

Trains Local Officials on Local Budget Law

Answers Questions about Local Budget Law and Property Taxes

Provides Budget Manuals and Forms

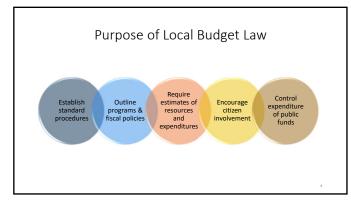
Exemptions
Team

Reviews Tax Certifications

Reviews District Budgets

Advises County Assessors and Tax Collectors on Property Tax Law





Why you should follow LBL

- A district that doesn't follow Local Budget Law may not lawfully:
 Expend money (with some exceptions)
 Certify property taxes to the county assessor
- A property tax made contrary to LBL is voidable by the Oregon Tax Court if appealed by:
 County Assessor
 County Court
 County Board of Commissioners
 The Department of Resenue.
 The or more interested tapapyers
- 3. Civil Liability:
 - Any public official who expends public monies in excess of the amounts, or for any other purpose other than authorized by law, shall be civilly liable for the return of the money, if there is malfeasance in office or willful or wanton neglect of duty.

ORS 294.338, 294.461, & 294.100





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Districts Not Subject to Local Budget Law

ORS 261 People's utility districts

ORS 440 Health districts

ORS 545 Irrigation districts

ORS 551 Diking districts

ORS 553 Water control districts*

ORS 554 District improvement companies or corporations

ORS 568 Soil and water conservation districts*

ORS 371 Special and Assessment road

districts

ORS 371 County Road district* ORS 372 Highway lighting districts

ORS 547 Drainage districts

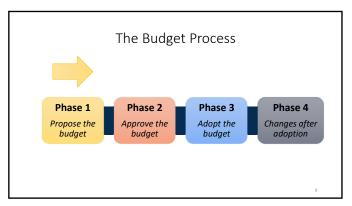
ORS 221 Historic ghost towns

^{*} That will not impose taxes during the ensuing year. If district does impose property tax any year, it is subject to Local Budget Law.

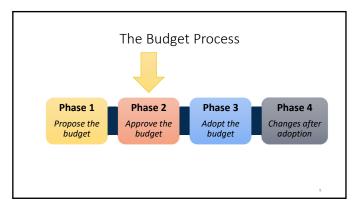
Phase 2 Budget Committee Approves the Budget



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Who's on the Budget Committee

The Governing Body

an Equal Number of Appointed Electors

Appointed Members

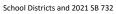
- "Electors" are registered voters in the district
- Cannot be officers, agents or employees
- Appointed for staggered three-year terms
- All members have the same authority
- If you can't fill all appointed positions, committee can be fewer

ORS 294.414

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Who's on the Budget Committee





- Requires school districts to include at least one member of the educational equity advisory committee of the school district on the budget committee.
- Took effect July 1, 2022 (first year's budget process) and after an elector vacancy occurs on the

ORS 328.542 (2)

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Notice of Budget Committee Meeting

- Publish notice of the first meeting at which the budget and the budget message are presented, and public comments and questions are heard.
- If public comments are not heard at the first meeting, give notice of both meetings.
- In Washington County, also submit summary of proposed budget for publication on the county website (contact the Finance Department).

ORS 294.426



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Publication Methods

- Printing twice in a newspaper of general circulation:
 5 30 days before meeting
- Posting notice on your website:
 At least 10 days before meeting, AND
 Printing once in a newspaper 5 30
 days before meeting
- Mailing by U.S. Postal Service first class:
 To each street address, PO Box and RRN in district at least 10 days before Meeting
- Hand delivery
 To each street address in district at least
 10 days before meeting

ORS 294.426



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Public Comment at First Meeting

