# Debt Service Sub-Program

# Financial agreements and COPs

The purpose of the Debt Service Sub-Program is to repay long-term financial obligations (both principal and interest) acquired through the issuance of bonds or certificates of participation (COPs) to fund the Department of Forestry's capital construction and deferred maintenance projects. The summary construction information on each phase is included in the "History and Purpose" section.

This is the continuation of a program structure created pursuant to Policy Package #094 (2003 Session Legislative Fiscal Office initiative package). Prior to the 2003 Legislative Session, all material related to debt service was included in Agency Administration. The Department of Forestry currently has long-term financial obligations for its Salem Headquarters, Gilchrist State Forest land purchases, Elliot State Forest COP and Toledo facility replacement projects.

COP	Working Title	Final Payment
2012 Series A	Gilchrist land purchases	April 1, 2032
2015 Series E	Partial refunding, 2009 Series D	April 1, 2029
2015 Series F	Gilchrist land purchases	May 1, 2035
2017 Series C	Partial refunding, 2012 Series A	April 1, 2032
2018 Series A	Toledo construction	May 1, 2038
2019 Series A	COP Elliott	May 1, 2039
2019 Series K	Toledo facility replacement	May 1, 2023

# Essential Packages

None.

# Policy Packages

Package	Component Title	All Funds	Positions / FTEs
112	Deferred Maintenance	\$691,037	0/0.00
113	Toledo Phase III	\$165,142	0/0.00
116	State Forester's Office Renovation	\$1,872,069	0/0.00
	Total Packages:	\$2,728,248	0/0.00

# Package 112-Deferred Maintenance

**Purpose:** The purpose of this package is to request authority to address deferred maintenance issues, mandated by the budget instructions to be at least 2% of current replacement value of the department's buildings and structures. The 2017 Legislature passed Senate Bill 1067 requiring all agencies to include at least 2% of the current replacement value in their Agency Request Budget.

**How achieved:** With over a quarter of a billion dollars in structural assets, deferred maintenance, capital improvement, and capital construction investments to modernize the department's buildings are a significant need statewide. This is further supported by the fact that many of our facilities are well over 50 years old. This investment would allow the structures to be maintained or improved to a condition considered well-maintained.

# Staffing impact: None.

# Quantifying results:

Results will be quantified by the trending of the facility condition index. Target milestones will be evaluated quarterly and reported to the Capital Projects Advisory Board every June of the even year prior to the forthcoming legislation session.

## **Revenue source:**

	Agency Request	Governor's	<b>Legislatively</b>
	<u>Budget</u>	<u>Budget</u>	Adopted Budget
General Fund	\$596,037		
Other Funds	\$95,000		
Federal Funds	<b>\$</b> 0		
All Funds	\$691,037		
<b>Position/FTE:</b>	0/0.00		

# Package 113-Toledo Phase III

**Purpose:** This policy option packages look to support the needed investments to further the project goals for the Toledo facility relocation project.

This concept proposes additional funding to replace an aging ODF unit office facilities compound located in Toledo. This project was initially evaluated to be part of a larger co-locate project with the Oregon Department of

Transportation (ODOT). The original policy package was approved in the 2017-19 biennium. Due to budgetary constraints, ODOT has decided to remain at its ONA Beach facility and is currently scoping further improvements of its existing site to meet its current and future programming needs. ODF will not be able to co-locate with ODOT at the Ona Beach facility due to strategic/geographical programming needs. The additional funding request accounts for 6 years of construction cost(s) escalation since the conceptual cost estimate was completed in 2016.

# Staffing impact: None.

## Revenue source:

	Agency Request	Governor's	Legislatively
	<u>Budget</u>	<u>Budget</u>	Adopted Budget
General Fund	\$54,465		
Other Funds	\$110,677		
Federal Funds	<b>\$</b> 0		
All Funds	\$165,142		
<b>Position/FTE:</b>	0/0.00		

# Package 116-State Forester's Office Building Renovation

**Purpose:** The State Forester's Office Building Restoration Project is to maintain and improve the departments longest held and continuously occupied facility while preserving a historic resource that defines both the department and Oregon as a whole.

This building is located centrally on the ODF headquarters campus in Salem and is the agencies longest held and continuously occupied building. Completed in 1938, it currently houses executive leadership, Board of Forestry support, and other functions. Age and decades of deferred maintenance threaten the building's integrity and prevent use of many of the spaces to their full potential.

The preservation and modernization of the State Forester's Office Building would preserve a cultural and historic landmark for current and future generations by extending the useful life of the building for generations to come. The State Forester's Office Building was constructed under the auspices of the Works Progress Administration and placed on the National Register of Historic Places in 1982. It is an exceptional expression of the National Park architectural style, second in Oregon only to Timberline Lodge. The interior is finished with dozens of diverse Oregon wood species that was donated by different Oregon mills and showcases intricate and varied paneling patterns. These wood panels clearly marked from each donor demonstrate the long partnership with private forest landowners in Oregon. Carvings along the main staircase illustrate and celebrate Oregon's natural resource heritage.

The project includes seismic retrofitting of the entire building including the grand masonry chimney; upgrading the heating, ventilation, and air conditioning systems; incorporating modern energy conservation measures; enhancing ADA accessibility throughout the building; increasing usable workspace; and providing modern fire-protection, plumbing and other systems. Shaped by thorough structural, mechanical, historic and workspace assessments, this project will replace and modernize the existing building systems and restore a historic building that exemplifies Oregon's deep connection to its forestlands.

**How achieved:** The Department has completed architectural, structural, civil, mechanical, and electrical condition assessments of the State Forester's Office Building resulting in a comprehensive preservation plan to ensure that it will serve for generations to come.

The scope of the project is aimed at deferred maintenance reduction, seismic strengthening, water infiltration solutions, systems renewal, accessibility, and energy efficiency. These projects will have a great impact on employee health, comfort, and safety, as well as greatly improve accessibility. Functional improvements include updating the copy room, restrooms and renovating the building's underutilized basement. During the development of the State Forester's Office Building preservation plan, the Department consulted with the City of Salem Historic Landmark's Commission and the State Historic Preservation Office. Both have reviewed the scope of the project and provided recommendations related to balancing the historical integrity of the building while integrating new building systems and modern building code requirements

# Staffing impact: None.

**Quantifying results:** The State Forester's Office Building Restoration Project accomplishes this link by providing Department employees with efficient, productive, and safe working environments to support the goals and mission of

the operating programs, which in turn directly supports the benchmarks and the agency's mission and goals. The State Forester's Office Building Restoration Project performance measures are focused on the effective use of limited funding resources to deliver the project on schedule, within budget and providing the performance outcomes required.

