ICEBREAKER

What brings you to this work - and what sustains you?

What brings me to this work?	*What sustains me in this work?*
- Housing should be a right - Social Justice - Curiosity - Help ensure effectiveness of system designed to serve the people intended - Racial Justice - Passion for ending racial disparities - To be a part of the solution. Bring a rural perspective	- The passion of people participating - Collaborator's, making a difference - Creating community - Knowing solutions to injustice and racial inequality are possible and achievable - Change - Positive change that is sustainable

WELCOME! MEET THE HB2100 TASK FORCE
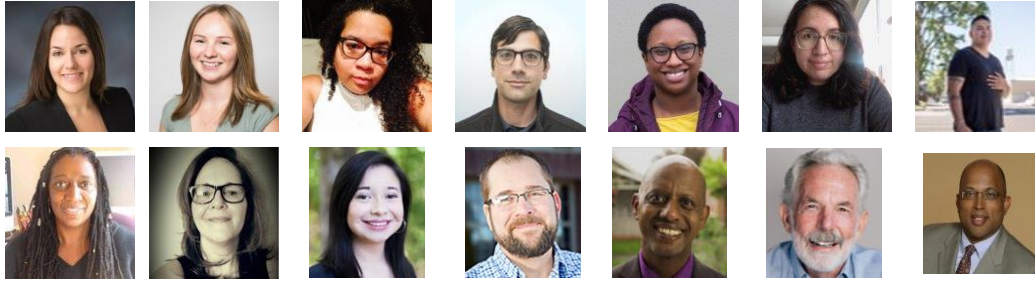
Ariel Nelson *(she/her)*
Lobbyist – League of Oregon Cities

Xan Augerot (she/her) in as proxy for Lizzy Atwood Wills (she/her)
Legislative Affairs Manager – Association of Oregon Counties

Jimmy Jones (he/him)
Executive Director – Mid-Willamette Valley Community Action Agency

Paula Hall (she/her/hers)
CEO – Community Action Program of East Central Oregon(CAPECO)

Jennifer Parrish Taylor (she/her/hers)
Director of Advocacy & Public Policy, Urban League of Portland

David DiMatteo unable to join today (insert pronouns)
Associate Director – Latino Network

Katrina Holland unable to join today (she/her/hers)
Executive Director – JOIN

Marisa Espinoza (she/her)
Policy and Systems Advocate – Northwest Pilot Project

Gustavo Morales unable to join today (insert pronouns)
Executive Director - EUVALCREE

Keri Moran -Kuhn (insert pronouns) in as a proxy for
Vanessa Timmons (she/her)
Executive Director – Oregon Coalition Against Domestic &
Sexual Violence

Alan Evans unable to join today (He/Him)
Founder and Executive Director - Helping Hands reentry
Outreach Centers Oregon

Nicole Withham unable to join today (insert pronouns)
Northern Jackson County Community Member

Sami Jo Difuntorum (she/her)
Housing Executive Director – Siletz Tribal Housing
Department

Andrea Bell (she/her))
Director of Housing Stabilization – Oregon Housing & Community
Services

Rep. WInsvey Campos (she/her)
Speaker's Office

Rep. Jack Zika unable to join today (insert pronouns)
Speaker's Office

Senator Kayse Jama unable to join today (insert pronouns)
President's Office

Senator Dick Anderson (insert pronouns)
President's Office

Marcus Mundy (he/him/his)
Executive Director, Coalition of Communities of Color

HB 2100 Task Force

S2 Discovery

REMOTE COLLABORATION DECK
December 20, 2021

OVERVIEW

TASK FORCE GOALS	HB 2100 SECTION 7.3. *The task force shall:*
① **Decrease Disparity**	Identify and investigate **methods by which the state may decrease rates of racial disparity** among people experiencing homelessness and receiving services.
② **Identify Needs**	Consider existing methods and recommend additional methods by which the Housing and Community Services Department and Oregon Housing Stability Council may **receive advice and information about needed services for individuals** experiencing homelessness and housing insecurity.
③ **Change Funding Structure**	Identify and investigate **potential changes in this state's funding structure** to address racial disparities among people experiencing homelessness and housing insecurity, including consideration of how housing transition of services delivery could be implemented to avoid service disruptions among people experiencing homelessness or housing insecurity.
④ **Modify Contracting**	Identify and investigate methods by which the Housing and Community Services Department and Oregon Housing Stability Council **may modify contracting process and eligibility** for providers of services for individuals experiencing homelessness and housing insecurity.
⑤ **Policy Recommendations**	Recommend solutions regarding the **funding of services for individuals** experiencing homelessness or housing insecurity, including legislation or rulemaking and modifications to: (A) The delivery and eligibility requirements for federal and state funds; (B) The receipt and distribution of information about homelessness and homelessness services by the state; and (C) Methods for addressing racial disparities

