16.50%
Aggregate (Default)			16.43%			13.84%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	(\$30,478,439)
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	(5.24%)
B. Actual employer payroll	27,462,448
C. Payment to transition liability/(surplus)	(1,439,032)
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	(5.24%)
B. Actual employer payroll	28,177,298
C. Payment to transition liability/(surplus)	(1,476,491)
4. Supplemental payment to transition liability	0
5. Interest	(2,136,126)
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014	
(1. - 2C. - 3C. - 4. + 5. + 6.)	(\$29,699,042)

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	(29,699,042)	(30,478,439)
2. Combined valuation payroll	56,813,274	55,230,630
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	(5.17%)	(5.16%)

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A	\$6,280,284	\$6,280,284
2. Deposits during 2014		N/A	
3. Administrative expenses		(1,000)	(1,000)
4. Amount transferred to employer reserves during 2014		(515,054)	(515,054)
5. Side account earnings during 2014		450,443	450,443
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)		\$6,214,673	\$6,214,673

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	\$6,214,673	\$6,280,284
Side Account 2	0	0
Side Account 3	0	0
Total	\$6,214,673	\$6,280,284

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$6,214,673	\$6,280,284
2. Combined valuation payroll	56,813,274	55,230,630
3. Amortization factor	10.118	10.703
4. Total side account rate (-1. ÷ 2. ÷ 3.) ¹	(1.08%)	(1.06%)

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

East Umatilla County Rural Fire Protection District/2851
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.



November 2015
East Umatilla County Rural Fire Protection District/2851

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
East Umatilla County Rural Fire Protection District/2851

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

East Umatilla County Rural Fire Protection District -- #2851

November 2015

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Executive Summary

Milliman has prepared this report for East Umatilla County Rural Fire Protection District to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to East Umatilla County Rural Fire Protection District.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for East Umatilla County Rural Fire Protection District

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	19.00%	15.16%	19.00%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	(1.77%)	(1.77%)	(1.77%)	(1.77%)	(1.77%)
Transition liability/(surplus) rate ²	(4.35%)	(4.35%)	(4.35%)	(4.35%)	(4.35%)
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	19.65%	15.81%	19.65%	8.75%	13.55%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	20.15%	16.31%	20.15%	9.18%	13.98%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

East Umatilla County Rural Fire Protection District

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$95,455	\$49,010
Allocated pre-SLGRP pooled liability/(surplus)	(10,579)	(12,488)
Transition liability/(surplus)	(26,019)	(26,738)
Allocated pooled OPSRP UAL	6,758	4,570
Side account	0	0
Net unfunded pension actuarial accrued liability	65,615	14,354
Combined valuation payroll	59,116	64,639
Net pension UAL as a percentage of payroll	111%	22%
Pre-SLGRP pooled rate	(1.77%)	(1.81%)
Transition rate	(4.35%)	(3.86%)
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$470	\$895
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer’s combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$0	\$0	15.39%	\$0	\$0
Tier 2 General Service	12.44%	0	0	10.57%	0	0
Total General Service		0	0		0	0
Tier 1 Police & Fire	21.53%	0	0	17.62%	0	0
Tier 2 Police & Fire	19.00%	59,116	11,232	15.63%	64,639	10,103
Total Police & Fire		59,116	11,232		64,639	10,103
Total		\$59,116	\$11,232		\$64,639	\$10,103
Employer normal cost rate						
General Service			15.16%			13.02%
Police & Fire			19.00%			15.63%
Aggregate (Default)			19.00%			15.63%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	(\$26,738)
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	(4.59%)
B. Actual employer payroll	25,650
C. Payment to transition liability/(surplus)	(1,177)
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	(4.59%)
B. Actual employer payroll	30,780
C. Payment to transition liability/(surplus)	(1,413)
4. Supplemental payment to transition liability	0
5. Interest	(1,871)
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014	
(1. - 2C. - 3C. - 4. + 5. + 6.)	(\$26,019)

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	(26,019)	(26,738)
2. Combined valuation payroll	59,116	64,639
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	(4.35%)	(3.86%)

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	59,116	64,639
3. Amortization factor	10.118	10.703
4. Total side account rate (-1. ÷ 2. ÷ 3.) ¹	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Eisenschmidt Pool/2784
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.

November 2015
Eisenschmidt Pool/2784

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
Eisenschmidt Pool/2784

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Eisenschmidt Pool -- #2784

November 2015

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Executive Summary

Milliman has prepared this report for Eisenschmidt Pool to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Eisenschmidt Pool.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Eisenschmidt Pool

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	12.44%	12.44%	20.08%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	0.00%	0.00%	0.00%	0.00%	0.00%
Transition liability/(surplus) rate ²	(4.15%)	(4.15%)	(4.15%)	(4.15%)	(4.15%)
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	15.06%	15.06%	22.70%	10.72%	15.52%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	15.56%	15.56%	23.20%	11.15%	15.95%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Eisenschmidt Pool

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$294,140	\$157,980
Allocated pre-SLGRP pooled liability/(surplus)	0	0
Transition liability/(surplus)	(76,398)	(78,762)
Allocated pooled OPSRP UAL	20,825	14,732
Side account	0	0
Net unfunded pension actuarial accrued liability	238,567	93,950
Combined valuation payroll	182,164	208,360
Net pension UAL as a percentage of payroll	131%	45%
Pre-SLGRP pooled rate	0.00%	0.00%
Transition rate	(4.15%)	(3.53%)
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$1,448	\$2,884
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$0	\$0	15.39%	\$0	\$0
Tier 2 General Service	12.44%	115,984	14,428	10.57%	113,846	12,034
Total General Service		115,984	14,428		113,846	12,034
Tier 1 Police & Fire	21.53%	0	0	17.62%	0	0
Tier 2 Police & Fire	19.00%	0	0	15.63%	0	0
Total Police & Fire		0	0		0	0
Total		\$115,984	\$14,428		\$113,846	\$12,034
Employer normal cost rate						
General Service			12.44%			10.57%
Police & Fire			20.08%			16.51%
Aggregate (Default)			12.44%			10.57%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	(\$78,762)
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	(4.42%)
B. Actual employer payroll	92,455
C. Payment to transition liability/(surplus)	(4,086)
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	(4.42%)
B. Actual employer payroll	85,350
C. Payment to transition liability/(surplus)	(3,773)
4. Supplemental payment to transition liability	0
5. Interest	(5,495)
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014	
(1. - 2C. - 3C. - 4. + 5. + 6.)	(\$76,398)

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	(76,398)	(78,762)
2. Combined valuation payroll	182,164	208,360
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	(4.15%)	(3.53%)

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	182,164	208,360
3. Amortization factor	10.118	10.703
4. Total side account rate $(-1. \div 2. \div 3.)^1$	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Estacada Fire Department/2557
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.