## Revenue source:

	Agency Request	Governor's	Legislatively
	<u>Budget</u>	<u>Budget</u>	Adopted Budget
General Fund	\$568,503		
Other Funds	\$1,303,566		
Federal Funds	<b>\$</b> 0		
All Funds	\$1,872,069		
<b>Position/FTE:</b>	0/0.00		

Acquisition, Construction or Improvement of Real Property, Equipment or IT Systems									
Description of Property/Equipment/ System Project	Owned or Operated by the State (if operated, who owns?)	Estimated Useful Life of Capital Asset	Total Estimated Cost of Project	Amount Requested to be Financed in 2023-25	XI-Q Bonds or Lease Financing	Date Financing Needed (list separate rows for different dates <sup>1</sup>	Debt Service Funding Source		
Deferred Maintenance & Capital Improvement of Real Property	State Owned	50 years	\$4,820,771	\$4,820,771	XI-Q Bonds	October 2022	100% GF		
Toledo Facility Replacement - Phase 3	State Owned	50 years	\$1,300,000	\$1,300,000	XI-Q Bonds	October 2022	41.85% GF / 58.15% OF		
Santiam Facility Replacement	State Owned	50 years	\$2,500,000	\$0	XI-Q Bonds	N/A			
Klamath Facility Replacement	State Owned	50 years	\$1,500,000	\$0	XI-Q Bonds	N/A			
State Foresters Office Renovation	State Owned	50 years	\$17,000,000	\$17,000,000	XI-Q Bonds	October 2022	66% GF / 34% OF		
Totals			\$27,120,771	\$23,120,771					

1. Sale dates for Article XI-Q Bonds are for budgeting purposes only and are subject to change.

# Capital Improvement Sub-Program

# Program overview

The Capital Improvement Program supports the Department of Forestry through the improved functionality and extended life of its facilities assets to meet current and future business needs.

# Statutory authority

ORS 276.227(5) ORS 276.229 ORS 291.216(8)(D)

# Purpose, customers, and source of funding

The purpose of the Capital Improvement Program is to maintain the department's investment in its capital assets, improve the function of its buildings and to renew obsolete facilities and system components. Capital improvement projects are those capital projects that are capitalized, have a cost of less than \$1 million, increase the value and extend the useful life or adapt a capital asset to a different use. The primary funding resources are state General Fund appropriations, assessments from forest landowners, net proceeds from state forest operations, and Department of Forestry operating programs.

To maximize the effectiveness of limited funding resources, the focus of the Capital Improvement Program is on the following categories of needs that emphasize improved safety and function of the department's facilities:

- Code and Life Safety Improvements to older facilities to meet modern building code and life-safety requirements.
- Service Life Renewal projects to offset the wear and decline of operational facilities due to intensive, long-term use.
- Programmatic Changes Revisions to meet changing program needs to maintain staff productivity and work capacity.
- Functional Obsolescence Renovations to facilities to remove functional obstacles and to install technological improvements.

Capital improvement projects are identified through a collaborative budget development process with stakeholders each fiscal year utilizing the department's facilities operation and capital investment account (FOCIA), which is the agency's facilities management planning process tool.

# Detail of Revenue 107BF07

# Capital Improvement:

		ORBITS	2019-2021	2021-23 Legislatively	2021-23	2023-25 Agency	2023-25	2023-25 Legislatively
Source	Fund	Revenue Acct	Actuals	Adopted	Estimated	Request	Governor's	Adopted
Rents and Royalties	3010	0510	\$36,699	\$0	\$0	\$0		
General Fund Obligation Bonds	3010	0555	\$0	\$4,820,772	\$4,820,772	\$10,223,244		
Interest Income	3010	0605	\$748	\$0	\$0	\$0		
Other Revenues	3010	0975	\$8,804	\$0	\$0	\$0		
Transfer In-Intrafund	3010	1010	\$715,748	\$4,989,489	\$4,989,489	\$5,199,047		
Tsfr From Lands, Dept of State	3010	1141	\$65	\$0	\$0	\$0		

## Facilities:

		ORBITS	2019-2021	2021-23 Legislatively	2021-23	2023-25 Agency	2023-25	2023-25 Legislatively
Source	Fund	Revenue Acct	Actuals	Adopted	Estimated	Request	Governor's	Adopted
Charges for Services	3400	0410	\$502	\$0	\$0	\$0		
Rents and Royalties	3400	0510	\$4,382,479	\$0	\$0	\$0		
Intrest Income	3400	0605	\$68,068	\$0	\$0	\$0		
Other Revenues	3400	0975	\$705,868	\$0	\$0	\$0		
Transfer In-Intrafund	3400	1010	\$0	\$5,887,024	\$5,887,024	\$6,146,321		

## **Debt Service:**

		ORBITS	2019-2021	2021-23 Legislatively	2021-23	2023-25 Agency	2023-25	2023-25 Legislatively
Source	Fund	Revenue Acct	Actuals	Adopted	Estimated	Request	Governor's	Adopted
Intrest Income	4430	0605	\$18,839	\$0	\$0	\$0		
Intrest Income	3430	0605	\$16,792	\$0	\$0	\$0		
Transfer In-Intrafund	3400	1010	\$0	\$0	\$0	\$330,000		
Transfer In-Intrafund	3430	1010	\$604,135	\$636,664	\$636,664	\$2,036,453		
Tsfr From Administrative Svcs	4430	1107	\$2,514,973	\$2,560,320	\$2,560,320	\$2,557,080		

## **Capital Construction:**

		ORBITS	2019-2021	2021-23 Legislatively	2021-23	2023-25 Agency	2023-25	2023-25 Legislatively
Source	Fund	Revenue Acct	Actuals	Adopted	Estimated	Request	Governor's	Adopted
General Fund Obligation Bonds	3020	0555	\$0	\$1,632,842	\$1,632,842	\$1,300,000		
Dedicated Fund Oblig Bonds	3020	0560	\$0	\$0	\$0	\$21,000,000		

# Essential Packages

Pkg 031-Standard Inflation and State Government Service Charge

The purpose of this package is to include a set of standardized inflation rates for all agencies, increasing their budgets above their final base amounts for all non-personal-services expenditure accounts. These rates are 4.2% for standard or

"generic" accounts, and then larger rates for "Price List Accounts," specifically 8.8% for Professional Services and 21.10% for Attorney General charges. There is no change to position counts or FTE.