Task Force Workplan: until 1/14/22

|	Grounding	Discovery			Design	Iteration	Implementation
	Week of 11/29	Week of 12/6	Week of 12/13	Week of 12/20	Week of 12/27	Week of 1/3	Week of 1/10
Task Force	**S1: KICKOFF** 1.5 hrs	3 hrs, w/Prework **Interviews (19)**		**S2: SYNTHESIS** 2 hrs, w/Prework	**S3: DESIGN** 2 hrs, w/Prework	**S4: IMPLEMENTA-TION** 2 hrs, w/Prework	**S5: REFINEMENT** **1/14 submission**
Stakeholders		Survey and Insights Development Interviews Data, policy and financial research and analysis Workshops as needed			Further Survey, Interviews, Workshops and Research As Needed		
Project Leads *Chair and Co-Chair*		Weekly check-In w/Agenda Design	Weekly check-In w/Agenda Design	Weekly check-In w/Agenda Design	Weekly check-In w/Agenda Design	Weekly check-In w/Agenda Design	Weekly check-In w/Agenda Design
OUTPUTS	Roadmap Discovery Plan	Draft Discovery and Insights Report Draft Design Framework			Iterated Framework +Draft Solutions Draft Phase 2 Framework		Final Report + Recommendations

ASCETA

6

DRAFT Implementation Roadmap

			Implementation				
	JAN	**FEB**	**MAR**	**APR**	**MAY**	**JUN**	**JUL**
Task Force	1/14 Report + Recommendations	MEETING	MEETING	MEETING	MEETING	MEETING	MEETING
Stakeholders		Continuing discovery and learning TBD				Continuing discovery and learning TBD	
Project Leads *Chair and Co-Chair*	Monthly check-In w/Agenda Design	Monthly check-In w/Agenda Design	Monthly check-In w/Agenda Design	Monthly check-In w/Agenda Design	Monthly check-In w/Agenda Design	Monthly check-In w/Agenda Design	Monthly check-In w/Agenda Design
OUTPUTS	Roadmap (Plan for the Plan)	Evolving Implementation Plan Discovery Reports (as needed) Continuing Recommendations				Task Force Continuation Decision And Planning	

SESSION 2 GOALS

- Co-create governance approach

- Align on discovery approach, emergent insights and key open questions

- Develop preliminary design

OUTPUTS

- S2 Capture including feedback for discovery approach and developing design

- Draft governance documentation
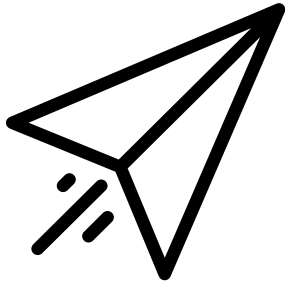
S2 AGENDA

Dec 20, 2021

ICE BREAKER

OVERVIEW

CO-CHAIR SELECTION

DISCOVERY

      APPROACH

      EMERGING INSIGHTS + QUESTIONS

PRELIMINARY DESIGN

CLOSING: NEXT STEPS + PLUS/DELTAS

Note: This is a recorded public meeting.

GOVERNANCE

- **Co-chair selection**

Charter

HB 2100 SECTION 7.

(9) The task force shall meet in a regular location no less than monthly until January 31, 2022, and at other times and places specified by the call of the chairperson or cochairs
or by a majority of the members of the task force.

(10) The task force may adopt rules necessary for the operation of the task force.

(11) The Housing and Community Services Department shall provide staff support to the task force and shall provide a third-party facilitator to assist the chairperson or cochairs with the facilitation of meetings and the operations of the task force. Notwithstanding ORS 279A.025, ORS chapter 279B does not apply to the department's procurement of a facilitator under this section.

(12) A member of the task force is not entitled to compensation, but in the discretion of the department may be reimbursed for actual and necessary travel and other expenses
incurred by the member in the performance of the member's duties or provided a stipend.

(13) All agencies of state government, as defined in ORS 174.111, are directed to assist the task force in the performance of the task force's duties and, to the extent permitted by
laws relating to confidentiality, to furnish information and advice the members of the task force consider necessary to perform their duties.

(14) No later than January 15, 2022, the task force shall provide a report to an appropriate committee of the Legislative Assembly in the manner provided in ORS 192.245 on the
findings and recommendations made under subsection (3) of this section. A copy of the report shall be delivered to the Oregon Housing Stability Council.