November 2015
Estacada Fire Department/2557

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
Estacada Fire Department/2557

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Estacada Fire Department -- #2557

November 2015

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Executive Summary

Milliman has prepared this report for Estacada Fire Department to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Estacada Fire Department.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Estacada Fire Department

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	20.71%	15.16%	20.71%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	(1.77%)	(1.77%)	(1.77%)	(1.77%)	(1.77%)
Transition liability/(surplus) rate ²	(16.21%)	(16.21%)	(16.21%)	(16.21%)	(16.21%)
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	9.50%	3.95%	9.50%	0.00%	1.69%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	10.00%	4.45%	10.00%	0.43%	2.12%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Estacada Fire Department

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$1,462,779	\$692,077
Allocated pre-SLGRP pooled liability/(surplus)	(162,120)	(176,344)
Transition liability/(surplus)	(1,486,217)	(1,514,292)
Allocated pooled OPSRP UAL	103,566	64,539
Side account	0	0
Net unfunded pension actuarial accrued liability	(81,992)	(934,020)
Combined valuation payroll	905,913	912,780
Net pension UAL as a percentage of payroll	(9%)	(102%)
Pre-SLGRP pooled rate	(1.77%)	(1.81%)
Transition rate	(16.21%)	(15.50%)
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$7,201	\$12,634
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$0	\$0	15.39%	\$0	\$0
Tier 2 General Service	12.44%	0	0	10.57%	0	0
Total General Service		0	0		0	0
Tier 1 Police & Fire	21.53%	192,325	41,408	17.62%	300,415	52,933
Tier 2 Police & Fire	19.00%	93,046	17,679	15.63%	107,249	16,763
Total Police & Fire		285,371	59,087		407,664	69,696
Total		\$285,371	\$59,087		\$407,664	\$69,696
Employer normal cost rate						
General Service			15.16%			13.02%
Police & Fire			20.71%			17.10%
Aggregate (Default)			20.71%			17.10%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	(\$1,514,292)
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	(18.20%)
B. Actual employer payroll	416,862
C. Payment to transition liability/(surplus)	(63,129)
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	(18.20%)
B. Actual employer payroll	474,267
C. Payment to transition liability/(surplus)	(71,843)
4. Supplemental payment to transition liability	0
5. Interest	(106,897)
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014	
(1. - 2C. - 3C. - 4. + 5. + 6.)	(\$1,486,217)

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	(1,486,217)	(1,514,292)
2. Combined valuation payroll	905,913	912,780
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	(16.21%)	(15.50%)

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	905,913	912,780
3. Amortization factor	10.118	10.703
4. Total side account rate $(-1. \div 2. \div 3.)^1$	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Fairview Water District/2798
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.



November 2015
Fairview Water District/2798

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
Fairview Water District/2798

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Fairview Water District -- #2798

November 2015

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Executive Summary

Milliman has prepared this report for Fairview Water District to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Fairview Water District.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Fairview Water District

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
All T1/T2 Payroll	General Service	Police & Fire			
Pension					
Normal cost rate	17.89%	17.89%	20.08%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	(1.77%)	(1.77%)	(1.77%)	(1.77%)	(1.77%)
Transition liability/(surplus) rate ²	(1.52%)	(1.52%)	(1.52%)	(1.52%)	(1.52%)
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	21.37%	21.37%	23.56%	11.58%	16.38%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	21.87%	21.87%	24.06%	12.01%	16.81%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Fairview Water District

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$141,911	\$109,681
Allocated pre-SLGRP pooled liability/(surplus)	(15,728)	(27,947)
Transition liability/(surplus)	(13,505)	(13,643)
Allocated pooled OPSRP UAL	10,047	10,228
Side account	0	0
Net unfunded pension actuarial accrued liability	122,725	78,319
Combined valuation payroll	87,887	144,658
Net pension UAL as a percentage of payroll	140%	54%
Pre-SLGRP pooled rate	(1.77%)	(1.81%)
Transition rate	(1.52%)	(0.88%)
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$699	\$2,002
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$35,262	\$6,308	15.39%	\$58,425	\$8,992
Tier 2 General Service	12.44%	0	0	10.57%	0	0
Total General Service		35,262	6,308		58,425	8,992
Tier 1 Police & Fire	21.53%	0	0	17.62%	0	0
Tier 2 Police & Fire	19.00%	0	0	15.63%	0	0
Total Police & Fire		0	0		0	0
Total		\$35,262	\$6,308		\$58,425	\$8,992
Employer normal cost rate						
General Service			17.89%			15.39%
Police & Fire			20.08%			16.51%
Aggregate (Default)			17.89%			15.39%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	(\$13,643)
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	(1.36%)
B. Actual employer payroll	40,240
C. Payment to transition liability/(surplus)	(547)
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	(1.36%)
B. Actual employer payroll	41,278
C. Payment to transition liability/(surplus)	(562)
4. Supplemental payment to transition liability	0
5. Interest	(971)
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014	
(1. - 2C. - 3C. - 4. + 5. + 6.)	(\$13,505)

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	(13,505)	(13,643)
2. Combined valuation payroll	87,887	144,658
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	(1.52%)	(0.88%)

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	87,887	144,658
3. Amortization factor	10.118	10.703
4. Total side account rate (-1. ÷ 2. ÷ 3.) ¹	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Farmers Irrigation District/2789
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.



November 2015
Farmers Irrigation District/2789

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
Farmers Irrigation District/2789

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Farmers Irrigation District -- #2789

November 2015

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Executive Summary

Milliman has prepared this report for Farmers Irrigation District to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Farmers Irrigation District.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Farmers Irrigation District

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	16.76%	16.76%	20.08%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	0.00%	0.00%	0.00%	0.00%	0.00%
Transition liability/(surplus) rate ²	(10.23%)	(10.23%)	(10.23%)	(10.23%)	(10.23%)
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	13.30%	13.30%	16.62%	4.64%	9.44%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	13.80%	13.80%	17.12%	5.07%	9.87%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Farmers Irrigation District

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$959,452	\$446,840
Allocated pre-SLGRP pooled liability/(surplus)	0	0
Transition liability/(surplus)	(615,020)	(624,163)
Allocated pooled OPSRP UAL	67,930	41,670
Side account	0	0
Net unfunded pension actuarial accrued liability	412,362	(135,653)
Combined valuation payroll	594,198	589,338
Net pension UAL as a percentage of payroll	69%	(23%)
Pre-SLGRP pooled rate	0.00%	0.00%
Transition rate	(10.23%)	(9.90%)
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$4,723	\$8,157
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$220,511	\$39,449	15.39%	\$262,929	\$40,465
Tier 2 General Service	12.44%	57,365	7,136	10.57%	52,222	5,520
Total General Service		277,876	46,585		315,151	45,985
Tier 1 Police & Fire	21.53%	0	0	17.62%	0	0
Tier 2 Police & Fire	19.00%	0	0	15.63%	0	0
Total Police & Fire		0	0		0	0
Total		\$277,876	\$46,585		\$315,151	\$45,985
Employer normal cost rate						
General Service			16.76%			14.59%
Police & Fire			20.08%			16.51%
Aggregate (Default)			16.76%			14.59%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	(\$624,163)
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	(8.64%)
B. Actual employer payroll	296,350
C. Payment to transition liability/(surplus)	(25,605)
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	(8.64%)
B. Actual employer payroll	321,462
C. Payment to transition liability/(surplus)	(27,774)
4. Supplemental payment to transition liability	0
5. Interest	(44,236)
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014	
(1. - 2C. - 3C. - 4. + 5. + 6.)	(\$615,020)

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	(615,020)	(624,163)
2. Combined valuation payroll	594,198	589,338
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	(10.23%)	(9.90%)

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	594,198	589,338
3. Amortization factor	10.118	10.703
4. Total side account rate (-1. ÷ 2. ÷ 3.) ¹	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Gilliam County/2022
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.



