



# 2023-25 Agency Request Budget (ARB)

	2021-23 Legislatively Approved Budget	2023-25 Current Service Level	2023-25 Agency Request Budget*
General Fund	\$ 79,955,340	\$ 31,686,878	\$ 56,172,106
Lottery Fund	11,588,227	8,859,764	12,747,297
Other Funds	123,504,515	86,735,866	91,463,713
Federal Funds	18,626,329	17,293,002	53,597,616**
<b>Total Funds</b>	<b>\$ 233,674,411</b>	<b>\$ 144,575,510</b>	<b>\$ 213,980,732</b>
Positions	535	500	571**
Full-Time Equivalent (FTE)	407.17	384.09	446.34

*\*Unaudited \*\* Pkg 360 incl.*

## 2023-25 Significant Changes

### Administration and Support Services Policy Packages – Requested Budget Enhancements

- 110 – **North Valley Complex (ODA Labs) \$5,643,150 GF:** The North Valley Complex is a new statewide investment in state laboratory infrastructure and resiliency. ODA will consolidate most of our existing labs into a state-of-the-art facility with an additional 12,905 square feet of ODA space and additional 34,193 square feet of shared space. This package contains \$5,002,400 in increased rent and \$640,750 in relocating costs.
- 120 – **Community Engagement and Equity \$544,247 GF:** ODA continues to adapt how to deliver clear, accurate, and practical information to Oregon’s diverse public and implement the agency’s core values around diversity, equity, and inclusion. The methods and means people receive information continue to grow along with the variety of services provided by the department. ODA requests two (2) positions, an Agency Equity Officer and a communications position, plus resources to accomplish ODA’s inclusive communication key objective and update the agency’s strategic plan.
- 130 – **ODA Core Capacity \$1,685,826 GF / \$240,355 LF / \$1,926,181 Total:** ODA believes in providing exceptional customer service, beginning with our field staff and through every interaction with the agency and our programs. Public expectations of services are evolving in complexity, and ODA needs foundational investments to ensure sufficient resources to continue our mission. This policy option package establishes a Chief Audit Executive position responsible for ODA internal audit activities, two (2) human resource positions, and five (5) information technologist specialists to meet the ever-growing demands of digital services and cyber security.
- 140 – **ODA Grants Program \$522,763 GF:** During the 2021-23 budget biennium, ODA administered fourteen (14) grant programs that serve customers in various ways. These grant programs include economic development opportunities, technical assistance grants, and administering federal funds. Grants require specialized

knowledge in fund application, administration, and reporting. This package requests two (2) positions to support the existing program and develop opportunities.

**150 – Emergency Management Coordinator \$252,146 GF:** Requests a coordinator position responsible for ODA emergency management functions (ESF) and related activities. Recent animal health, wildfire, and natural disaster emergencies coupled with our continuous functions in food, water, animal safety, and economic disruptions to market access have increased the requirement for a coordinator. This position will also oversee the agency's Continuation of Operations Planning (COOP).

### Summary

\$8,648,131 GF / \$240,355 LF / \$8,888,486 Total

Positions/FTE: 13/11.63

### Food Safety, Animal Health, and Consumer Protection Policy Packages – Requested Budget Enhancements

**210 – Food Safety Racial Equity Impact Statement (REIS) Pilot \$252,146 GF:** To support and advance the State's Diversity, Equity, and Inclusion Action Plan, this package requests one (1) position and resources to conduct an analytical review and develop potential changes to ODA's Food Safety program. The Food Safety program works to prevent the spread of foodborne illness through the inspection and education of food establishments and enforcement of state sanitation laws. This package will examine how ODA's Food Safety program will work with BIPOC and immigrant-owned food establishments to incorporate cultural food practices, address any biases in the regulations, reduce language barriers, and maintain access to safe food.

**220 – State Meat Inspection \$821,725 GF:** ODA received legislative authority and resources during the first special session of 2020 to establish a state meat inspection program under the USDA program. The USDA fully authorized the ODA state program in July of 2022. This package requests four (4) meat inspector positions phased in over the biennium. As this new program matures, the statewide inspection demand will increase. These positions are eligible for a federal fund reimbursement that may reduce the general fund expense.