# Policy Packages

Package	Component Title	All Funds	Positions / FTEs
112	Deferred Maintenance	\$5,200,000	0/0.00
	Total Packages:	\$5,200,000	0/0.00

# Package 112-Deferred Maintenance

**Purpose:** The purpose of this package is to request authority to address deferred maintenance issues, mandated by the budget instructions to be at least 2% of current replacement value of the department's buildings and structures. The 2017 Legislature passed Senate Bill 1067 requiring all agencies to include at least 2% of the current replacement value in their Agency Request Budget.

**How achieved:** With over a quarter of a billion dollars in structural assets, deferred maintenance, capital improvement, and capital construction investments to modernize the department's buildings are a significant need statewide. This is further supported by the fact that many of our facilities are well over 50 years old. This investment would allow the structures to be maintained or improved to a condition considered well-maintained.

# Staffing impact: None.

**Quantifying results:** Results will be quantified by the trending of the facility condition index. Target milestones will be evaluated quarterly and reported to the Capital Projects Advisory Board every June of the even year prior to the forthcoming legislation session.

# Revenue source:

Agency Request	Governor's	Legislatively
<u>Budget</u>	<u>Budget</u>	<u>Adopted Budget</u>
<b>\$</b> 0		
\$5,200,000		
<b>\$</b> 0		
\$5,200,000		
0/0.00		
	Budget \$0 \$5,200,000 \$0 <b>\$5,200,000</b>	Budget         Budget           \$0         \$0           \$5,200,000         \$0           \$0         \$5,200,000

# Capital Construction Sub-Program

## **Program overview**

The Capital Construction Program supports the department through the renewal, acquisition and construction of the highest priority major construction/acquisition projects to meet current and future business needs.

## Statutory authority

ORS 291.224 ORS 291.216(8)(C)

## Purpose, customers, and source of funding

The purpose of the Capital Construction Program is to maintain and develop functional capital assets through the renewal, acquisition and construction of major construction/acquisition projects to meet programmatic changes and to replace obsolete facilities. Major construction/ acquisition projects are those projects that are capitalized, have a cost of more than \$1 million, and are used to build, acquire, adapt, replace or change the function of a facility.

The department proposes to use XI-Q bond financing. The debt service for the XI-Q bond financing will be a combination of General Fund and Other Funds resources comprised of program prorate and rent-back funds, direct assessments from forest landowners, and where appropriate, net proceeds from state forest operations.

To maximize the effectiveness of limited revenue sources, the focus of Capital Construction Program is on the following categories of needs that emphasize improved safety and function of the department's facilities:

- Code and Life Safety—Improvements to our older facilities to meet modern building code and life-safety requirements.
- Service Life—Renewal and replacement projects to offset the wear and decline of our facilities due to intensive, long-term use.
- Programmatic Changes—Revisions to meet changing program needs and to maintain staff productivity and work capacity.
- Functional Obsolescence—Renovation and replacement projects to eliminate functional limitations.