November 2015
Gilliam County/2022

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
Gilliam County/2022

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Gilliam County -- #2022

November 2015

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Executive Summary

Milliman has prepared this report for Gilliam County to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Gilliam County.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Gilliam County

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	15.71%	14.83%	19.56%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	(1.77%)	(1.77%)	(1.77%)	(1.77%)	(1.77%)
Transition liability/(surplus) rate ²	(0.78%)	(0.78%)	(0.78%)	(0.78%)	(0.78%)
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	19.93%	19.05%	23.78%	12.32%	17.12%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	20.43%	19.55%	24.28%	12.75%	17.55%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Gilliam County

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$3,301,232	\$1,504,652
Allocated pre-SLGRP pooled liability/(surplus)	(365,877)	(383,392)
Transition liability/(surplus)	(161,532)	(166,496)
Allocated pooled OPSRP UAL	233,729	140,315
Side account	0	0
Net unfunded pension actuarial accrued liability	3,007,552	1,095,079
Combined valuation payroll	2,044,485	1,984,486
Net pension UAL as a percentage of payroll	147%	55%
Pre-SLGRP pooled rate	(1.77%)	(1.81%)
Transition rate	(0.78%)	(0.78%)
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$16,251	\$27,467
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$472,515	\$84,533	15.39%	\$493,253	\$75,912
Tier 2 General Service	12.44%	603,860	75,120	10.57%	618,376	65,362
Total General Service		1,076,375	159,653		1,111,629	141,274
Tier 1 Police & Fire	21.53%	54,448	11,723	17.62%	53,142	9,364
Tier 2 Police & Fire	19.00%	190,787	36,250	15.63%	199,645	31,205
Total Police & Fire		245,235	47,973		252,787	40,569
Total		\$1,321,610	\$207,626		\$1,364,416	\$181,843
Employer normal cost rate						
General Service			14.83%			12.71%
Police & Fire			19.56%			16.05%
Aggregate (Default)			15.71%			13.33%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	(\$166,496)
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	(0.81%)
B. Actual employer payroll	991,968
C. Payment to transition liability/(surplus)	(8,035)
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	(0.81%)
B. Actual employer payroll	1,055,205
C. Payment to transition liability/(surplus)	(8,547)
4. Supplemental payment to transition liability	0
5. Interest	(11,618)
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014 (1. - 2C. - 3C. - 4. + 5. + 6.)	(\$161,532)

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	(161,532)	(166,496)
2. Combined valuation payroll	2,044,485	1,984,486
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	(0.78%)	(0.78%)

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	2,044,485	1,984,486
3. Amortization factor	10.118	10.703
4. Total side account rate (-1. ÷ 2. ÷ 3.) ¹	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called "funding method," a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Glide Fire Department/2824
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.

November 2015
Glide Fire Department/2824

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
Glide Fire Department/2824

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Glide Fire Department -- #2824

November 2015

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Executive Summary

Milliman has prepared this report for Glide Fire Department to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Glide Fire Department.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Glide Fire Department

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	17.89%	17.89%	20.08%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	0.00%	0.00%	0.00%	0.00%	0.00%
Transition liability/(surplus) rate ²	(4.11%)	(4.11%)	(4.11%)	(4.11%)	(4.11%)
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	20.55%	20.55%	22.74%	10.76%	15.56%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	21.05%	21.05%	23.24%	11.19%	15.99%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Glide Fire Department

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$105,183	\$39,217
Allocated pre-SLGRP pooled liability/(surplus)	0	0
Transition liability/(surplus)	(27,075)	(28,806)
Allocated pooled OPSRP UAL	7,447	3,657
Side account	0	0
Net unfunded pension actuarial accrued liability	85,555	14,068
Combined valuation payroll	65,141	51,723
Net pension UAL as a percentage of payroll	131%	27%
Pre-SLGRP pooled rate	0.00%	0.00%
Transition rate	(4.11%)	(5.20%)
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$518	\$716
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$16,574	\$2,965	15.39%	\$15,923	\$2,451
Tier 2 General Service	12.44%	0	0	10.57%	0	0
Total General Service		16,574	2,965		15,923	2,451
Tier 1 Police & Fire	21.53%	0	0	17.62%	0	0
Tier 2 Police & Fire	19.00%	0	0	15.63%	0	0
Total Police & Fire		0	0		0	0
Total		\$16,574	\$2,965		\$15,923	\$2,451
Employer normal cost rate						
General Service			17.89%			15.39%
Police & Fire			20.08%			16.51%
Aggregate (Default)			17.89%			15.39%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	(\$28,806)
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	(6.54%)
B. Actual employer payroll	24,994
C. Payment to transition liability/(surplus)	(1,635)
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	(6.54%)
B. Actual employer payroll	31,251
C. Payment to transition liability/(surplus)	(2,043)
4. Supplemental payment to transition liability	0
5. Interest	(1,947)
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014	
(1. - 2C. - 3C. - 4. + 5. + 6.)	(\$27,075)

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	(27,075)	(28,806)
2. Combined valuation payroll	65,141	51,723
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	(4.11%)	(5.20%)

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	65,141	51,723
3. Amortization factor	10.118	10.703
4. Total side account rate $(-1. \div 2. \div 3.)^1$	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Goshen Fire District/2573
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.



November 2015
Goshen Fire District/2573

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
Goshen Fire District/2573

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Goshen Fire District -- #2573

November 2015

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Executive Summary

Milliman has prepared this report for Goshen Fire District to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Goshen Fire District.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Goshen Fire District

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	16.05%	15.16%	20.08%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	0.00%	0.00%	0.00%	0.00%	0.00%
Transition liability/(surplus) rate ²	11.77%	11.77%	11.77%	11.77%	11.77%
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	34.59%	33.70%	38.62%	26.64%	31.44%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	35.09%	34.20%	39.12%	27.07%	31.87%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Goshen Fire District

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$256,256	\$79,909
Allocated pre-SLGRP pooled liability/(surplus)	0	0
Transition liability/(surplus)	188,996	186,532
Allocated pooled OPSRP UAL	18,143	7,452
Side account	0	0
Net unfunded pension actuarial accrued liability	463,395	273,893
Combined valuation payroll	158,702	105,392
Net pension UAL as a percentage of payroll	292%	260%
Pre-SLGRP pooled rate	0.00%	0.00%
Transition rate	11.77%	16.54%
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$1,261	\$1,459
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$0	\$0	15.39%	\$0	\$0
Tier 2 General Service	12.44%	0	0	10.57%	0	0
Total General Service		0	0		0	0
Tier 1 Police & Fire	21.53%	0	0	17.62%	0	0
Tier 2 Police & Fire	19.00%	0	0	15.63%	0	0
Total Police & Fire		0	0		0	0
Total		\$0	\$0		\$0	\$0
Employer normal cost rate						
General Service			15.16%			13.02%
Police & Fire			20.08%			16.51%
Aggregate (Default)			16.05%			13.66%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	\$186,532
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	9.48%
B. Actual employer payroll	44,917
C. Payment to transition liability/(surplus)	4,258
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	9.48%
B. Actual employer payroll	72,487
C. Payment to transition liability/(surplus)	6,872
4. Supplemental payment to transition liability	0
5. Interest	13,594
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014 (1. - 2C. - 3C. - 4. + 5. + 6.)	\$188,996

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	188,996	186,532
2. Combined valuation payroll	158,702	105,392
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	11.77%	16.54%

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	158,702	105,392
3. Amortization factor	10.118	10.703
4. Total side account rate (-1. ÷ 2. ÷ 3.) ¹	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Grant County/2012
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.