Use this notice if public comment will be taken at this meeting.
A Use alls house it public comment will be taken at alls meeting.
NOTICE OF BUDGET COMMITTEE MEETING
A public meeting of the Budget Committee of the <u>City of Foulweather, Storm County, State of Oregon,</u> (District Name) (County)
to discuss the budget for the fiscal year July 1, 2024 to June 30, 2025, will be held at Foulweather City Hall, (Location)
511 Waterspoot Way, Foultweather. The meeting will take place on
The purpose of the meeting is to receive the budget message and to receive comment from the public on the budget.
This is a public meeting where deliberation of the Budget Committee will take place. Any person may appear at the meeting and discuss the proposed programs with the Budget Committee.
A copy of the budget document may be inspected or obtained on or after May 1, 2024 at 511 Waterspout Way, Foulweather (Date) (Location)
X am □ am between the hours of 830 Am □ pm and 500 X pm (think) □ pm and (think) X pm

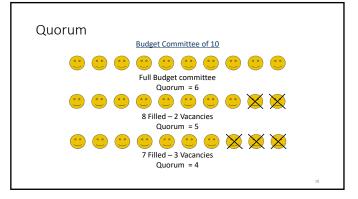
Publ	ic Comment at Later Meeting	
	B Use this notice if public comment will be taken at a later meeting.	
	NOTICE OF BUDGET COMMITTEE MEETING	
	A public meeting of the Budget Committee of the City of Foulweather, Storm County, State of Oregon, (Datrict Niere) (County)	
	on the budget for the fiscal year July 1, 2024_ to June 30, 2025_, will be held at Foulweather City Hall, (Location)	
	□am	
	511 Waterspout Way, Foulweather. The meeting will take place on May 5, 2024 at 6:30 (Date) (Address) X pm (Address)	
	The purpose of the meeting is to receive the budget message. This is a public meeting where deliberation of the Budget Committee will take place.	
	An additional, separate meeting of the Budget Committee will be held to take public comment. Any person may appear at the meeting and discuss the proposed programs with the Budget Committee. The meeting for public comment will be on:	
	□am	
	Date: May 12, 2024 Time: 6:00 X pm Location: 511 Waterspout Way, Foulweather	
	A copy of the budget document may be inspected or obtained on or after May 1, 2024 at 511 Waterspout Way, Foulweather (Location) (Location)	
	Xam □ am between the hours of 8:30 AM □ nm and 5:00 X nm	
	(Tine) (Tine)	16

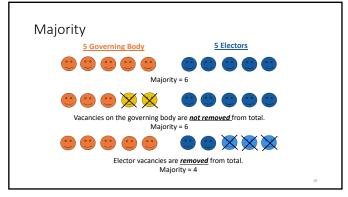


Budget Committee's Meeting Process

- All meetings are subject to Public Meetings Law
- Presiding officer must be elected at first meeting
- $\bullet \ \ \mbox{Quorum is required to conduct business}$
- $\bullet\,$ Majority of committee is required to take action
- Committee may request and receive additional information from district officials

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What the Budget Committee Does

- 1. Receives the budget document
- 2. Hears the budget message
- 3. Hears and considers public comment
- 4. Discusses and revises the budget as needed
- 5. Approves the budget
- 6. Approves the property taxes

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1: Receives the Budget Document

- Budget is a public document when released to the committee
- Available to the public at the same time as the committee
- Public has right to inspect
- Must provide means for public to copy (can also charge for copies)

2: The Budget Message

- Prepared by or under direction of executive officer
- Explains budget document
- Describes financial policies
- Explains any changes since last year
- Must be in writing
- Anyone can deliver it



ORS 294.403

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3: Hear Public Comment

- On the date and time in the published notice
- Any person may ask questions about and comment on the budget ORS 294.426(4)(c)
- Can establish time limits and other policies for public comment period
- Add additional meetings if desired

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Town of Litchfield, NH – Mosquito Control District



https://www.youtube.com/watch?v=RTXUIVmJQmQ

4: Discuss and Revise the Budget

- Discuss and (if a majority feels necessary) revise the proposed budget.
- May reduce or increase the estimate of resources and requirements.
- May approve budget at first meeting or it may take several meetings.

May provide same notice as a regular meeting of governing body for additional meetings following the meeting at which budget message is read and public comment is heard



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5: Approve the Budget



Sample Motion to Approve Budget:

"I move that the budget committee of the City of Foulweather approve the budget for the 2024-25 fiscal year in the amount of \$13,910,076."