# Facility Plan - Major Construction/ Acquisition Project Narrative

Note: Complete a separate form	tor each project			
Agency	Oregon Department of Forestry	Cost Estimate Cost Est Date	Schedule Start Date	Est Completion
Project Name	State Forester's Office Building Restoration \$13.	$\left  \right $		TBD
Address /Location	2600 State St., Salem, OR 97310	# Stories 11,230 3 incl basement	Land Use/Zoning Satisfied	atisfied N
	Funding Source/s: Show the distribution of dollars by Generi funding source for the full project cost. \$	General Funds Lottery 8,588,400	/ Other N/A \$ 8,411,600	Federal N/A
The State Forester's Office Bu	Description of Agency Business/Master Plan and Project Purpose/Problem to be Corrected The State Forester's Office Building, constructed under the auspices of the WPA and opened for use in 1938, represents the best design and highest degree of transfer of the state Forester's Office Building.	Purpose/Problem to be or use in 1938, represent	Corrected ts the best design and high	est degree of
historical integrity among the the National Register of Histor Preservation Plan for the rest	historical integrity among the facilities constructed by the Department. The State Forester's Office Building and adjacent stone walls and walkways were place the National Register of Historic Places in 1982. The Department has completed several studies and condition assessments, culminating in an updated Historic Preservation Plan for the restoration of the State Forester's Office Building.	ffice Building and adjac s and condition assessm	ent stone walls and walkw nents, culminating in an u	ays were placed on odated Historic
The Historic Preservation Plan Group, Inc., the historic prese presented the project to the C of Energy.	The Historic Preservation Plan for the restoration of the State Forester's Office Building. The Historic Preservation Plan was prepared by Architectural Resources Group, Inc., the historic preservation architectural firm for the State Hospital and the Capital Building projects. As part of the planning process, the Department presented the project to the City of Salem Community Development and Building Department, to the Historic Landmarks Commission and to the Oregon Department of Energy.	listoric Preservation Pla uilding projects. As par to the Historic Landmar	n was prepared by Archite t of the planning process, ·ks Commission and to the	ctural Resources the Department Oregon Department
The architectural scope of the installation of an elevator; res Old Board Room ceiling whic biomass boiler and hydronic p of electrical service and distri	The architectural scope of the project includes: masonry repointing; seismic improvements; reroofing; window restoration; accessibility improvements including installation of an elevator; restoration of interior woodwork; restroom, copy room and basement restoration and functional improvements; and the restoration of the Old Board Room ceiling which was damaged during an earlier remodel. The mechanical, plumbing, and electrical scope of the project includes: new hot water biomass boiler and hydronic piping system; new chilled water cooling system; new ventilation air system; new fire sprinkler system; new plumbing system; upgrade of electrical service and distribution system; upgrade of voice and data system; upgrade of fire alarm system; and upgrade and restoration of interior lighting.	roofing; window restora nt restoration and functi Imbing, and electrical so air system; new fire spi alarm system; and upg	tion; accessibility improvements includin onal improvements; and the restoration ( cope of the project includes: new hot wat rinkter system; new plumbing system; up rade and restoration of interior lighting.	ments including he restoration of the rs: new hot water ing system; upgrade erior lighting.
The project has been reviewe	project has been reviewed and accepted by CPAB in 2006, 2008, 2010, 2012, and 2014.			
The scope of this project incle exterior architectural compor majority of the proposed work stability, (2) water-tightness, (2)	The scope of this project includes the replacement and renovation of the building's mechanical, plumbing, and electrical systems, and the restoration of interior and exterior architectural components along with the rehabilitation of the adjacent sidewalks, walls, and the grand chimney. It is important to note that the vast majority of the proposed work at the basement level is unrelated to the conversion to office space and is being performed to improve the building's (1) structural stability, (2) water-tightness, (3) accessibility and (4) MEP performance.	I, plumbing, and electri Is, and the grand chimn ace and is being perfor	ical systems, and the resto ey. It is important to note med to improve the buildi	ration of interior and that the vast ıg's (1) structural
Seismic work in the basement will include:	t will include:			
<ul> <li>A connection will be added the wood shear walls and the</li> </ul>	connection will be added to transfer lateral forces from the wood shear walls into the basement concrete walls because wood shear walls and the concrete basement perimeter walls.	ment concrete walls be	cause there is a lack of connection between	nnection between
<ul> <li>In addition to the basement and basement levels. Current the foundation. Connections v</li> </ul>	<ul> <li>In addition to the basement perimeter concrete shear walls, the new lateral-force-resisting system will utilize the existing concrete and basement levels. Currently, the first floor vault walls are not continuous to the foundation. The strengthening scheme proposed i the foundation. Connections will be made from the diaphragms to the walls to utilize these concrete walls as shear walls.</li> </ul>	rstem will utilize the exi The strengthening sche ncrete walls as shear wa	g concrete proposed t	vault walls at both the first floor to extend these walls down to
<ul> <li>Since there is an elevator pl loads from all diaphragms.</li> </ul>	Since there is an elevator planned for the restoration, two of the elevator core walls will be reinforced concrete shear walls and bads from all diaphragms.	reinforced concrete shea	ar walls and can be utilized to	d to resist lateral
<ul> <li>A new stud wall will be inserted to bearing wall. In this location, a new of an earthquake.</li> </ul>	A new stud wall will be inserted to brace the hollow clay tile walls for out-of-plane loading. There is one known location where a hollow clay tile is a load- earing wall. In this location, a new stud wall will be added to provide secondary gravity support of the floor joists to prevent a collapse of the first floor in the f an earthquake.	There is one known loc: ort of the floor joists to	ation where a hollow clay prevent a collapse of the f	tile is a load- irst floor in the event
<ul> <li>The existing large chimney represents a si- important feature of this historic building. The of the entire chimney height, providing acce be constructed at the basement level inside the new concrete chimney shear walls near</li> </ul>	<ul> <li>The existing large chimney represents a significant falling hazard during a seismic event. This chimney is located adjacent to the State Forester's Office and is an important feature of this historic building. The strengthening scheme involves the careful removal of the stonew ork and supporting structure from the exterior face of the entire chimney height, providing access to the interior of the chimney to construct full height, reinforced concrete strengthening elements. A new footing wil be constructed at the basement level inside the existing building accompanied by an anchor below grade outside the building footprint. A strut ties the anchor to the new concrete chimney shear walls near the ground floor level.</li> </ul>	is chimney is located ac oval of the stonew ork an eight, reinforced concre oelow grade outside the	jjacent to the State Forest id supporting structure froi te strengthening elements building footprint. A strut	Forester's Office and is an ure from the exterior face aments. A new footing will A strut ties the anchor to
Water-proofing work will include:	ude:			
<ul> <li>Excavate around the entire building foundation existing storm lines.</li> </ul>	building foundation and install new damp-proofing, drainage mat,	gravel, insulatior	and new foundation drains that will tie	at will tie into
<ul> <li>Replace existing 5" slab with new</li> </ul>	h new concrete slab over compacted soil and water-proofing.			
Accessibility improvements:				
<ul> <li>Per meeting with the buildir accessibility barriers. In addit access to the conference roor accessible kitchen is located.</li> </ul>	• Per meeting with the building officials at the outset of the project, it was confirmed that 25 percent of the project budget has to go to go towards eliminating accessibility barriers. In addition to improvements that allow better access to the building from the parking lot, an elevator was added to the project for univer access to the conference room on the second floor. By installing the elevator this also allowes universal access to the basement level, where currently the nc accessible kitchen is located. The new kitchen would be slightly enlarged and made accessible.	arcent of the project buc 1 the parking lot, an elev s universal access to the le.	lget has to go to go toward vator was added to the pro- basement level, where c	is eliminating oject for universal urrently the non-
MEP improvements:				
<ul> <li>Currently the Basement leve call for heating and cooling the coo</li></ul>	Currently the Basement level is used for storage of archival materials and as a meeting space. The rooms are currently not heated. The proved all for heating and cooling these spaces which would make the basement level more conducive as an archival storage and meeting space.	e. The roomsare curren ive as an archival stora	tly not heated. The preser ge and meeting space.	preservation plan would .ce.
The added benefit to the above to the finishes, the already extended by the second sec	to the above mentioned work (all of which is required for seismic, accessibility already existing office spaces can once again be used as they were historical	accessibility and building maintenance re historically.	nance reasons) is that with minimal	h minimal upgrades