November 2015
Grant County/2012

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
Grant County/2012

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Grant County -- #2012

November 2015

Secondary Employers

2735 Grant County Extension and 4-H Service District

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Executive Summary

Milliman has prepared this report for Grant County to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Grant County.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Grant County

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	16.38%	15.38%	19.49%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	(1.77%)	(1.77%)	(1.77%)	(1.77%)	(1.77%)
Transition liability/(surplus) rate ²	(16.00%)	(16.00%)	(16.00%)	(16.00%)	(16.00%)
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	5.38%	4.38%	8.49%	0.00%	1.90%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	5.88%	4.88%	8.99%	0.43%	2.33%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Grant County

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$5,368,926	\$2,299,023
Allocated pre-SLGRP pooled liability/(surplus)	(595,040)	(585,801)
Transition liability/(surplus)	(5,381,991)	(5,367,800)
Allocated pooled OPSRP UAL	380,123	214,394
Side account	0	0
Net unfunded pension actuarial accrued liability	(227,982)	(3,440,184)
Combined valuation payroll	3,325,028	3,032,182
Net pension UAL as a percentage of payroll	(7%)	(113%)
Pre-SLGRP pooled rate	(1.77%)	(1.81%)
Transition rate	(16.00%)	(16.54%)
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$26,429	\$41,969
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$625,714	\$111,940	15.39%	\$578,235	\$88,990
Tier 2 General Service	12.44%	533,767	66,401	10.57%	480,489	50,788
Total General Service		1,159,481	178,341		1,058,724	139,778
Tier 1 Police & Fire	21.53%	72,302	15,567	17.62%	71,042	12,518
Tier 2 Police & Fire	19.00%	297,629	56,550	15.63%	292,425	45,706
Total Police & Fire		369,931	72,117		363,467	58,224
Total		\$1,529,412	\$250,458		\$1,422,191	\$198,002
Employer normal cost rate						
General Service			15.38%			13.20%
Police & Fire			19.49%			16.02%
Aggregate (Default)			16.38%			13.92%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	(\$5,367,800)
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	(13.72%)
B. Actual employer payroll	1,425,547
C. Payment to transition liability/(surplus)	(179,241)
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	(13.72%)
B. Actual employer payroll	1,551,261
C. Payment to transition liability/(surplus)	(193,672)
4. Supplemental payment to transition liability	0
5. Interest	(387,104)
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014	
(1. - 2C. - 3C. - 4. + 5. + 6.)	(\$5,381,991)

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	(5,381,991)	(5,367,800)
2. Combined valuation payroll	3,325,028	3,032,182
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	(16.00%)	(16.54%)

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	3,325,028	3,032,182
3. Amortization factor	10.118	10.703
4. Total side account rate (-1. ÷ 2. ÷ 3.) ¹	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Grants Pass Irrigation District/2511
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.



November 2015
Grants Pass Irrigation District/2511

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
Grants Pass Irrigation District/2511

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Grants Pass Irrigation District -- #2511

November 2015

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Executive Summary

Milliman has prepared this report for Grants Pass Irrigation District to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Grants Pass Irrigation District.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Grants Pass Irrigation District

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	17.89%	17.89%	20.08%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	(1.77%)	(1.77%)	(1.77%)	(1.77%)	(1.77%)
Transition liability/(surplus) rate ²	1.03%	1.03%	1.03%	1.03%	1.03%
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	23.92%	23.92%	26.11%	14.13%	18.93%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	24.42%	24.42%	26.61%	14.56%	19.36%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Grants Pass Irrigation District

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$746,520	\$332,973
Allocated pre-SLGRP pooled liability/(surplus)	(82,737)	(84,843)
Transition liability/(surplus)	48,096	48,111
Allocated pooled OPSRP UAL	52,854	31,051
Side account	0	0
Net unfunded pension actuarial accrued liability	764,733	327,292
Combined valuation payroll	462,327	439,158
Net pension UAL as a percentage of payroll	165%	75%
Pre-SLGRP pooled rate	(1.77%)	(1.81%)
Transition rate	1.03%	1.02%
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$3,675	\$6,078
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$66,540	\$11,904	15.39%	\$201,626	\$31,030
Tier 2 General Service	12.44%	0	0	10.57%	0	0
Total General Service		66,540	11,904		201,626	31,030
Tier 1 Police & Fire	21.53%	0	0	17.62%	0	0
Tier 2 Police & Fire	19.00%	0	0	15.63%	0	0
Total Police & Fire		0	0		0	0
Total		\$66,540	\$11,904		\$201,626	\$31,030
Employer normal cost rate						
General Service			17.89%			15.39%
Police & Fire			20.08%			16.51%
Aggregate (Default)			17.89%			15.39%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	\$48,111
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	0.89%
B. Actual employer payroll	188,145
C. Payment to transition liability/(surplus)	1,674
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	0.89%
B. Actual employer payroll	202,228
C. Payment to transition liability/(surplus)	1,800
4. Supplemental payment to transition liability	0
5. Interest	3,459
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014 (1. - 2C. - 3C. - 4. + 5. + 6.)	\$48,096

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	48,096	48,111
2. Combined valuation payroll	462,327	439,158
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	1.03%	1.02%

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	462,327	439,158
3. Amortization factor	10.118	10.703
4. Total side account rate (-1. ÷ 2. ÷ 3.) ¹	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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This work product was prepared solely for Oregon Public Employees Retirement System for the purposes stated herein, and may not be appropriate to use for other purposes. Milliman does not intend to benefit and assumes no duty or liability to other parties who receive this work. Milliman recommends that third parties be aided by their own actuary or other qualified professional when reviewing the Milliman work product.

November 2015

Green Sanitary/2765
Oregon Public Employees Retirement System

Dear Sir or Madam:

As part of our engagement with the Oregon Public Employees Retirement Board, we performed a system-wide actuarial valuation of the Oregon Public Employees Retirement System (“PERS” or “the System”) as of December 31, 2014. Information is also provided to assist you in preparing your required financial reporting disclosures under Statement 45 of the Governmental Accounting Standards Board. GASB 68 information will be provided separately by PERS and is not included in this report.

This valuation is advisory and does not affect employer contribution rates. Employer contribution rates effective July 1, 2017 through June 30, 2019 will be calculated in the December 31, 2015 actuarial valuation.

