

Universal Health Plan Governance Board Meeting

July 9, 2026

Virtual Only

8:00 AM- 10:00AM



Welcome Remarks Chair Bellanca

Roll Call

Agenda Review



Agenda

- Public Comment
- Revenue Replacement Target
- Revenue Plan Lever Options
- Next Meeting Topics
- Public Comment



Revenue Replacement Target (RRT)



RRT- What is it?

- Revenue Replacement Target- the amount of health care total expenditure that is not covered by federal and state resources
- Under status quo, the funds come from multiple employer and individual sources- premiums, self-insurance, deductibles, co-pays, co-insurance, etc.
- Under a universal health plan, it will be funded by revenue raised via proposed state tax changes
- Arrived at by calculating :
 - $\text{Total annual health care expenditure} - (\text{federal contributions to Medicare, Medicaid, Exchange, block grants}) - (\text{state contributions to Medicaid and other state funds}) = \text{Revenue Replacement Target}$

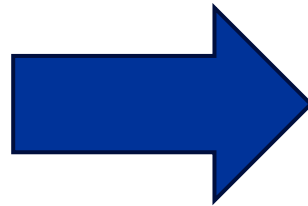


Part I- Expenditure Estimates

Provider Administrative Savings and Collectability

Milliman data (fig 53)
Includes “plus” benefits and
administrative costs

Step 1	2032 UHP Expenditures
Low	\$77.4 B
Best	\$85.5 B
High	\$94.0 B



Step 2	2032 UHP Expenditures
Low	\$69.4 B
Best	\$77.7 B
High	\$86.5 B

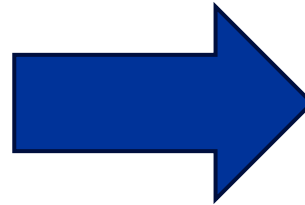
Adjust for provider administrative
savings and for collectability (fig 50)



Part I- Expenditure Estimates

Lower Payer Administrative Cost Estimate

Step 2	2032 UHP Expenditures
Low	\$69.4 B
Best	\$77.7 B
High	\$86.5 B



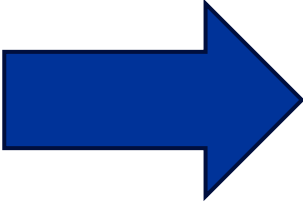
Step 3	2032 UHP Expenditures
Low	\$68.4 B
Best	\$75.2 B
High	*

Revise expenditures estimates using a
3% payer administrative cost instead
of 6%



Part I- Expenditure Estimates

Rx Drug Savings and FWA Reduction

Step 3	2032 UHP Expenditures		Step 4	2032 UHP Expenditures
Low	\$68.4 B		Low	\$68.4 B
Best	\$75.2 B		Best	\$75.2 B
High	*		Lowest	\$66.7 B

Revise expenditures estimates including a 1.5% reduction expenditure related to RX savings, and a 1% reduction in expenditure related to reduce fraud, waste, and abuse



Part II- Federal and State Contribution Estimates

Contributions Milliman Figure 43	Best	Low
A. 2026 Total CMS Contributions Individual, Medicare, & Medicaid	\$23.4 B	\$21.5 B
B. 2026 State General Fund Medicaid + BH (no dental)	\$5.1 B	\$4.7 B
C. 2026 Federal and State total (A+B)	\$28.5 B	\$26.2 B
D. 2026 Federal and State total trended at 5.3% (C trended from 2026 to 2032)	\$38.9 B	\$35.7 B
E. State GF 2032 contribution to dental	\$0.8 B	\$0.8 B
F. 2032 Federal and State Contribution (D + E)	\$39.7 B	\$36.5 B



Part III- Revenue Replacement Target Estimates

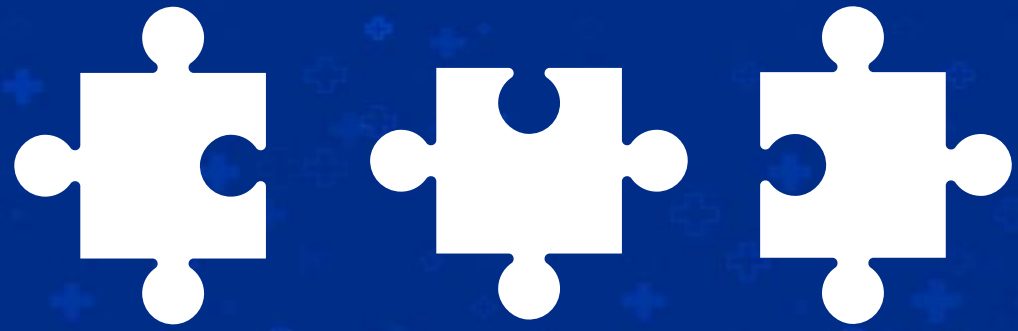
2032	Best (Billions)	Low (Billions)	Lowest (Billions)
Expenditure	\$75.2	\$68.4	\$66.7
State and Federal Contributions	\$39.7	\$36.5	\$36.5
Revenue Replacement Target	\$35.5	\$31.9	\$30.2