(motion and vote recorded in the minutes)

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6: Approve Each Tax Levy

Sample Motion to Approve Taxes:

"I move that the budget committee of the City of Foulweather approve property taxes for the 2024-25 fiscal year at the rate of \$4.4143 per \$1,000 of assessed value for the permanent rate tax levy, in the amount of \$0.1213 for the local option tax levy, and in the amount of \$496,315 for the general obligation bond levy."

(motion and vote recorded in the minutes)

The Budget Committee is now finished!!!



Budget Committee Question 1

The Foulweather City Council is supposed to have six members, but one position is vacant. There are supposed to be six appointed members of the budget committee, but the council can only find four people willing to serve.

How many people must be at a budget committee meeting for there to be quorum?

How many votes are required to pass a motion?



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Budget Committee Question 2

The Foulweather City Council receives a resignation from one of the appointed budget committee members. The member has only served 2 years and 6 months of their 3-year term.

What should the City Council do?



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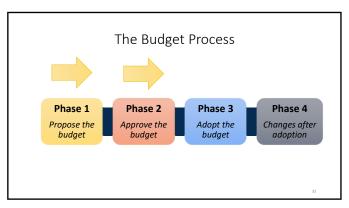
Budget Committee Question 3

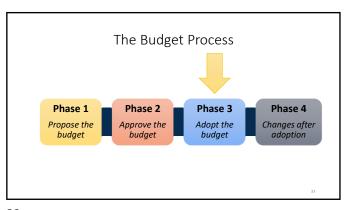
The City of Foulweather publishes a notice that their first budget committee meeting would be held on April 7 and that they would take public comment at that meeting. On April 7 three of the budget committee members can't make it to the meeting because of the flu. As a result, there isn't a quorum at the meeting.

Can an alternate member fill in for an absent member?









Publish Budget Hearing Notice and Summary of Budget

- Print once in newspaper 5-30 days before hearing

- Mail or hand deliver to each street address, PO Box and RRN 5-30 days before hearing

 There is no Internet option for this notice

 If budget < \$100,000 and no newspare published in the district, can post in three places for at least 20 days prior to hearing

ORS 294.438



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LB-1 Form and Review Hearing Notice



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Alternative Publication Format

- Optional Narrative Format
- Same information as on the LB-1 form
- Same timeline as with LB-1 form
- Can use narrative, charts, pictures, etc.

ORS 294,438



Correcting **Publication Errors**

- Publication is considered sufficient if the budget officer makes a "good faith" effort.
- If you know your notice will be late, re-schedule the hearing and publish timely.
- If you know your hearing won't be on the date published, publish another notice.



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Correcting Publication Errors

- If these errors occur:
 - Typographical error

 - Error in calculating the tax
- Then at first meeting after the error is discovered, the budget officer must:
 - Advise the governing body in writing, and
 Give testimony correcting the error

ORS 294.451

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Governing Body Holds **Budget Hearing**

- Hold the hearing on the date published, or rescheduled and publish a revised notice
- Hearing is on the budget "as approved" by budget committee
- Any person may comment on the budget

Changes After **Budget Hearing**

After the hearing, the governing body can change the budget estimates and tax levy approved by the budget committee.

However, if they want to:

• increase tax by any amount, OR increase expenditures in any fund by 10 percent or more (or \$5,000 – whichever is greater)

They must <u>republish</u> the amended budget summary and hold another budget hearing.



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Budget Requirements Allocated or Not Allocated to an ganizational Unit or Program? **Object Classifications** Personnel Services Usually Allocated Materials and Services Capital Outlay Requirements Special Payments Debt Service Transfers (out) Not Allocated Operating Contingency Reserved for Future Expenditure ORS 294.388 Unappropriated Ending Fund Balance

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Resolutions

After the hearing and on or before June 30, the governing body must enact a resolution to:

- 1. Adopt the budget
- 2. Make Appropriations
- 3. Impose each tax levy
- Categorize each tax by its Measure 5 category (Education or General Government)

1: Resolution Adopting the Budget

- State the fiscal year or biennial budget period
- State the total \$ amount of budget resources
 (Be sure to include all resources and all funds)

Sample of Resolution Adopting the Budget:

"BE IT RESOLVED that the Board of Directors of (district name) hereby adopts the budget for fiscal year 2024-2025 in the total amount of \$XXXXX. This budget is now on file at (address)."