This report reflects the System's benefit provisions in effect as of December 31, 2014, as adjusted for the Oregon Supreme Court decision announced in April 2015. The full development of the valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), OPSRP, Retiree Health Insurance Account (RHIA), and Retiree Health Insurance Premium Account (RHIPA) programs can be found in the separate system-wide actuarial valuation report. Costs of the IAP (Individual Account Program) are not included in this or the system-wide actuarial valuation report. Further, costs of pension obligation bond payments are not included in this or the system-wide actuarial valuation report.

If you have any questions about this report, please contact Debra Hembree, Actuarial Services Coordinator at Oregon PERS, at 503 603 7704 or Debra.Hembree@state.or.us.

Contents of Report

The executive summary provides the basic information you need including:

- Contribution rates for Tier 1/Tier 2, OPSRP general service, and OPSRP police and fire payroll,
- Information to assist you in completing GASB 45 financial reporting requirements, and
- A summary of principal valuation results.

The remainder of the report provides additional information including:

- Employer-specific weighted average Tier 1/Tier 2 normal cost rates,
- Transition liability or surplus balances and rate calculation,
- Side account balances, transactions and rate relief,
- A brief summary of methods and assumptions, and
- A brief summary of changes in System benefit provisions.

Additional information is provided in the system-wide actuarial valuation report, which is available at www.oregon.gov/PERS/section/financial_reports/financials.shtml.

November 2015
Green Sanitary/2765

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by the System's staff. This information includes, but is not limited to, System benefit provisions as defined by statute, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different and our calculations may need to be revised.

All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated experience affecting the System.

A valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While a valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: System experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the System's funded status); and changes in System benefit provisions or applicable law. Due to the limited scope of this assignment, we did not perform an analysis of the potential range of future measurements. The Board has the final decision regarding the appropriateness of the assumptions and adopted them as indicated in September 2015.

Some of the actuarial computations presented in this report are for purposes of estimating the contribution rates effective from July 2017 to June 2019 for System employers. Other actuarial computations presented in this report under GASB Statement No. 45 are for purposes of assisting System employers in fulfilling their financial reporting requirements. The computations prepared for these two purposes may differ as disclosed in our report. The calculations in the enclosed report have been made on a basis consistent with our understanding of the System's funding requirements and goals. The calculations in this report have been made on a basis consistent with our understanding of the System benefit provisions described in the appendixes of this report, and of GASB Statement No. 45. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.



November 2015
Green Sanitary/2765

This report is prepared solely for the use and benefit of the Oregon Public Employees Retirement System, the employer named above, or its auditors solely for the purpose of completing an audit related to the matters herein. To the extent that this report is not subject to disclosure under applicable public records laws, it may not be provided to other third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of this report. Milliman's consent to release this report to any third party may be conditioned on the third party signing a release except for situations where such release is prohibited by law.

No third party recipient of this report should rely upon Milliman's work contained herein. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal or accounting counsel.

The signing actuaries are independent of the System. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Additional information is provided in the system-wide actuarial valuation report.

Sincerely,

A handwritten signature in black ink, appearing to read "Matt Larrabee".

Matt Larrabee, FSA, EA, MAAA
Principal and Consulting Actuary

A handwritten signature in black ink, appearing to read "Scott Preppernau".

Scott Preppernau, FSA, EA, MAAA
Principal and Consulting Actuary



ACTUARIAL VALUATION REPORT DECEMBER 31, 2014

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM

STATE AND LOCAL GOVERNMENT RATE POOL

Green Sanitary -- #2765

November 2015

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Executive Summary

Milliman has prepared this report for Green Sanitary to:

- Provide summary December 31, 2014 valuation results for the Tier 1/Tier 2 State and Local Government Rate Pool (SLGRP), Oregon Public Service Retirement Plan (OPSRP), and the Retiree Health Insurance programs (RHIA and RHIPA),
- Provide advisory information calculated as of December 31, 2014 on estimated employer-specific contribution rates effective July 1, 2017 through June 30, 2019,
- Provide employer-specific information on side accounts and pre-SLGRP liabilities as of December 31, 2014, and
- Provide reporting and disclosure information for financial statements for governmental agencies and pursuant to GASB Statement Number 45. GASB 68 information will be provided separately by PERS and is not included in this report.

This report summarizes the valuation results for the SLGRP, OPSRP, RHIA and RHIPA. The full development of these results can be found in the December 31, 2014 system-wide actuarial valuation report. This report develops advisory employer-specific side account and pre-SLGRP rates and applies the results from the system-wide valuation to Green Sanitary.

Executive Summary

Employer Contribution Rates

SLGRP employers have the option to elect separate Tier 1/Tier 2 rates to be applied to general service and police and fire payroll or to have the default blended rate apply to all Tier 1/Tier 2 payroll.

The following table summarizes the employer contribution rates calculated as of December 31, 2014 for each type of payroll. There are separate normal cost rates for each of the payrolls based on the benefit structure supported by that payroll. The other rates apply to all payrolls regardless of the benefit structure to which they are attributed.

Advisory 2017 - 2019 Employer Rates Calculated as of December 31, 2014 for Green Sanitary

	Payroll				
	Tier 1/Tier 2			OPSRP	
	Default	Optional Separate Rates		General Service	Police & Fire
	All T1/T2 Payroll	General Service	Police & Fire		
Pension					
Normal cost rate	15.14%	15.14%	20.08%	8.10%	12.90%
Tier 1/Tier 2 UAL rate ¹	5.76%	5.76%	5.76%	5.76%	5.76%
OPSRP UAL rate	1.01%	1.01%	1.01%	1.01%	1.01%
Pre-SLGRP pooled liability rate	(1.77%)	(1.77%)	(1.77%)	(1.77%)	(1.77%)
Transition liability/(surplus) rate ²	(1.53%)	(1.53%)	(1.53%)	(1.53%)	(1.53%)
Side account rate relief ²	0.00%	0.00%	0.00%	0.00%	0.00%
Net pension contribution rate	18.61%	18.61%	23.55%	11.57%	16.37%
Retiree Healthcare					
Normal cost rate	0.07%	0.07%	0.07%	0.00%	0.00%
UAL rate	0.43%	0.43%	0.43%	0.43%	0.43%
Net retiree healthcare rate	0.50%	0.50%	0.50%	0.43%	0.43%
Total net employer contribution rate	19.11%	19.11%	24.05%	12.00%	16.80%

In this report, the payroll of Tier 1 and Tier 2 members is referred to as Tier 1/Tier 2 valuation payroll. Combined valuation payroll refers to the payroll for Tier 1/Tier 2 members, OPSRP general service members and OPSRP police and fire members.

¹ Includes Multnomah Fire District #10 rate.

² The transition liability/(surplus) rate and side account rate relief shown may be reduced for each individual payroll such that the net pension contribution rate for that payroll does not go below 0.00%.