**230 – Cannabis Lab Capacity, \$2,281,689 OF:** This package accepts new revenue transfer from the Oregon Liquor and Cannabis Commission (OLCC) to establish three (3) lab staff positions for lab testing methodology development, cannabis testing, and to serve as a reference lab for the industry. The built lab capacity will be in the North Valley Complex and is related to Pkg 110.

**250 – Meat Processing Infrastructure Grants \$10,000,000 GF:** In 2021, the Legislature allocated \$2 million for meat processing infrastructure grants; this package is requesting an additional **one-time** investment of \$10 million to continue this investment based on unfunded project requests and further opportunity. Facilities under ODA or USDA inspection programs must obtain high food safety and animal welfare standards. These grants are a cost-share of the capital investments required to increase capacity and support animal protein's local processing and availability.

### Summary

\$11,073,871 GF / \$2,281,689 OF / \$13,355,560 Total

Positions/FTE: 8/6.82

## Food Safety, Animal Health, and Consumer Protection Policy Packages – Requested Budget Continuation

**240 – Animal Rescue Entities \$210,265 GF / (\$210,265) OF:** In 2019, the Legislature passed SB 883, which transferred the enforcement authority of Animal Rescue Entities (ARE) from local governments to ODA. The proponents assisted in initially identifying 515 organizations that would fall within the ORS 609.415 (1)(b) definition of an ARE requiring a license. An estimated 145 AREs are licensed or in the process, leaving a revenue shortfall for a completely fee-funded program. In 2022, the Legislature appropriated \$180,000 in GF to address the revenue shortfall. This package requests \$210,265 in GF to support the program's continuation.

**260 – Avian Influenza Program \$177,409 FF:** This package will continue the limited duration position for ongoing work with USDA related to the umbrella cooperative agreement in the Animal Health Program. The cooperative agreement includes funding for an avian health coordinator. Detections of highly pathogenic avian influenza in Oregon emphasized the importance of education, outreach, and testing for the disease to producers and backyard flock owners.

### Summary

\$210,265 GF / (\$210,265) OF / \$177,409 FF / \$177,409 Total

Positions/FTE: 1/1.00

## Natural Resources and Pesticides Policy Packages – Requested Budget Enhancements

**320 – Agricultural Water Quality Capacity \$1,633,800 LF:** Agricultural non-point source water quality continues to be a priority across Oregon. This package will provide additional capacity to the core functions of ODA's Agricultural Water Quality Program to improve compliance response; enhance collaborative partner efforts; increase education/outreach with agricultural landowners and operators; expand engagement with a range of interest groups and increase capacity to address local and regional water quality issues. The seven (7) positions will be phased in over the biennium to provide subject matter specialists and in-community regional water quality staff.

**340 – Pesticide Safety Capacity \$682,242 OF:** The ODA Pesticides Program administers the certification and licensing program for all applicators, dealers, and consultants in Oregon as part of a cooperative agreement with the US EPA. Additionally, every pesticide sold or distributed must be registered by ODA, which has increased to over 15,000 products with the increased disinfectants in the market. This package requests three (3) staff to provide additional capacity to the core functions of the Pesticide Program. Complex product registrations and updating safety and licensing materials require increased capacity to ensure ODA's mission.

**360 – Climate-Smart Agriculture Grants \$35,286,708\* FF:** In 2022, the USDA opened a nationwide competitive grant to provide resources to producers to implement and scale-up Climate-Smart Agriculture practices with evidence-based verification of achievements. ODA submitted an aggressive application with three main objectives: 1) a direct-to-producer grant program to assist in implementing and managing climate-smart practices with goal achievement verification; 2) develop a voluntary no-cost soil health program to assess the current "State of Soil Health" in Oregon's agricultural working lands, and 3) convene a collaborative marketing team to explore opportunities for climate-smart commodities produced in Oregon. ODA's application totaled \$62,468,277 in federal funds. USDA received over \$18 billion in applications. USDA anticipates identifying projects in the fall of 2022, and this package will reflect any potential award.

## Summary

\$1,633,800 LF / \$682,242 OF / \$2,316,042 Total

\*\$35,286,708 FF & 12 Pos/11.5 FTE

Positions/FTE: 10/8.23

## Natural Resources and Pesticides Policy Packages – Requested Budget Continuation

**350 – Soil Health Program \$272,234 GF:** USDA Natural Resource Conservation Services funded a limited duration position for the 21/23 biennium, and USDA will not know the continuation of those federal funds until the winter of 2022. This package transfers the existing position to the general fund to continue the critical work of engaging farmers and ranchers to incorporate healthy soil practices. This position may be eligible for continued federal funds.

