



# OREGON DEPARTMENT OF EMERGENCY MANAGEMENT

## STATE HOMELAND SECURITY GRANT PROGRAM

**FY23**

**Investment Justifications (IJ)**

**Mailing address:  
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Salem, OR 97309-5062**

**Applications Due:  
Thursday, June 15, 2023 by 10pm Pacific Time**



All projects must meet the investment justification (IJ) criteria established in this document regardless of whether you are seeking formula-based funding or competitive funding. For FY23, there are seven (7) investment justifications, four (4) of which are also federal priority areas.

All the FY23 investment justifications focus on priority core capability areas and minimizing gaps identified at the state and local level which were identified through the annual state capability assessment and the Integrated Prepared Planning (IPP) process.

Federal Priority Areas are recognized by DHS/FEMA as national priorities and reflect capability gaps shared across the nation. For those seeking competitive funding, priority will be given to projects that address at least one of the five federal priority areas.

If you have questions about your capability assessment priorities and gaps aligning with the IJs, please reach out to the grant's coordinator for advice and clarification. This may help you avoid disqualification.

### **FY23 Core Capability Focus:**

Based on the capability assessments submitted to OEM, FY23 SHSP projects must address one of the 14 core capabilities which stood out as high priority and medium to low capability throughout the state. Those Core Capabilities are:

- Access Controls and Identity verification
- Infrastructure Systems
- Intelligence and Information Sharing
- Interdiction and Disruption
- Logistics and Supply Chain and Security
- Mass Care Services
- On-scene Security, Protection, Law Enforcement
- Operational Coordination
- Operational Communications
- Physical Security Protection Measures
- Planning
- Public Information and Warning
- Screening, Search and Detection
- Supply Chain integrity and Security

### **FY23 Investment Justifications**

- Domestic Violent Extremism Prevention\*
- Community Resilience\*
- Intelligence Sharing with Federal, State, Local, and Partners \*
- Soft Target Hardening\*
- Elections Security\*
- EOC / NIMS / NQS
- Emergency Communications

\*Denotes an IJ that aligns with a Federal Priority Area.

## 1) Domestic Violent Extremism Prevention

This IJ will fund projects that address the rise in domestic violent extremism. In addition to standard law enforcement terrorism prevention activities (LETPA) projects, applicants are encouraged to approach this IJ in creative and holistic ways.

Domestic violent extremists, including ideologically motivated lone offenders and small groups, present the most persistent and lethal terrorist threat to the Homeland. These violent extremists capitalize on social and political tensions, which have resulted in an elevated threat environment. They utilize social media platforms and other technologies to spread violent extremist ideologies that encourage violence and influence action within the United States.

The COVID-19 pandemic has further created an environment that may lead to accelerated mobilization to targeted violence and/or radicalization to domestic terrorism, including driving lawful protests to incite violence, intimidate targets, and promote their violent extremist ideologies.

Examples of holistic approaches to this IJ could include:

- Contracting with community-based conflict mediation organizations
- Mental health service
- Social media monitoring programs
- See Something Say Something™ campaigns
- Social service activities which could prevent or identify lone-wolf radicalization
- Multidisciplinary behavioral health assessment teams

## 2) Community Resilience

This investment will encourage whole community involvement in a community's preparedness efforts by allowing enhancement and sustainment of:

- CERT volunteer programs
- public/private partnerships activities encouraging whole community involvement in a community's preparedness efforts
- mass care and casualty projects
- public information and alerts, including overcoming cultural or language barriers.

This investment justification **will not pay** for:

- The purchase of first responder equipment or supplies. All requests for equipment or supplies should be appropriate for trained volunteers or the community at large.
- Any overtime and/or backfill for trained first responders or jurisdiction employees to instruct CERT or community preparedness trainings or outreach.

Mass Care/Casualty type projects

Projects addressing mass care and mass casualty may reference plans written by communities for response to all hazards events but must reference acts of terrorism as one of those hazards.

For mass care-related equipment projects, jurisdictions must have a viable inventory management plan before applying to purchase shelf-stable food and/or water. The inventory management plan must be referenced in the body of the application. The entire plan must be included in the project application.

The state cannot, according to federal guidance, spend more than \$100,000 in aggregate, for this grant program, on shelf-stable food and water.