Executive Summary

Employer Contribution Rates (continued)

Range of Potential Tier 1/Tier 2 Employer Pension Contribution Rates for the July 2017 to June 2019 Biennium

The rate collar limits changes in contribution rates for the rate pool, but does not limit changes in rates for individual employers related to pre-SLGRP liabilities or side accounts. In addition, changes in an individual employer's workforce between Tier 1 and Tier 2 or between general service and police and fire can impact that employer's normal cost rate in a way that is not limited by the collar. The table below shows the possible minimum and maximum rates for the SLGRP first effective as of July 1, 2017, which will depend on the funded status as of December 31, 2015. If the Pool's funded status excluding side accounts is less than 60 percent or greater than 140 percent, the rate collar doubles in size. If the Pool's funded status excluding side accounts is between 60 and 70 percent or between 130 and 140 percent, the size of the rate collar is increased on a graded scale. The rates shown are before any adjustment for side account rate offsets or pre-SLGRP liabilities.

For comparison, the Pool's funded status as of December 31, 2014 is 77%.

Funded Status as of December 31, 2015	70% to 130%	Under 60% or Over 140%
2015-2017 Normal Cost + Tier 1/Tier 2 UAL Rate	18.23%	18.23%
Minimum 2017-2019 Rate	14.58%	10.93%
Maximum 2017-2019 Rate	21.88%	25.53%

For individual employers in the SLGRP, these rates are adjusted to reflect the individual employer's normal cost rate, pre-SLGRP pooled liability rate, transition liability rate, and side account rate offsets.

Executive Summary

Accounting Information

Milliman is not an accounting or audit firm and cannot provide accounting advice. Milliman is not responsible for the interpretation of, or compliance with, accounting standards; citations to, and descriptions of accounting standards provided in this report are for reference purposes only. The information provided in this section is intended to assist the employer in completing its financial statements, but any accounting determination should be reviewed by your auditor.

Pension

In June 2012 the GASB issued Statement No. 68, which replaces GASB 27 and governs employer financial reporting for fiscal years beginning after June 15, 2014. The new standard replaced many of the key elements of the prior reporting requirements. Under the new rules, employers are required to record a balance sheet liability for their unfunded pension obligations. In addition, the timing and coordination of plan and employer reporting has changed under the new requirements. GASB 68 information for employers will be provided separately by PERS going forward and is not included in this report.

Executive Summary

Accounting Information (continued)

Retiree Healthcare

The Retiree Health Insurance Account (RHIA) and the Retiree Health Insurance Premium Account (RHIPA) are cost-sharing pools under GASB 45. The contractually required contribution for retiree healthcare liabilities for the period July 1, 2015 through June 30, 2017 were calculated as a part of the December 31, 2013 valuation, and are expressed as contribution rates that are applied to the appropriate payroll. The rates and appropriate payroll are shown in the table below.

Contractually Required Contribution Rate

	Payroll		
	Tier 1/Tier 2	OPSRP	
		General Service	Police & Fire
RHIA July 1, 2013 to June 30, 2015	0.59%	0.49%	0.49%
RHIPA July 1, 2013 to June 30, 2015	0.00%	0.00%	0.00%
RHIA July 1, 2015 to June 30, 2017	0.53%	0.45%	0.45%
RHIPA July 1, 2015 to June 30, 2017	0.00%	0.00%	0.00%

Executive Summary

Principal Valuation Results

A summary of principal valuation results from the current valuation and the prior valuation follows. Any changes in actuarial assumptions, methods or plan provisions between the two valuations are described later in this report. More detailed information can be found in the system-wide actuarial valuation report.

Green Sanitary

	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Allocated pooled SLGRP T1/T2 UAL	\$440,967	\$198,919
Allocated pre-SLGRP pooled liability/(surplus)	(48,872)	(50,685)
Transition liability/(surplus)	(42,201)	(43,363)
Allocated pooled OPSRP UAL	31,221	18,550
Side account	0	0
Net unfunded pension actuarial accrued liability	381,115	123,421
Combined valuation payroll	273,095	262,354
Net pension UAL as a percentage of payroll	140%	47%
Pre-SLGRP pooled rate	(1.77%)	(1.81%)
Transition rate	(1.53%)	(1.54%)
Side account rate relief	0.00%	0.00%
Allocated pooled RHIA UAL	\$2,171	\$3,631
Allocated pooled RHIPA UAL	\$0	\$0

In the above exhibit, UAL amounts for the various pools (SLGRP Tier 1/Tier 2 Pension, OPSRP, RHIA, and RHIPA) are allocated pro-rata based on the ratio of an employer's combined valuation payroll to that of the applicable pool. This allocation differs from the proportionate share of Net Pension Liability (NPL) that will be allocated to employers under GASB 68.

Executive Summary

Principal Valuation Results (continued)

SLGRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
Normal cost	\$454.0	\$398.2
Tier 1/Tier 2 valuation payroll	2,827.9	2,915.9
Normal cost rate	16.05%	13.66%
Actuarial accrued liability	\$37,169.9	\$31,738.8
Actuarial asset value	28,465.3	27,855.3
Unfunded actuarial accrued liability	8,704.6	3,883.5
Funded status	77%	88%
Combined valuation payroll	\$5,390.8	\$5,121.9
UAL as a percentage of payroll	161%	76%
UAL rate ¹	5.76%	4.50%
State and Community College Pre-SLGRP Pooled Liability	\$561.1	\$577.5
LGRP Pooled Liability	(237.2)	(242.7)
Total Transition Liability	(762.2)	(775.7)
Tier 1/Tier 2 Active Members		
▪ Count	39,812	42,668
▪ Average Age	52.4	51.9
▪ Average Service	18.6	17.8
▪ Average Valuation Payroll	\$71,032	\$68,339
Tier 1/Tier 2 Dormant Members		
▪ Count	20,596	20,897
▪ Average Age	54.8	54.1
▪ Average Monthly Benefit	\$1,347	\$1,298
Tier 1/Tier 2 Retirees and Beneficiaries		
▪ Count	77,031	75,014
▪ Average Age	70.5	70.2
▪ Average Monthly Benefit	\$2,049	\$1,992

¹ The December 31, 2014 UAL rate shown for the SLGRP includes 0.15% for Multnomah Fire District #10 (0.15% at December 31, 2013). The City of Portland pays an additional 1.17% and the cities of Fairview, Gresham, Troutdale, and Wood Village pay an additional 0.15% (1.14% and 0.15% respectively at December 31, 2013).

Executive Summary

Principal Valuation Results (continued)

OPSRP

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
General service normal cost	\$301.3	\$234.7
OPSRP general service valuation payroll	3,720.4	3,200.0
General service normal cost rate	8.10%	7.33%
Police and fire normal cost	\$59.6	\$45.5
OPSRP police and fire valuation payroll	462.3	398.1
Police and fire normal cost rate	12.90%	11.44%
Actuarial accrued liability	\$3,064.1	\$2,243.3
Actuarial asset value	2,024.6	1,630.2
Unfunded actuarial accrued liability	1,039.5	613.2
Funded status	66%	73%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	11%	7%
UAL rate	1.01%	0.61%

Executive Summary

Principal Valuation Results (continued)

Retiree Healthcare

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIA		
Normal cost	\$3.5	\$4.0
Tier 1 / Tier 2 valuation payroll	4,933.1	5,073.7
Normal cost rate	0.07%	0.08%
Actuarial accrued liability	\$468.4	\$473.6
Actuarial asset value	395.9	353.5
Unfunded actuarial accrued liability	72.5	120.0
Funded status	85%	75%
Combined valuation payroll	\$9,115.8	\$8,671.8
UAL as a percentage of payroll	1%	1%
UAL rate	0.43%	0.45%

(\$ in millions)	Actuarial Valuation as of	
	December 31, 2014	December 31, 2013
RHIPA		
Normal cost	\$1.6	\$1.3
Tier 1 / Tier 2 valuation payroll	1,406.3	1,434.5
Normal cost rate	0.11%	0.09%
Actuarial accrued liability	\$70.5	\$61.2
Actuarial asset value	7.2	5.2
Unfunded actuarial accrued liability	63.3	55.9
Funded status	10%	9%
Combined valuation payroll	\$2,718.9	\$2,531.5
UAL as a percentage of payroll	2%	2%
UAL rate	0.39%	0.35%

RHIPA liabilities are allocated to State Agencies and the State Judiciary, the only employers participating in the RHIPA program.