**370 – Pesticide Enforcement Capacity \$555,532 OF:** ODA is the state-led agency responsible for the Oregon Pesticide Control Law (ORS 634). During the 2015 session, the ODA Pesticides Program received revenue transfer from OLCC for one additional pesticide investigator and one pesticide case reviewer from the revenue generated by the State for cannabis. This package continues the positions previously funded by OLCC; however, it is unclear if OLCC will continue the fund transfer.

**375 – Pesticide Analytical and Response Center (PARC) Fund Shift \$422,661 GF / (\$422,661) OF:** The Pesticide Analytical and Response Center (PARC) is a multi-agency and multidisciplinary entity that serves as a single point of contact for anyone who wishes to report a pesticide incident or concern. PARC has two (2) paid positions, one from ODA and another from the Oregon Health Authority (OHA). In 2019, PARC funding was shifted from a split of GF to entirely supported by OF from the Pesticide Program. This package shifts the funding for PARC to equal parts GF and OF. The OF saving will support package 340 - Pesticide Safety Capacity.

## Summary

\$694,895 GF / \$132,871 OF / \$827,766 Total

Positions/FTE: 3/3.00

## Plant Protection and Conservation Policy Packages – Requested Budget Enhancements

**330 – Noxious Weed Grants \$450,000 GF:** In 2021, the Legislature appropriated \$450,000 GF for the Noxious Weed Grant Program to complement the State's lottery-funded programs by providing flexibility to purchase equipment to help achieve project goals. The previous grant allowed for up to \$20,000 for equipment to complete noxious weed projects. This package requests an additional **one-time** investment to conduct a second competitive grant opportunity.

**365 – Apiary Health Specialist \$223,063 GF:** Oregon's agriculture and natural landscape depend on native and managed pollinators to ensure good pollination, leading to better yields, product quality, and healthy ecosystems. Established in ORS 602.020, this position will fulfill the mandated duties to perform inspections of licensed apiaries and educate on pollinator issues and their impacts within the State. This capacity will increase ODA's supportive contribution to the Oregon Bee Project, of which ODA is a coordinating partner.

**385 – Aquatic Noxious Weeds Specialist \$285,482 GF:** Native aquatic plants are critical to supporting Oregon's climate goals, aquatic wildlife, and salmonid habitats, restoring watersheds and benefiting in-system water

quality. The Noxious Weed Program is charged under ORS 569.185 to protect Oregon's natural resources and agricultural economy by implementing an early detection and rapid response (EDRR) approach for new invasive noxious weeds. This package adds capacity with one (1) FTE as expertise to the Noxious Weed Program to mitigate noxious aquatic weeds that compete and threaten native aquatic plant species.

**390 – Hemp Program Compliance \$793,446 OF:** As ODA's Hemp Program continues to mature, this package adds two (2) inspectors for handlers and processors to help ensure compliance. The Hemp Program needs a comprehensive database and management system. This package requests a position to identify the business needs and solutions for the program to serve customers and compliance necessities best.

#### Summary

\$958,545 GF / \$ 793,446 OF / \$1,751,991 Total

Positions/FTE: 5/4.48

#### Plant Protection and Conservation Policy Packages – Requested Budget Continuation

**310 – Japanese Beetle Eradication \$2,008,404 LF:** 2021 marked the fifth year of treatments in the Japanese beetle Eradication Program. In 2021, ODA trapped 3,656 Japanese beetles in total. The number of beetles trapped in 2021 was down 84% from 2017. Although detections have dropped dramatically, treatment acreage has increased. The first years of treatment involved an application to under 2,000 acres. That area doubled to 4,000 acres in 2021. This package requests a continuation of the program for the next biennium.

**380 – Noxious Weed Fund Shift \$663,134 GF / (\$101,898) OF / (\$559,503) FF:** The Noxious Weed Program is currently focused on federally funded projects and unable to address the threats of invasive noxious weeds statewide. Providing general funds will allow existing staff to focus on Oregon priorities such as implementing early detection rapid response (EDRR), biological control of invasive noxious weeds, education and outreach, coordination, technical support/consultation, and administering invasive noxious weed control grants. These activities are the core priority duties identified by ODA and its community partners in the program's strategic plan. ODA will continue to engage with federal partners to fund local groups and to remain active on national projects.