	Project Budget Estimate - Escalate to the mid-point of construction.	Use 4.5% Annual	Escalation.	
DIRECT CONSTRU		\$	% Project Cost	\$/GSF
	1 Building Cost Estimate			
	2 Site Cost Estimate (20 Ft beyond building footprint)			
	3 TOTAL DIRECT CONSTRUCTION COSTS	=		
	RUCTION COSTS			
	4 Owner Equipment / Furnishings / Special Systems			
	5 Construction Related Permits & Fees			
	Other Indirect Construction Costs Including 1% Art, 1.5% Renewable Energy 6 and other state requirements			
	7 Architectural, Engineering Consultants			
	8 Other Design and PM Costs			
	9 Relocation/Swing Space Costs			
	10 TOTAL SOFT COSTS			
	11 OWNER'S PROJECT CONTINGENCY			
		\$	% Project Cost	\$/GSF
	TOTAL PROJECT COST			
	Cost Estimate Source (EG Agency, Cost Estimator, A/E, etc.)	Architectural Resour	ces Group, Inc.	
	Project Image/Illustration (optional)			
	Project image/indstation (optional)			



Facility Plan - Major Construction/ Acquisition Project Narrative 107BF11 2023-25 Biennium

			Address /Location		Project Name		Agency	Note: Complete a separate form for each project
Description of Agency Business/Master Plan and Project Purpose/Problem to be Corrected	funding source for the full project cost.	Funding Source/s: Show the distribution of dollars by General Funds	3200 Delap Rd, Klamath Falls OR 97601		Klamath Lake Fire Cache Bldg. Replacement Project		Oregon Department of Forestry	orm for each project
nd Project Purpose/F	\$ 1,155,000	General Funds	3,674	GSF	\$1.5M	Cost Estimate		
roblem to be Corre	N/A	Lottery	2	# Stories	May-22	Cost Est. Date		
cted	\$ 345,000	Other	Y	Land Use/Zo	TBD	Start Date	Schedule	
	N/A	Federal	z	Land Use/Zoning Satisfied	TBD	Est. Completion		

scription: replacement of the Fire Cache Facility destroyed by fire in 2021

urpose/Need: fire cache supply storage.

anning Phase: : master planning phase in process

timated Cost: \$1.5M

Timeline: 2023/25 biennium at the earliest. Possible 25/27 biennium deferment pending master plan findings

Ъ physical Project Scope and Alternates Considered to department is currently undertaking a master plan study to determine programming needs and to evaluate opportunites prior to the reconstru-tche facility. This facility, along with all KLD campus facilities, were evaluated by Faithful & Gould, who produced the 2017 Facilities Condition A o augment the FCA, ODF is soliciting A&E services to perform a district-wide program and master plan. The primary goal of the plan has been to sysical space needs and other facilities improvements necessary for efficient and effective district operations. Project Budget Estimate - Escal 5 the USe reconstruction of the fire ondition Assessment (FCA). s been to establish the

DIRECT CONSTRUCTION COSTS	•	% Project Cost	\$/GSE
1 Building Cost Estimate			
2 Site Cost Estimate (20 Ft beyond building footprint)			
3 TOTAL DIRECT CONSTRUCTION COSTS	П		

# INDIRECT CONSTRUCTION COSTS

-

5 Construction Related Permits & Fees Owner Equipment / Furnishings / Special Systems

- Other Indirect Construction Costs Including and other state requirements 1% Art, 1.5% Renewable Energy
- Architectural, Engineering Consultants
- Other Design and PM Costs
- 9 Relocation/Swing Space Costs 10 TOTAL SOFT COSTS

- 11 OWNER'S PROJECT CONTINGENCY

Cost Estimate Source (EG Agency, Cost Estimator, A/E, etc.) DAS Insurance + ODF Internal



# Facility Plan - 10-Year Space Needs Summary Report

Facility Plan - 10 Year Space Needs Summary Report 2023-25 Biennium

Agency Name Oregon Department of Forestry

#### Note: List each project/lease or disposal separately.

Proposed New Construction or Acquisition - Complete for 5 Biennia

Biennium	Agency Priority	Concept/Project Name	Description	GSF	Position Count <sup>1</sup>	General Fund	Other Funds	Lottery Funds	Federal Funds	Estimated Cost/Total Funds
2023-25		NA	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
2025-27										
2027-29										
2029-31										
2031-33										

#### Proposed Lease Changes over 10,000 RSF - Complete for 3 Biennia

				Total RSF <sup>2</sup> +/- (added or			Biennial \$	Biennial \$ O&M <sup>4</sup> /RSF <sup>2</sup> not included in base	Total
Biennium	Location	Description/Use	Term in Years	eliminated)	USF <sup>3</sup>	Position Count <sup>1</sup>	Rent/RSF <sup>2</sup>	rent payment	Cost/Biennium
				Α	В	С	D	E	(D+E) * A
2023-25	None	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
2025-27									
2027-29									

#### Proposed Lease Changes over 10,000 RSF - Complete for 3 Biennia

Biennium	Location	Description/Use	Term in Years	Total RSF² +/- (added or eliminated)	USF <sup>3</sup>	Position Count <sup>1</sup>	Biennial \$ Rent/RSF <sup>2</sup>	Biennial \$ O&M <sup>4</sup> /RSF <sup>2</sup> not included in base rent payment	Total Cost/Biennium
				Α	В	С	D	E	(D+E) * A
2023-25	None	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
2025-27									
2027-29									

#### Planned Disposal of Owned Facility

Biennium	Facility Name	Description
2023-25	Toledo Unit Office	Toledo Unit Office
2025-27		
2027-29		

# Capital Financing Six-Year Forecast Summary

# Capital Financing Six-Year Forecast Summary 2023-25

Department of Forestry 62900

Provide amounts of agency financing needs for the 2023-25 biennium, by expected use and repayment source. Include proposed project amounts only (do not include debt service from either previously issued debt or from new debt issuance).