Weighted Average Tier 1/Tier 2 Normal Cost

Pension

The normal cost represents the value of benefits assigned to the next year of service by the actuarial cost method. If all actuarial assumptions are met, the normal cost represents the amount that would need to be contributed each year to fund the benefits.

Members of the State and Local Government Rate Pool pay a payroll-weighted average normal cost rate using the normal cost rates developed for the pool for each tier and member classification. The table below shows the calculation of the individual employer's Tier 1/Tier 2 normal cost rate by member classification and in aggregate. The employer can elect to pay the member classification rates or the aggregate rate. For purposes of this calculation, all Community Colleges are treated as a single employer.

Development of Employer's Weighted Average Tier 1/Tier 2 Normal Cost Rate

	December 31, 2014			December 31, 2013		
	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost	SLGRP Normal Cost Rate	Employer Tier 1/Tier 2 Valuation Payroll	Normal Cost
Tier 1 General Service	17.89%	\$135,381	\$24,220	15.39%	\$133,286	\$20,513
Tier 2 General Service	12.44%	137,714	17,132	10.57%	129,068	13,642
Total General Service		273,095	41,352		262,354	34,155
Tier 1 Police & Fire	21.53%	0	0	17.62%	0	0
Tier 2 Police & Fire	19.00%	0	0	15.63%	0	0
Total Police & Fire		0	0		0	0
Total		\$273,095	\$41,352		\$262,354	\$34,155
Employer normal cost rate						
General Service			15.14%			13.02%
Police & Fire			20.08%			16.51%
Aggregate (Default)			15.14%			13.02%

An SLGRP employer that has no Tier 1/Tier 2 active payroll will be assigned the weighted average normal cost of the SLGRP as calculated in the system-wide actuarial valuation report.

Transition Liability Information

Outstanding Balance of Transition Liability/(Surplus)

Upon joining the SLGRP, a transition liability or surplus was calculated to ensure that each employer entered the pool on a comparable basis. The transition liability is maintained separately from the SLGRP, and is reduced by contributions and increased for interest charges at the assumed interest rate. The table below shows the reconciliation of the transition liability or surplus from the last valuation to the current valuation.

	Transition Liability
1. Transition liability/(surplus) as of December 31, 2013	(\$43,363)
2. January 1, 2014 through June 30, 2014	
A. Transition liability/(surplus) rate ¹	(1.60%)
B. Actual employer payroll	132,320
C. Payment to transition liability/(surplus)	(2,117)
3. July 1, 2014 through December 31, 2014	
A. Transition liability/(surplus) rate ¹	(1.60%)
B. Actual employer payroll	129,987
C. Payment to transition liability/(surplus)	(2,080)
4. Supplemental payment to transition liability	0
5. Interest	(3,035)
6. Adjustment due to merged or spun-off employers	0
7. Transition liability/(surplus) as of December 31, 2014	
(1. - 2C. - 3C. - 4. + 5. + 6.)	(\$42,201)

¹ Transition liability or surplus rates shown are those paid on Tier 1/Tier 2 payroll for the indicated periods. For some surplus employers, this rate may differ from the rate paid on OPSRP general service or OPSRP police and fire payroll. In those cases, the payment to transition (surplus) shown below is the payment reflecting the rates on different payroll.

Development of Transition Liability or Surplus Rate

The rate adjustment attributable to a transition liability or surplus is determined by amortizing the liability or surplus on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For employers joining the SLGRP prior to December 31, 2009, the fixed period ends December 31, 2027. For all others, the fixed period ends 18 years after the date the employer joined the pool.

	December 31, 2014	December 31, 2013
1. Total transition liability/(surplus)	(42,201)	(43,363)
2. Combined valuation payroll	273,095	262,354
3. Regular amortization factor	10.118	10.703
4. Total transition liability/(surplus) rate	(1.53%)	(1.54%)

Side Account Information

Reconciliation of Side Accounts

The following table reconciles the total side account from the beginning of the year to the end of the year. Side account transfers were calculated by PERS and made on a monthly basis. The amount of these transfers is shown in the table below.

All information in this table has been provided by PERS.

	New	Continuing	Total
1. Side account as of December 31, 2013	N/A		
2. Deposits during 2014		N/A	
3. Administrative expenses			
4. Amount transferred to employer reserves during 2014			
5. Side account earnings during 2014			
6. Side account as of December 31, 2014 (1. + 2. + 3. + 4. + 5.)			

Side Account Information

Side Account Balances

	December 31, 2014	December 31, 2013
Side Account 1	0	0
Side Account 2	0	0
Side Account 3	0	0
Total	\$0	\$0

Development of Side Account Rate

The rate relief attributable to an employer's side account is determined by amortizing the side account balance on the valuation date over a fixed period, and expressing the result as a percentage of combined valuation payroll. For side accounts established prior to December 31, 2009, the fixed period ends December 31, 2027. For side accounts established at a later date, the fixed period ends 18 years after the first rate-setting valuation following its creation.

	December 31, 2014	December 31, 2013
1. Total side account	\$0	\$0
2. Combined valuation payroll	273,095	262,354
3. Amortization factor	10.118	10.703
4. Total side account rate $(-1. \div 2. \div 3.)^1$	0.00%	0.00%

¹ For employers with more than one side account, the total side account rate is determined by calculating the rate on each side account separately and adding the rates together.

Brief Summary of Actuarial Methods and Assumptions

A detailed summary of the actuarial methods and assumptions used to prepare the December 31, 2014 valuation can be found in the system-wide actuarial valuation report.