#### Summary

\$663,134 GF / \$ 2,008,404 LF / \$ (\$101,898) OF / \$ (\$559,503) FF / \$2,010,137 Total

Positions/FTE: 9/5.75

#### Market Access, Development, Certification/Inspection Policy Packages – Requested Budget Enhancements

**410 – Market Development Capacity \$524,575 GF:** Oregon's agricultural products are renowned locally, domestically, and internationally. Connecting Oregon's producers to local marketplaces and restaurants or internationally with retailers and culinary buyers requires building relationships and familiarizing retailers and buyers with the products and producers. This package requests two (2) trade managers to build core capacity in ODA's Marketing Program. One trade manager is for international emerging markets to open more lanes of commerce and diversify markets for Oregon's producers. The second trade manager will be domestic capacity building to assist producers in developing economic opportunities at the appropriate market level. The domestic trade manager will support the newly established state meat processing in creating in-state market opportunities.

**430 – Agriculture Opportunity Grants \$1,000,000 GF:** This package will establish a grant to support farmers and ranchers who historically have been marginalized from access to capital or generational opportunities; this package requests funds to develop a pilot grant program. Modeling ODA’s Farm to School Infrastructure grant, this grant may make on-farm equipment and infrastructure project costs eligible for assistance following ODA’s core values of diversity, inclusion, and equity and investing in local community food systems.

**Summary**

\$1,524,575 GF / \$1,524,575 Total

Positions/FTE: 2/1.84

**Market Access, Development, Certification/Inspection Policy Packages – Requested Budget Continuation**

**420 – Farm to School Infrastructure Grants \$500,000 GF:** Currently in the Oregon Department of Education's (ODE) budget, this package requests that the funds be permanently appropriated to ODA's budget beginning in the 2023-25 Biennium. ODA administers the farm-to-school infrastructure grant program to support producers in building on-farm capacity to prepare local products for school systems. These grants directly connect Oregon’s students with locally produced food in a manner that reduces barriers for schools. Eliminating the process of GF transfers will bring efficiencies and timeliness to the program.

**440 – Food Safety and Modernization Act (FSMA) \$1,400,000 FF:** Operating under a cooperative agreement with the FDA, ODA receives federal funds to provide education and training to Oregon's producers covered under FSMA. This package will continue receiving those federal funds and accompanying five (5) positions.

**Summary**

\$500,000 GF / \$1,400,000 FF / \$1,900,000 Total

Positions/FTE: 5/5.00

**Agencywide Policy Packages**

**070 – Revenue Shortfall:** Balances Other Funds expenditures with available resources through a reduction in Personal Services and selected Services & Supplies.

**461 – Agency Position Clean Up:** This package makes technical and budget adjustments to existing positions’ class and compensation.

**462 – Deferred Maintenance \$51,274 OF:** Agencies with state-owned buildings and infrastructure must include a package requesting two percent of the current replacement value for deferred maintenance.

**Fee Policy Packages – Recommended Changes**

**270 – Weights and Measures Fee Increase \$350,000 OF:** This package approves increases to the annual fees by three percent (3%) as authorized in ORS 618.136 and compliance with maximum fees established under ORS 618.141. This package also requests accompanying limitation authority. Administrative rules adjust these fees.

**463 – Agency Fee Ratification \$1,767,946 OF:** This package ratifies the ODA base budget to incorporate fee adjustments implemented during the 2021-23 Biennium.

### Legislative Concepts – Approved for Filing

LC 510 – **Gasoline Volitation Standards:** In 2020, the EPA streamlined the Clean Air Act Code of Federal Regulations (CFR) and renumbered various sections, including the volatility requirements for gasoline blended with ethanol. ORS 646.913 adopts these standards by reference, and LC 510 updates the CRF reference to 40 CFR part ~~80~~1090.

LC (TBN) – **Oregon Invasive Species Council (OISC) Risk Management:** On behalf of the OISC, ODA is submitting tailored language to amend ORS 570.770 to make OISC eligible to purchase Risk Management coverage through DAS resembling other State boards and commissions.