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2: Resolution Making Appropriations Based on Organizational Units or Programs

One amount for each Organizational Unit or Program.

Include only Personnel Services, Materials and Services, and Capital Outlay

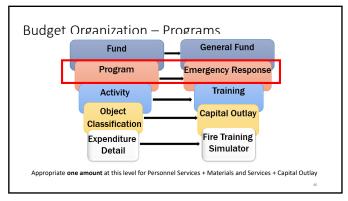
Separate amounts for any:

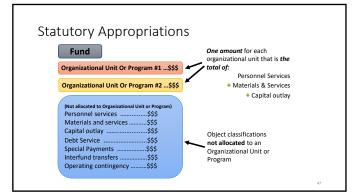
- Personnel Services, Materials and Services, or Capital Outlay not allocated to an organizational unit or program
- Debt Service
- Special Payments
- Transfers
- Operating Contingency

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Budget Organization — Organizational Units Fund Organizational Unit Object Classification Expenditure Detail Appropriate one amount at this level for Personnel Services + Materials and Services + Capital Outlay





Appropriating to Greater Detail

Statutory Minimum
Standard

General Fund
Administration \$5,000

Administration

Personnel Services \$2,000
Materials and Services \$2,000
Capital Outlay \$1,000

Organization of Appropriations

General fund GO Bond Debt Service Fund

Admin Debt Service

Public Safety

Parks and Rec Streets Fund
Library Street Department

Municipal Court

Facilities Library

Personnel Services

Transfers Contingency Library Special Revenue Fund

Facilities Reserve Fund

Facilities

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Appropriations Example

General Fund

Administration \$557,540 Public Safety 4,575,600 Parks and Rec 304,500 424,650 Municipal Court 178,000 Facilities 334,000 **Personnel Services** 150,000 Transfers 170,000 Contingency 75,000 Total \$7,187,890

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Schools Appropriate by ODE Function

For each fund:

1000 Instruction2000 Support Services

3000 Enterprise & Community Services4000 Facilities Acquisition and Construction

5000 Other Uses

5100 Debt Service

5200 Transfers

6000 Contingency

ORS 294.393

ORS 294

Community Colleges Appropriate

- By Higher Education Coordinating Commission (HECC) Function;
- By ODE Function; or
- By Organizational Unit



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Appropriations

Appropriated

- Personnel Services
- Materials & Services
- Capital Outlay
- ted Debt Service
 - Special Payments
 - Transfers Out
 - Contingency

Never Appropriated

- Reserved for Future Expenditure
- Unappropriated Ending Fund Balance (UEFB)

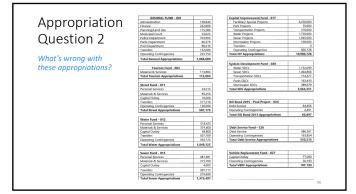
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Common Appropriation Errors

- × No organizational units or programs or only in general fund
- "Non-departmental" identified as a "department"
- Contingency appropriated in a non-operating fund
- Reserves for Future Expenditure and Unappropriated Ending Balances appear to be appropriated

Appropriation Question 1 What's wrong with these appropriations?	GENERAL FUND Administration/Finance Court Community Development Fine Non-Departmental: Transfers-Out Continging Find Total	432,600 28,350 114,940 533,505 742,200 647,000 0	2,498,200	
	STREET FUND Personal Services Materials & Services Capital Outlay Transfers Contingency Fund Total	82,800 172,370 3,500 33,500 0	292,170	
	STREET CAPITAL IMPROVEMENT FUND Capital Outlay Debt Service Fund Total	1,971,000 130,100	2,101,100	
	STREET RESERVE FUND Capital Outlay Fund Total	46,300	46,300	
				55