### **3) Information and Intelligence Sharing with Federal, State, and Local Partners**

This IJ funds projects that will create or increase information and intelligence sharing and analysis with outside agencies, including federal agencies. The Oregon Titan Fusion Center is an example of an activity that can be funded under this IJ. Projects that address information gathering and analysis as well as trainings related to this IJ are allowed.

Hiring of staff and purchasing equipment needed to address this IJ are allowed, but FEMA limits funds used on full-time employees to 50 percent of the total grant budget.

Effective homeland security operations rely on timely information sharing and actionable intelligence to accurately assess and prevent threats against the United States. Cooperation and information sharing among state, federal, and local partners across all areas of the homeland security enterprise, including counterterrorism, cybersecurity, border security, immigration enforcement, and other areas is critical to homeland security operations and the prevention of, preparation for, protection against, and responding to acts of terrorism.

Projects seeking competitive funding under this IJ will receive priority during the grant review process.

Priority capabilities and gaps that could align with this IJ include operational communications and situational assessment.

### **4) Soft Target Hardening**

This IJ will fund the purchase of equipment, risk assessments and training that will result in the hardening of soft targets and crowded places in local jurisdictions. Applicants are encouraged to approach this IJ with creative and holistic projects.

Given the increased emphasis by terrorists and other extremist actors to leverage less sophisticated methods to inflict harm in public areas, collaboration between the public and private sectors is vital to enhance security of locations such as transportation centers, parks,

restaurants, shopping centers, special event venues, and similar facilities. Collaboration, coordination, and training with local partners is encouraged under this IJ.

Projects seeking competitive funding under this IJ will receive priority during the grant review process.

## **5) Elections Security**

Violent protests, intimidation, misinformation, and attempts to tamper with elections equipment have become all too common in recent elections. This IJ supports projects that address these threats and support and sustain our foundational principles of democracy; free and fair elections.

State and federal law enforcement reports have warned that the 2024 general election will require diligence and planning to ensure it is safe for voters, elections officials, and volunteers. Funding for this IJ will be prioritized to support County Clerks needs to protect their elections infrastructure. This could include all POETE type projects.

This IJ cannot pay for reimbursing local law enforcement for performing their normal duties, however, it can pay for overtime or backfilling if it is well documented as an extra need to secure the local election.

## **6) Emergency Operations Centers / NIMS / NQS**

This IJ provides funding for projects which support Emergency Operations Centers (EOC) including activities to advance your agency's National Incident Management System (NIMS) and National Qualification System (NQS).

All gaps addressed through this investment must be identified in an EOC assessment, through the after-action report/improvement plan (AAR/IP), or through your THIRA/SPR process.

Upon completion of any training, subrecipients will be required to complete an exercise (use of the Homeland Security Exercise and Evaluation Program (HSEEP) is recommended) and develop an after-action report and associated improvement plan that identifies successes and addresses any shortcomings.

This IJ will also support the purchase of equipment to build capabilities and resiliency of the EOC. For physical improvements to your EOC, you must provide your plan language which describes the location as your primary or secondary EOC.

## **7) Emergency Communications**

This IJ supports all POETE type projects that support voice/data operability/interoperability, with a primary focus on infrastructure development, particularly where regional/multi-jurisdictional projects are the solution. For FY23 priority will be given to Communication Plan

updates, as this has been identified as a local need, which has been overshadowed by equipment purchases.

*There will not be a local match requirement for this IJ in FY23.*

Requested equipment must align with these authorized equipment list (AEL) categories: 4 – information technology; 6 – interoperable communications; 10 – power; 14-SW-01 – physical security enhancements; 21-GN-00-INST – installation.

To apply for equipment that is not aligned with the above AEL categories, written approval from OEM must be obtained before application submission. Any approvals given must be included with the application package.

Communications towers and related equipment are eligible expenses. Applications for work at communications sites must provide proof that all permits are approved, and agreements are in place to allow the project to move forward if funded. Applicants interested in pursuing tower site projects are highly encouraged to attend grant workshops and work directly with the OEM grants team to ensure success.

All emergency communications equipment purchased with SHSP funds must align with SAFECOM, the Oregon Statewide Communication Interoperability Plan (SCIP) and a promulgated local communications plan and/or strategy, and, when applicable, be P25 compliant. If you think your project does not align with SAFECOM or the SCIP, you must seek approval from OEM before submitting your application. More information about these requirements is provided at <https://www.cisa.gov/publication/emergency-communications-grant-guidance-documents>.