Revenue Lever Options



Today's Discussion



- If aspects of the revenue plan are not feasible, what tools or levers exist to make changes
- What are the estimated financial impacts of the changes
- What are the tradeoffs
- What additional information is needed, both in the short term and longer term



Tools- Revenue Plan



	Impact	Examples and Outcomes
Change relative percentage contribution of revenue instruments	Small - Medium	• Increase Corporate Income Tax (CIT) rate and lower Health Care Personal Income Tax (HCPIT) rate
Eliminate employer payroll tax credit	Large	• Eliminate tax credit and lower HCPIT
Change exemption levels	Small	• Change employer payroll tax exemption from \$500,00 to \$300,000 and lower employer payroll tax or HCPIT

Tools- Revenue Plan



	Impact	Examples and Outcomes
Add another revenue instrument	Small - Large	• Add sales tax and lower HCPIT • Add wealth tax and lower HCPIT
Add tiers to employer payroll tax or HCPIT	Small-Medium	• Add higher employer payroll tax rate to state agencies to make up for reduced contributions to health care costs overall under current proposal and lower HCPIT • Add tiers to HCPIT to increase contributions of higher earners, which would reduce the effective tax rate of lower earners
Cost sharing Milliman Figure 53	Small-Medium	• Pharmacy co-pay: \$5 generic/\$75 brand/\$150 specialty • Emergency Room co-pay \$200 • Enrollee maximum out-of-pocket \$1,200 per year • 2032 estimate savings \$1.1-\$1.3 B

Tools- Expenditures



Change	Impact	Examples and Outcomes
Reduce Benefits Milliman Figures 52 & 53	Small-Medium	• Exclude dental (\$3.3-\$4.1 B) • Exclude vision (\$0.5-\$0.6 B) • Exclude fertility (\$ 0.3-\$0.4) • Exclude “other” such as complementary medicine, massage therapy, hearing aids (\$0.5-\$0.6 B)
Phased in population eligibility Milliman Figures 54 & 55	Medium-Large	• Plan initially does not include Medicare population • Total benefit cost decreases from \$80.3 B to \$49.4 B (Best) • HOWEVER- also decrease in revenue due to smaller tax base and reduced federal funding by roughly \$20 B

Milliman Figure 53 for Reference

FIGURE 53
OREGON UNIVERSAL HEALTH PLAN
2032 EXPENDITURE PROJECTIONS (\$ BILLIONS)

		(a)	(b)	(c)	(d)	(e) = (a) + (b) + (c) + (d)	
PLAN DESIGN	SCENARIO	MAJOR BENEFITS*	PLUS BENEFITS**	COST SHARING	ADMIN COSTS	TOTAL UHP COST	DIFFERENCE
Zero Cost Sharing	Low	\$69.2	\$4.5	\$0.0	\$3.6	\$77.4	
	Best Estimate	\$75.3	\$5.1	\$0.0	\$5.1	\$85.5	N/A
	High	\$81.3	\$5.6	\$0.0	\$7.0	\$94.0	
Low Cost Sharing Including Plus	Low	\$68.6	\$4.5	-\$1.1	\$3.6	\$75.7	\$1.7
	Best Estimate	\$74.6	\$5.1	-\$1.2	\$5.1	\$83.6	\$1.8
	High	\$80.6	\$5.6	-\$1.3	\$7.0	\$92.0	\$2.0
Low Cost Sharing Excluding Plus	Low	\$68.6	\$0.0	-\$1.1	\$3.6	\$71.2	\$6.2
	Best Estimate	\$74.6	\$0.0	-\$1.2	\$5.1	\$78.5	\$6.9
	High	\$80.6	\$0.0	-\$1.3	\$7.0	\$86.4	\$7.6

*Inpatient, Outpatient, Physician, Prescription Drugs, Other.

**Dental, Vision, Fertility, Other Benefits.



Discussion



Next Steps

Next Meeting Topics



Board Meetings July and August

- July 16
 - Revenue plan information from LRO
 - Additional Revenue plan discussion
 - Waivers
 - Information Technology
- July 30 (virtual only)
 - As needed to finalize revenue plan
- August 20
 - ECONorthwest White Paper- Economic Effects of Oregon's UHP
 - Final Report Review
 - Prioritize Topics for September 2026- June 2027



Public Comment



Thank you for attending!