A no ron riotion					
Appropriation	General Fund		County Road Fund		
Question 3	Personal Services\$	12,558	Personal Services	s	13.48
Ougstion 2	Materials & Services \$	41,570	Materials & Services	š	24.64
Question 3	Capital Outlay \$	37,500	Capital Outlay	š	15.00
	Transfers\$		Contingency	\$	71,97
	Contingency \$	30.522	Total	\$	125,11
What's wrong with	Total \$	122,150			
			Transfer Station Fund		
these appropriations?	Water O & M Fund		Personal Services	\$	12,67
· · · · · · · · · · · · · · · · · · ·	Personal Services\$	16,046	Materials & Services	\$	23,66
	Materials & Services\$	24,728	Capital Outlay	s	-
	Capital Outlay\$	10,000	Contingency	\$	12
	Transfers\$	10,000	Total	\$	36,4
	Contingency\$	7,654			
	Total\$	68,428	Water Rond Debt		
	Sewer O & M Fund		Principal Requirements		
	Personal Services \$	16.046	Interest Requirements.	š	
	Materials & Services S	22,428	Total Requirements	s	
	Capital Outlay\$	5,000	Total regarding to		
	Transfers\$		Sewer Repair Bond Debt		
	Contingency	1.066	Principal Requirements	\$	4.43
	Total \$	44.540	Interest Requirements	\$	6
			Total Requirements	\$	5,01
	State Street Fund				
	Personal Services\$	5,930			427.69
	Materials & Services\$	8,184	Total APPROPRIATIONS, All Funds	\$	
	Capital Outlay\$	5,000	Total Unappropriated and Reserve, All Funds TOTAL ADOPTED BUDGET	\$	761.76
	Contingency	6,786 25,900	TOTAL ADOPTED BODGET	•	/61,/1
	TOTAL 3	25,900			
					57

Road Fund Personnel Services Materials & Services Capital Outlay Transfers Other Expenditures Contingencies General Fund Personnel Services Materials & Services Capital Outlay Transfers Other Expenditures Contingencies Appropriation Question 4 What's wrong with these appropriations? Water Fund Personnel Services Materials & Services Capital Outlay Transfers Other Expenditures Contingencies Total s Total Golf Fund Personnel Services Materials & Services Capital Outlay Transfers Other Expenditures Contingencies Total Sewer Fund Personnel Services Materials & Services Capital Outlay Transfers Other Expenditures Contingencies Total \$25,400 \$32,900 \$105,000 \$0 \$0 \$246,100

es Total

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Appropriation \$1,985,838 Question 5 351,609 346,131 463,000 20,000 801,598 3,500 Administration City Services Public Safety Capital Outlay Contingency Reserves What's wrong with these appropriations? 11 Parks Contingency \$ **25,000** 25,000 \$ 308,089 20 Streets Street Operations Capital Outlay Grant Transfer Out Contingency 123,883

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Discussion: Adopting and Appropriating

- Can the resolution making appropriations include any of these appropriation categories: Miscellaneous, other, UEFB?
- Which object classifications can be included in the appropriation amount for an organizational unit/program?
- Which statutory appropriation categories must be appropriated separately from a program or organizational unit?
- In what type of fund are you allowed to budget and appropriate for contingency?
- Should the total adopted budget amount include the unappropriated amounts?



	3:	Resolution	Imposing	the	Tax
--	----	------------	-----------------	-----	-----

- Impose each tax levy separately.
- Impose permanent rate per \$1,000 or a dollar amount (not both).
- Impose local option levy as approved by voters.
- Impose bond levy as a dollar amount.

***Cannot exceed rate/amount approved by Budget Committee unless you republish budget summary and hold another hearing ***

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4: Resolution Categorizing the Tax

Type of Tax	Subject to General Gov't Limit	Excluded from Limitation
Permanent rate limit	\$4.4143/\$1,000	
Local option levy	\$0.1213/\$1,000	
GO Bond levy		\$496,315

Categorize each tax (permanent rate limit, local option, G.O. bond levy) by its Measure 5 category:

- Subject to "General Government" limit
 Subject to "Education" limit
- "Excluded from constitutional limits"

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Common Categorizing Tax Errors



Subject to General Government Limitation

General Fund \$4.01/\$1,000

The resolution categorizing the tax should be done by $\underline{\text{tax levy}},$ not by fund.