		Bon	d T	уре		
Use of Bond Proceeds	_	General Obligation Bonds		Revenue Bonds	 T otals by Repayment Source	_
Major Construction / Acquisition Projects						
General Fund Repayment	\$	11,524,050	\$		\$ 11,524,050	GF
Lottery Funds Repayment					-	LF
Other Funds Repayment		11,975,950			11,975,950	OF
Federal Funds Repayment	_				-	FF
Total for Major Construction	\$	23,500,000	\$	-	\$ 23,500,000	_
\$500,000						
General Fund Repayment	\$		\$		\$ -	GF
Lottery Funds Repayment					-	LF
Other Funds Repayment					-	OF
Federal Funds Repayment	_				-	FF
Total for Equipment/Technology	\$	-	\$	-	\$ -	_
Debt Issuance for Loans and Grants						
General Fund Repayment	\$	1,219,005	\$		\$ 1,219,005	GF
Lottery Funds Repayment					-	LF
Other Funds Repayment		1,179,243			1,179,243	OF
Federal Funds Repayment	_				-	FF
Total for Loans and Grants	\$	2,398,248	\$	-	\$ 2,398,248	_
Total All Debt Issuance						
General Fund Repayment	\$	12,743,055	\$	-	\$ 12,743,055	GF
Lottery Funds Repayment		-		-	-	LF
Other Funds Repayment		13,155,193		-	13,155,193	OF
Federal Funds Repayment	_	-		-	-	FF
Grand Total 2023-25	\$	25,898,248	\$	-	\$ 25,898,248	-

# **Capital Financing Six-Year Forecast Summary 2025-27**

Department of Forestry 62900

Provide amounts of agency financing needs for the 2025-27 biennium, by expected use and repayment source. Include proposed project amounts only (do not include debt service from either previously issued debt or from new debt issuance).

		Bon	d T	уре	_		
Use of Bond Proceeds	Ger	neral Obligation Bonds		Revenue Bonds	Re	Totals by payment Source	_
Major Construction / Acquisition Projects							
General Fund Repayment	\$		\$		\$	-	GF
Lottery Funds Repayment						-	LF
Other Funds Repayment						-	OF
Federal Funds Repayment						-	FF
Total for Major Construction	\$	-	\$	-	\$	-	_
Equipment/Technology Projects over \$500,000							
General Fund Repayment	\$		\$		\$	-	GF
Lottery Funds Repayment						-	LF
Other Funds Repayment						-	OF
Federal Funds Repayment						-	FF
Total for Equipment/Technology	\$	-	\$	-	\$	-	-
Debt Issuance for Loans and Grants							
General Fund Repayment	\$	1,881,551	\$		\$	1,881,551	GF
Lottery Funds Repayment						-	LF
Other Funds Repayment		1,778,788				1,778,788	OF
Federal Funds Repayment						-	FF
Total for Loans and Grants	\$	3,660,339	\$	-	\$	3,660,339	_
Total All Debt Issuance							
General Fund Repayment	\$	1,881,551	\$	-	\$	1,881,551	GF
Lottery Funds Repayment		-		-		-	LF
Other Funds Repayment		1,778,788		-		1,778,788	OF
Federal Funds Repayment		-		-		-	FF
Grand Total 2025-27	\$	3,660,339	\$	-	\$	3,660,339	_

Capital Financin	g Six-Y	ear Foreca	st	Summary 2	027-	·29	
Department of Forestry 62900	bie: pro	nnium, by expec posed project an	cted not	ency financing nee l use and repaymen 1nts only (do not in 2d debt or from new	nt sou 1clude	rce. Include e debt service fro	m
		Bon	d T	уре			
Use of Bond Proceeds	Ger	neral Obligation Bonds		Revenue Bonds	Re	T otals by payment Source	
Major Construction / Acquisition Projec	ts						_
General Fund Repayment	\$		\$		\$	-	GF
Lottery Funds Repayment						-	LF
Other Funds Repayment						-	OF
Federal Funds Repayment	. —					-	FF
Total for Major Construction	\$	-	\$	-	\$	-	_
Equipment/Technology Projects over \$500,000							
General Fund Repayment	\$		\$		\$	-	GF
Lottery Funds Repayment						-	LF
Other Funds Repayment						-	OF
Federal Funds Repayment						-	FF
Total for Equipment/Technology	\$	-	\$	-	\$	-	_
Debt Issuance for Loans and Grants							
General Fund Repayment	\$	1,880,712	\$		\$	1,880,712	GF
Lottery Funds Repayment						-	LF
Other Funds Repayment		1,778,247				1,778,247	OF
Federal Funds Repayment						-	FF
Total for Loans and Grants	\$	3,658,959	\$	-	\$	3,658,959	_
Total All Debt Issuance							
General Fund Repayment	\$	1,880,712	\$	-	\$	1,880,712	GF
Lottery Funds Repayment		-		-		-	LF
Other Funds Repayment		1,778,247		-		1,778,247	OF
Federal Funds Repayment		-		-		-	FF
Grand Total 2027-29	\$	3,658,959	\$	-	\$	3,658,959	_

# Essential Packages

None.

# Policy Packages

Package	Component Title	All Funds	Positions / FTEs
113	Toledo Phase III	\$1,300,000	0/0.00
114	Klamath Facility Replacement	\$1,500,000	0/0.00
115	Santiam Facility Replacement	\$2,500,000	0/0.00
116	State Forester's Office Renovation	\$17,000,000	0/0.00
	Total Packages:	\$22,300,000	0/0.00

# Package 113-Toledo Phase III

**Purpose:** This policy option packages look to support the needed investments to further the project goals for the Toledo facility relocation project.

This concept proposes additional funding to replace an aging ODF unit office facilities compound located in Toledo. This project was initially evaluated to be part of a larger co-locate project with the Oregon Department of Transportation (ODOT). The original policy package was approved in the 2017-19 biennium. Due to budgetary constraints, ODOT has decided to remain at its ONA Beach facility and is currently scoping further improvements of its existing site to meet its current and future programming needs. ODF will not be able to co-locate with ODOT at the Ona Beach facility due to strategic/geographical programming needs. The additional funding request accounts for 6 years of construction cost(s) escalation since the conceptual cost estimate was completed in 2016.

# Staffing impact: None.

## **Revenue source:**

	Agency Request	Governor's	Legislatively
	<u>Budget</u>	<u>Budget</u>	Adopted Budget
General Fund	<b>\$</b> 0		
Other Funds	\$1,300,000		
Federal Funds	\$0		
All Funds	\$1,300,000		
<b>Position/FTE:</b>	0/0.00		

# POP 114-Klamath Facility Replacement

**Purpose:** This policy option package supports the needed investment to facilitate the replacement of the Klamath Lake District HQ's Fire Cache Facility destroyed by fire.

Staffing impact: None.