Actuarial Methods and Valuation Procedures

A brief summary of the methods used in this valuation is shown below:

<i>Actuarial cost method</i>	Entry Age Normal.
<i>Amortization Method</i>	<p>The UAL is amortized as a level percentage of combined payroll.</p> <p>The OPSRP UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 16 year period.</p> <p>The Retiree Healthcare UAL as of December 31, 2007 and experience in each subsequent biennium is amortized over a closed 10 year period.</p> <p>All existing Tier 1/Tier 2 UAL was re-amortized over a 20 year period as of the December 31, 2013 rate-setting valuation. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll over a closed 20 year period.</p>
<i>Asset valuation method</i>	Market value of assets, excluding reserves.
<i>Contribution rate stabilization method (rate collar)</i>	<p>Contribution rates for a rate pool (e.g. Tier 1/Tier 2 SLGRP, Tier 1/Tier 2 School Districts, OPSRP) or independent employer are confined to a collar based on the rate pool's prior pension contribution rate (excluding side account rate offsets). The new contribution rate generally will not increase or decrease from the prior contribution rate by more than the greater of 3 percent of payroll or 20 percent of the current rate. If the funded percentage excluding side accounts drops below 60% or increases above 140%, the size of the collar doubles. If the funding percentage excluding side accounts is between 60% and 70% or between 130% and 140%, the size of the rate collar is increased on a graded scale.</p>

Economic Assumptions

A brief summary of the key economic assumptions used in this valuation is shown below:

<i>Net investment return</i>	7.50% compounded annually on system assets.
<i>Interest crediting</i>	<p>7.50% compounded annually on members' regular account balances starting in 2015.</p> <p>7.50% compounded annually on members' variable account balances starting in 2015.</p>
<i>Consumer price inflation</i>	2.50% per year.
<i>Future general wage inflation</i>	3.50% per year.
<i>Healthcare cost inflation</i>	Ranging from 7.0% in 2015 to 4.4% in 2094.
<i>Administrative Expenses</i>	<p>\$5.5 million added to OPSRP normal cost.</p> <p>\$33.0 million added to Tier 1/Tier 2 normal cost.</p>

Brief Summary of Actuarial Methods and Assumptions

Changes Since Last Valuation

The key changes since the December 31, 2013 actuarial valuation are described briefly below and are described in additional detail in the system-wide actuarial valuation report.

Changes in Actuarial Methods and Valuation Procedures

- **Allocation of Liability for Service Segments**

For allocating Tier 1/Tier 2 liability among multiple employers, the weighting between Money Match and Full Formula methodologies was updated to reflect expected future experience.

Changes in Economic Assumptions

- **Investment Return and Interest Crediting**

The assumed investment return and interest crediting to both regular and variable account balances was reduced from 7.75% to 7.50%.

- **Inflation**

The inflation assumption was reduced from 2.75% to 2.50%.

- **Payroll Growth**

The assumed payroll growth rate was reduced from 3.75% to 3.50%.

- **Tier 1/Tier 2 Administrative Expenses**

Administrative expenses for the Tier 1/Tier 2 System are assumed to be \$33.0 million per year.

Changes in Demographic Assumptions

- **Mortality**

The healthy mortality assumption is based on RP2000 generational mortality tables with group-specific class and setback adjustments. The group-specific adjustments have been updated to more closely match system experience and the future projection of mortality has been changed to use mortality improvement Scale BB.

- **Disability, Retirement, and Termination**

Rates for the disability, retirement, and termination assumptions were adjusted.

A complete summary of all assumptions used as part of the December 31, 2014 actuarial valuation is contained in the system-wide actuarial valuation report.

Brief Summary of Changes in Plan Provisions

The following change in plan provisions occurred since the December 31, 2013 actuarial valuation. A complete summary of the Tier 1/Tier 2, OPSRP, RHIA, and RHIPA plan provisions valued is provided as part of the system-wide actuarial valuation report.

- The Oregon Supreme Court decision in *Moro v. State of Oregon* stated that the reduced COLA amounts provided by Senate Bills 822 and 861 (both passed in 2013) only apply to benefits earned after the effective date of the legislation. As a result, PERS members who performed service both before and after the effective date will receive a blended COLA rate reflecting the differing COLA provisions applicable to each service period.

Glossary

Actuarial Accrued Liability

The portion of the present value of prospective benefits allocated to service and compensation before the valuation date in accordance with the actuarial cost method.

Actuarial Asset Value

The value of assets used in calculating the required contributions. The actuarial asset value may be equal to the fair market value of assets, or it may spread the recognition of certain investment gains or losses over a period of years in accordance with an asset valuation method.

Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, disablement and retirement; rates of investment earnings and other relevant items.

Actuarial Cost Method

Sometimes called “funding method,” a particular technique used by actuaries to establish the amount and incidence of the annual actuarial cost of pension plan benefits, or normal cost, and the related unfunded actuarial accrued liability. Ordinarily, the annual contribution to the plan comprises the normal cost and an amount for amortization of the unfunded actuarial accrued liability.

Actuarial Gain or (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions, during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

Combined Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for both Tier 1/Tier 2 and OPSRP active members. This payroll is used to calculate UAL rates.

Cost Sharing Multiple-Employer Plan

A single plan used to provide pensions to the employees of more than one employer wherein pension obligations are pooled and plan assets can be used to pay the benefits of the employees of any employer that provides pension through the plan.

Employer Contribution Rate

Consists of the normal cost rate and the UAL rates, plus adjustments for other items such as side account rate offsets.

Funded Status

The actuarial value of assets expressed as a percentage of the actuarial accrued liability.

Normal Cost

The annual cost allocated to the current year, under the actuarial cost method in use. The normal cost divided by the applicable payroll is the normal cost rate.

OPSRP Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for OPSRP active members. This payroll is used to calculate OPSRP normal cost rates.

Glossary

Pre-SLGRP Liability

The sum of Pre-SLGRP Pooled Liabilities and Transition Liabilities.

Pre-SLGRP Pooled Liability

The difference between the total UAL and the UAL attributable to the SLGRP for a pool of employers that joined the SLGRP. There are currently two pre-SLGRP pools. One was created for State Agencies and Community Colleges when the SLGRP was formed. The other one was created when the Local Government Rate Pool joined the SLGRP.

Present Value

Sometimes called “actuarial present value,” the estimated cost (as of the valuation date) of a series of future payments. The present value is determined by discounting the future payments at a predetermined rate of interest, taking into account the probability of payment.

Rate Collar

A methodology that defines the maximum permissible period-to-period change in the base employer contribution rate. The width of the rate collar is determined by the current contribution rate and funded status.

Required Supplementary Information (RSI)

Schedules, statistical data, and other information that are an essential part of financial reporting and should be presented with, but are not part of, the basic financial statements of a governmental entity.

Statement No. 27 of the Governmental Accounting Standards Board (GASB 27)

The accounting standard governing a state or local governmental employer’s accounting for pensions prior to GASB 68.

Statement No. 45 of the Governmental Accounting Standards Board (GASB 45)

The accounting standard governing a state or local governmental employer’s accounting for post-employment benefits other than pensions.

Statement No. 68 of the Governmental Accounting Standards Board (GASB 68)

The accounting standard governing a state or local governmental employer’s accounting for pensions for fiscal years beginning after June 15, 2014.

Tier 1/Tier 2 Valuation Payroll

Projected payroll subject to PERS employer contribution rates for the calendar year following the valuation date for Tier 1 and Tier 2 active members. This payroll is used to calculate the Tier 1/Tier 2 normal cost rate.

Transition Liability

The difference between the total UAL and the UAL attributable to the SLGRP for an individual employer that joined the SLGRP or the Local Government Rate Pool.

Unfunded Accrued Liability (UAL)

The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. The UAL is divided by combined valuation payroll and an amortization factor to determine an initial pre-collar UAL rate. The final UAL rate can be adjusted by the rate collar.



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