Subject to General Government Limitation

Permanent Rate Tax \$4.01/\$1,000

294.456(1)(a)

GENERAL GOVERNMENT LIMIT 11 \$7.9950/\$1,000	EXCLUDED FRO LIMIT
	-0-
Categorizing the Tax	
General Government <u>Limitation</u>	Excluded from Limitation
\$6.0860/\$1,000 ebt Fund	\$316,626
e	General Government <u>Limitation</u> \$6.0860/\$1,000

Go to Resolutions and LB-50 Example



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Discussion: Imposing and Categorizing

- Is it acceptable to impose both a tax rate and a total tax amount for the same levy?
- 2. Can a GO Bond levy be imposed as a rate?
- 3. What are the three options when categorizing taxes by constitutional limitation?
- 4. Should taxes be categorized by each fund? Or, by each levy imposed?





Documents Taxing Districts Submit

- By July 15, send the Assessor :
 2 copies of the tax certification form,
 - 2 copies of the resolutions,
 - 2 copies of ballot measure for any new tax.

OAR 150-294-0520

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Documents Taxing Districts Submit

By <u>September 30</u>, send the County Clerk: Copy of complete budget document, including:

- Budget Message,
- · Budget detail sheets,
- Meeting notices or affidavits of publication,
- Resolutions adopting, appropriating, imposing, etc.,
- Tax certification, and
- Sample ballot for any new tax

OAR 150-294-0310

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Documents Non-taxing Districts Submit

By <u>July 15</u>, send to Department of Revenue <u>one</u> copy of the resolutions.

Keep on file a copy of complete budget document, including:

- Budget Message
- Budget detail sheets
- Meeting notices or affidavits of publication
- Resolutions adopting, appropriating, imposing, etc.

ORS 294.458(1)

Additional Requirements for Schools, ESDs and Community Colleges

School Districts and ESDs:

- Hard copy of budget to Dept of Education by July 15
- Electronic copy to Dept of Education financial data collection by August 15

Community Colleges:

 Copy of budget to Higher Education Coordinating Commission (HECC) by July 15

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Adopting a Budget Question 1

The City of Foulweather has extra money in their budget that they don't need for anything. They just put it into "Contingency."

Is that OK? If no, what should they do instead?



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Adopting a Budget Question 2

Foulweather received a late donation and has more money than anticipated for next year. As a result, the council wants to change the budget approved by the budget committee before the council adopts it.

Can they do that?

If so, what do they have to do?

Adopting a Budget Question 3

There's only one person who knows how to complete the LB-50 and he's on a fishing trip until the first of August.

> What can the district do in this situation?



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Boundary Changes

- The Cadastral Information Systems Unit (CISU) web page explains how to comply with ORS 308.225 when making changes to your boundaries has been updated.
- For assistance in how to comply with the statute, please review the information at:https://www.oregon.gov/DOR/form s/FormsPubs/boundary-change_504-405.pdf.



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Property Tax Resources

- Oregon Revised Statutes (ORS 294.305 to 294.565)
- Oregon Administrative Rules (OAR 150-294-0300 to 150-294-0550)
- Local Budget Law Manuals and Publications
 - Property Tax Research Reports
 Tax Expenditure Report
- Property Tax Statistics Report
- Online Videos
- DOR Local Budget Law Training Videos
 YouTube Deschutes Property Tax Fairy
 Property Taxes: The Tax Fairy explains, what's in it for me?

 - Why Property Values Fluctuate?
 YouTube Clackamas County RMV vs MAV in Oregon



Local Budget Law Resources

Local Budget Forms and Manuals on Internet:

http://www.oregon.gov/DOR/programs/property/Pages/loca l-budget.aspx

Subscribe to our email list for email notices of future training workshops and news on any changes to Local Budget Law. Sign up through this link:

http://listsmart.osl.state.or.us/mailman/li

Scan the QR code at right to sign up for **Local Budget Law** announcements.



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Questions?



(971) 600-4097 <u>jean.jitan@dor.oregon.gov</u>

FT&E Message phone number

(503) 945-8293

Email

Danette Benjamin (971) 301-1149 <u>danette.m.benjamin@dor.oregon.gov</u>

(971) 209-9970 arlen.r.stewart@dor.oregon.gov

finance.taxation@dor.oregon.gov

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Your feedback is important to us

- Please scan the QRCODE to take our survey:
- Thank you for attending the Local Budget Law Training