## **Revenue source:**

	Agency Request	Governor's	<u>Legislatively</u>
	<u>Budget</u>	<u>Budget</u>	Adopted Budget
General Fund	\$0		
Other Funds	\$1,500,000		
Federal Funds	<b>\$</b> 0		
All Funds	\$1,500,000		
<b>Position/FTE:</b>	0/0.00		

# POP 115-Santiam Facility Replacement

**Purpose:** This policy option package supports the needed investment to facilitate the replacement of the North Cascade District HQ's Santiam Administration Office building destroyed by fire.

# Staffing impact: None.

# **Revenue source:**

Revenue source.			
	Agency Request	Governor's	<u>Legislatively</u>
	<u>Budget</u>	<u>Budget</u>	Adopted Budget
General Fund	<b>\$</b> 0		
Other Funds	\$2,500,000		
Federal Funds	<b>\$</b> 0		
All Funds	\$2,500,000		
<b>Position/FTE:</b>	0/0.00		

# Package 116-State Forester's Office Building Renovation

**Purpose:** The State Forester's Office Building Restoration Project is to maintain and improve the departments longest held and continuously occupied facility while preserving a historic resource that defines both the department and Oregon as a whole.

This building is located centrally on the ODF headquarters campus in Salem and is the agency's longest held and continuously occupied building. Completed in 1938, it currently houses executive leadership, Board of Forestry support, and other functions. Age and decades of deferred maintenance threaten the building's integrity and prevent use of many of the spaces to their full potential.

The preservation and modernization of the State Forester's Office Building would preserve a cultural and historic landmark for current and future generations by extending the useful life of the building for generations to come. The State Forester's Office Building was constructed under the auspices of the Works Progress Administration and placed on the National Register of Historic Places in 1982. It is an exceptional expression of the National Park architectural style, second in Oregon only to Timberline Lodge. The interior is finished with dozens of diverse Oregon wood species that was donated by different Oregon mills and showcases intricate and varied paneling patterns. These wood panels clearly marked from each donor demonstrate the long partnership with private forest landowners in Oregon. Carvings along the main staircase illustrate and celebrate Oregon's natural resource heritage.

The project includes seismic retrofitting of the entire building including the grand masonry chimney; upgrading the heating, ventilation, and air conditioning systems; incorporating modern energy conservation measures; enhancing ADA accessibility throughout the building; increasing usable workspace; and providing modern fire-protection, plumbing and other systems. Shaped by thorough structural, mechanical, historic and workspace assessments, this project will replace and modernize the existing building systems and restore a historic building that exemplifies Oregon's deep connection to its forestlands.

**How achieved:** The Department has completed architectural, structural, civil, mechanical, and electrical condition assessments of the State Forester's Office Building resulting in a comprehensive preservation plan to ensure that it will serve for generations to come.

The scope of the project is aimed at deferred maintenance reduction, seismic strengthening, water infiltration solutions, systems renewal, accessibility, and energy efficiency. These projects will have a great impact on employee health, comfort, and safety, as well as greatly improve accessibility. Functional improvements include updating the copy room, restrooms and renovating the building's underutilized basement. During the development of the State Forester's Office Building preservation plan, the Department consulted with the City of Salem Historic Landmark's Commission and the State Historic Preservation Office. Both have reviewed the scope of the project and provided recommendations related to balancing the historical integrity of the building while integrating new building systems and modern building code requirements.

# Staffing impact: None

**Quantifying results:** The State Forester's Office Building Restoration Project accomplishes this link by providing Department employees with efficient, productive, and safe working environments to support the goals and mission of the operating programs, which in turn directly supports the benchmarks and the agency's mission and goals. The State Forester's Office Building Restoration Project performance measures are focused on the effective use of limited funding resources to deliver the project on schedule, within budget and providing the performance outcomes required.

## **Revenue source:**

110101100000000000			
	Agency Request	Governor's	<u>Legislatively</u>
	<u>Budget</u>	<u>Budget</u>	Adopted Budget
General Fund	<b>\$</b> 0		
Other Funds	\$17,000,000		
Federal Funds	<b>\$</b> 0		
All Funds	\$17,000,000		
<b>Position/FTE:</b>	0/0.00		

# Executive Summary

Long-term focus area impacted by the program Primary outcome area:

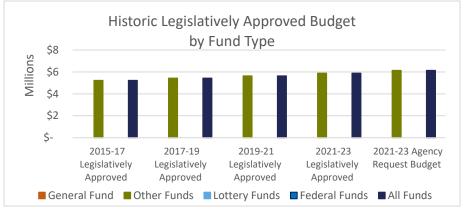
- Excellence in state government
- Effective facilities management
- Good stewardship of agency assets
- Sustainable facilities
- Effective long-range capital planning

# Primary program contact

D. Chris Stewart, P.E., Facilities Program Manager, 503-945-7375, david.c.stewart@odf.oregon.gov

James Short, Assistant Deputy Director for Administration, 503-945-7275, james.short@odf.oregon.gov

# Graphical representation of the program unit's funds budget over time



# Program overview

The Facilities Capital Management Program supports the Department of Forestry's missions through an integrated facilities management plan that protects the health and safety of the public and personnel, protects and preserves the department's capabilities and capital investments, and minimizes life-cycle facilities costs. The objective of the Facilities Maintenance and Management Program is to ensure that sufficient funds are available for the department's routine maintenance program, the reduction of deferred maintenance, and the implementation of prioritized capital construction and improvement projects.

# Program funding

For the 2023-25 biennium, the Facilities Capital Management Program is requesting \$6,146,321 all Other Funds.

# **Program description**

Since its establishment in 1911, the department and the state's forest protection landowner associations have constructed and acquired facilities to support the department's major program areas. The department's current building inventory includes 381 buildings with a current replacement value of approximately \$277 million. Outside of the Salem headquarters buildings, which house the department's centralized operational and business functions, the balance of the buildings is within 12 fire protection districts and five state forests. The Facilities Capital Management Program manages the lifecycle of the Department of Forestry's facilities assets. The department regularly repairs or replaces those facilities and components that have served their useful life.

The department's facilities support a wide range of activities, including administrative functions, firefighter support and dispatch, fire engine and equipment storage, vehicle repair and fabrication, reforestation activities, radio communication sites, and forest fire lookouts. The acquisition of these facilities spans decades of building design, construction, and workplace technologies. Operations, maintenance, and capital renewal budgets are established throughout the department on a fiscal year basis through a collaborative budget development process with stakeholders.