Applicants are encouraged to coordinate with OEM's communications officer, Oregon's statewide interoperability coordinator (SWIC) and/or the State Interoperability Executive Council (SIEC) Technical Committee when developing an emergency communications project. This coordination will ensure the project supports the statewide strategy to improve emergency communications and is compatible and interoperable with surrounding systems. Competitive funding projects that are developed in coordination with these entities may receive priority by the grant review committee.

### **Restrictions under this Investment Justification**

Federal prohibitions on expending FEMA award funds for covered telecommunications equipment or services must be followed. Per section 889(f)(2)-(3) of the FY 2019 NDAA and 2 C.F.R. § 200.216, covered telecommunications equipment or services means:

- i. Telecommunications equipment produced by Huawei Technologies Company or ZTE Corporation, (or any subsidiary or affiliate of such entities);
- ii. For the purpose of public safety, security of Government facilities, physical security surveillance of critical infrastructure, and other national security purposes, video surveillance and telecommunications equipment produced by Hytera Communications Corporation, Hangzhou Hikvision Digital Technology

- Company, or Dahua Technology Company (or any subsidiary or affiliate of such entities);
- iii. Telecommunications or video surveillance services provided by such entities or using such equipment; or
  - iv. Telecommunications or video surveillance equipment or services produced or provided by an entity that the Secretary of Defense, in consultation with the Director of National Intelligence or the Director of the Federal Bureau of Investigation, reasonably believes to be an entity owned or controlled by, or otherwise connected to, the People's Republic of China.

The following page contains the Investment Justification Alignment Table which will assist you in selecting the proper mission area, core capability, and POETE for your project. Your project must align with the options established on this table. Deviations from this table may result in your project being disqualified.

Any questions regarding this document and its guidance should be directed to:

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Oregon Department of Emergency Management  
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## FY23 IJ to POETE Crosswalk

Investment Justification	Mission Area	Core Capability	POETE	Project Types/Examples
Domestic Violent Extremism Prevention	Prevention	Planning Intelligence and Information Sharing Screening Search	Planning Organization Equipment Training Exercise	Planning, Bomb Teams, LETPA activities, Community Coordination Councils, Titian Fusion Centers, Public Health/Mental Health Interventions, FTE-Analyst
	Protection	Interdiction and Disruption Operation Coordination		
Community Resilience	Prevention	Planning	Planning Organization Equipment Training Exercise	Mass Care, CERT Teams, Housing, Planning, FTE-Outreach Coordinators, Evacuations and Shelters Supply/Equipment, SAR, Active Shooter,
	Protection	Public Information and Warning Supply Chain integrity and Security		
	Response	Physical Protective Measures		
	Recovery	Mass Care Services		
Intelligence Sharing with State, local, and Federal Partners	Prevention	Planning	Planning Organization Equipment Training Exercise	Planning, Titian Fusin Center, Community Coordination Councils, OpsCenter-Training/Exercise, FTE-Analyst
	Protection	Intelligence and Information Sharing		
	Response	Operations Coordination		
	Recovery	On-scene Security, Protection, Law Enforcement		
Soft Target Hardening	Prevention	Interdiction and Disruption Screening, Search and Detection	Planning Organization Equipment Training Exercise	Planning/Assessments, Gates, Lights, Locks, ID-Card Reader, Anti-vehicle Ballard, P.A. Warning Systems, Surveillance Cameras,
	Protection	Access Controls and Identity verification Physical Protective Measures Public Information and Warning		
Elections Security	Prevention	Planning Intelligence and information Sharing Screening, Search and Detection	Planning Organization Equipment Training Exercise	Planning/Assessments, Camaras, Lights, Locks, ID-Card Readers, Cybersecurity, physical security enhancements, LETPA,
	Protections	Access Controls and Identity verification Physical Security Protection Measures		
EOC / NIMS / NQS	Response	Planning Public information and Warning Infrastructure Systems	Planning Organization Equipment Training Exercise	Planning/Assessments, Equipment/Supplies, Training, Go-Bags, Exercises,
	Recovery	Operational Coordination Logistics and Supply Chain and Security Intelligence and Information Sharing		
Emergency Communications	Prevention	Planning	Planning Organization Equipment Training Exercise	Planning/Assessments, Trainings, Exercises, AuxComm/Aminture Radio teams, Tactical LETPA equipment, Communications Equipment
	Protection	Operational Communications		
	Response	Public Information and Warning		
	Recovery			