Facilities are the physical foundation of the department's service delivery and contribute to the socioeconomic fabric of their communities. These facilities must be safe, energy efficient and provide the appropriate functional environment to meet the needs of the department's operational divisions. The program's customers include employees, as well as stakeholders who visit department facilities for services.

# Enabling legislation/program authorization

ORS 276.227(5) ORS 276.229 ORS 276.285 ORS 291.215 ORS 291.216(8)(C) ORS 291.216(8)(D) ORS 291.224

# Funding streams supporting the program

Revenue for the program comes from a revenue transfer of Other Funds from the department's operating divisions (Fire Protection, State Forests, Federal Forest Restoration, and Forests Resources Division).

# Program Unit Narrative

The major activity of the Facilities Capital Management Program during the 2021 -23 biennium is the development of a long-range capital renewal plan that addresses all facility needs, including major maintenance, deferred maintenance reduction, capital improvement and major construction.

The central point of the department's capital plan is that it is strategically and analytically driven with a long-term view of how funding and debt service may be accomplished. The capital planning process is focused on:

- Linkage of the capital plan with the department's strategic priorities.
- Centralized leadership of facilities capital planning with stakeholder involvement.
- Comprehensive needs assessments addressing all capital needs.
- Credibility of information, project prioritization and capital investment decisions.
- Development of a consistent funding framework.

Department leadership is currently developing a strategic planning context that identifies key planning issues, opportunities and priorities.

Completion is nearing on acquisition of a facilities asset management system to provide a foundation for informed decision-making through improved capacity to quantify, track and analyze facilities needs and costs.

## Revenue

Revenue for the Facilities Capital Management program comes from a revenue transfer of Other Funds from the department's operating divisions (Fire Protection, State Forests, Federal Forest Restoration, and Forests Resources Division). No new revenue streams are proposed for the 2023-25 biennium.

# Essential Packages

# Pkg 031-Standard Inflation

The purpose of this package is to include a set of standardized inflation rates for all agencies, increasing their budgets above their final base amounts for all non-personal-services expenditure accounts. These rates are 4.2% for standard or "generic" accounts, and then larger rates for "Price List Accounts," specifically 8.8% for Professional Services and 21.10% for Attorney General charges. There is no change to position counts or FTE.

# Policy Packages

None.

# **Operations and Maintenance Report**

Facility Plan - Facility O&M/DM Report 107B16b 2023-25 Biennium

Agency Name

Oregon Department of Forestry

xcluding Capital Improvements and Deferred Maintenance	1		2019-21 Actual	2021-23 LAB		2023-25 Budgeted		2025-27 Budgeted
Personal Services (PS) Operations and Maintenance								
Services and Supplies (S&S) Operations and Maintenance		\$	1,089,401.00	\$ 3,389,247.00	\$	3,389,247.00	\$	3,528,206.13
Utilities not included in PS and S&S above		\$	2,028,147.00	\$ 3,574,205.00	\$	3,574,205.00	\$	3,720,747.41
Total O&M		\$	3,117,548.00	\$ 6,963,452.00	\$	6,963,452.00	\$	7,248,953.53
O&M \$/SF	ļ		3.77	8.42		8.42		8.7
Total O&M SF			827,029	Include only the SF for which y	our	agency provides O&M fundii	ng.	
			General Fund	Lottery Fund		Other Funds		Federal Funds
O&M Estimated Fund Split Percentage %	2		0.00%	0.00%		99.96%		0.04%
Deferred Maintenance Funding In Current Budget Model			2023-25 Biennium			Ongoing Budgeted (non POP) 2023-25 Budgeted		Ongoing Budgeted (non POP) 2025-27 Projected
						SB 1067 (2% CRV		SB 1067 (2% CRV
tal Short and Long Term Deferred Maintenance Plan for						•= (= /• •		
cilities	3		Current Costs 2021	Ten Year Projection	-	min.)		min.)
	-	\$	Current Costs 2021 26,736,859		\$	min.)		min.)
cilities	-	\$ \$			\$	min.)		min.)
cilities Priorities 1-3 - Currently, Potentially and Not Yet Critical	4,5,6	-		\$ 69,460,724 \$ -		min.)		min.)
cilities Priorities 1-3 - Currently, Potentially and Not Yet Critical Priority 4 - Seismic & Natural Hazard Priority 5 - Modernization Total Priority Need	4,5,6 7 8	\$ <b>\$</b>	26,736,859 - <b>26,736,859</b>	\$ 69,460,724 \$ - \$ 69,460,724		min.) 3,063,222 3,063,222 3,063,222	\$	min.) 6,260,229 6,260,229
cilities Priorities 1-3 - Currently, Potentially and Not Yet Critical Priority 4 - Seismic & Natural Hazard Priority 5 - Modernization	4,5,6 7	\$ <b>\$</b>	26,736,859 -	\$ 69,460,724 \$ -		min.) 3,063,222	\$	min.) 6,260,229
Priority 4 - Seismic & Natural Hazard Priority 5 - Modernization <b>Total Priority Need</b>	4,5,6 7 8	\$ <b>\$</b>	26,736,859 - 26,736,859 10.8% 246,755,026	\$ 69,460,724 \$ - \$ 69,460,724	\$	min.) 3,063,222 3,063,222 9.6% ed to Risk or Calculated Re	\$ \$	min.) 6,260,229 6,260,229 25.69
Acilities Priorities 1-3 - Currently, Potentially and Not Yet Critical Priority 4 - Seismic & Natural Hazard Priority 5 - Modernization Total Priority Need Facility Condition Index (Priority 1-3 Needs/CRV)	4,5,6 7 8 9	\$ <b>\$</b> Repl	26,736,859 - 26,736,859 10.8% 246,755,026	\$ 69,460,724 \$ - \$ 69,460,724 28.1% Current Replacement Value Re from Facility Conditions Asses	\$ eport	min.) 3,063,222 3,063,222 9.6% ed to Risk or Calculated Re nt (FCA)	\$ \$	min.) 6,260,22 6,260,22 25.6 ement Value Reported

Process for funding facilities maintenance

Provide narrative

Policy Option Packages (POPs)