Chair + Co-Chair

Role + Responsibilities	Criteria
- Calling meetings - Weekly agenda review with facilitator + project manager - Preview and review of materials - Debrief and advising regarding meeting design and project process	- *Discuss:* Untied to existing funding both as contractors and/or subcontractors

Nominations

- **Ariel Nelson** (she/her), Lobbyist – League of Oregon Cities
- **Jimmy Jones** (he/him), Executive Director – Mid-Willamette Valley Community Action Agency
- **Jennifer Parrish Taylor** (she/her), Director of Advocacy & Public Policy, Urban League of Portland
- **Katrina Holland** (she/her), Executive Director, JOIN

	VOTES by initials:	
Ariel Nelson (she/her), Lobbyist – League of Oregon Cities	PH, AB,	
Jimmy Jones (he/him), Executive Director – Mid-Willamette Valley Community Action Agency	PH, XA, JPT	Back-up
Jennifer Parrish Taylor (she/her), Director of Advocacy & Public Policy, Urban League of Portland	XA,MM,ME, AB, JPT,, WC, SJD, AN	Chair
Katrina Holland (she/her), Executive Director, JOIN	ME,MM, SJD, WC	Co-Chair
Other (write-in)		
Other (write-in)		

QUESTIONS REGARDING GOVERNANCE

- Are we consensus or majority, or how do we make decisions together?
- If not consensus, how will minority opinions be reflected?
- How are we operationalizing racial equity into our governance structure and processes?
- Do we establish guiding principles that center work in racial and social justice?

DISCOVERY: APPROACH

DISCOVERY POWERS: HB 2100 SECTION 7.4

The task force may consult experts, form subcommittees or advisory committees, conduct field investigations, hearings and other meetings, receive testimony in any form or format, request or require production of documents and other evidence and otherwise take any lawful action to carry out the purposes set forth in subsection (3) of this section.

CURRENT	SUGGESTED
Third-Party Contractors (Reports emergent 12/27-1/3) ● Survey (300+) with Synthesis Insights Development ● Interviews (19) ● Data, policy and financial research and analysis ● Workshops with key stakeholders ● *See following slides for detail* *Session Facilitation* ● Task Force review and feedback	*Diverse subcommittees by five goal areas* ● Goals 　○ to draw more deeply on wisdom and perspectives of Task Force members given the truncated time frame 　○ to increase collaboration and the effectiveness of recommended solutions ● Four: (1) decrease disparity, (2) identify needs, (3) funding structure, (4) modify contracting ● **Weekly 15-30 minute check-ins with facilitators and project managers to review emergent materials and/or asynchronous feedback via Slack channel to develop insights and materials for session** *Session Prework* ● Within 48 hours prior to each session (by 8 am Saturdays) all Task Force members will receive "prework" including summary of information to review ● Within 18 hours prior to each session (by noon Sundays), all Task Force members wil**l provide questions and/or commentary for addressing in each Monday session**

Weekly until 1/14						
Sun	Mon	Tue	Wed	Thu	Fri	Sat
12 noon Questions + feedback to facilitator/pm *From all TF*	8 am Task Force Meeting *Full TF*	*TBD Subcommittee meetings (5)**	*TBD Subcommittee meetings (5)**	*TBD Subcommittee meetings (5)**	TBD Agenda review meeting *Chairs*	8 am Prework issued *To all TF*

*Subcommittee meetings may be 15-30 minute check-ins to share materials and/or asynchronous via Slack channel

TASK FORCE GOALS	HB 2100 SECTION 7.3. *The task force shall:*	SUBCOMMITTEES *Volunteer Signup (appointment this week)*	
		FIRST CHOICE	**SECOND CHOICE**
① **Decrease Disparity**	Identify and investigate **methods by which the state may decrease rates of racial disparity** among people experiencing homelessness and receiving services.	1. **Marisa Espinoza** 2. **?** 3. **?** 4. **?**	1. **Xan Augerot** 2. **Jennifer P. Taylor** 3. **Sami Jo D.** 4. **Ariel Nelson**
② **Identify Needs**	Consider existing methods and recommend additional methods by which the Housing and Community Services Department and Oregon Housing Stability Council may **receive advice and information about needed services for individuals** experiencing homelessness and housing insecurity.	1. **Ariel Nelson** 2. **?** 3. **?** 4. **?** .	1. **?** 2. **?** 3. **?** 4. **?** .
③ **Change Funding Structure**	Identify and investigate **potential changes in this state's funding structure** to address racial disparities among people experiencing homelessness and housing insecurity, including consideration of how housing transition of services delivery could be implemented to avoid service disruptions among people experiencing homelessness or housing insecurity.	1. **Jennifer P. Taylor** 2. **Xan Augerot** 3. **Sami Jo D.** 4. **WInsvey Campos**	1. **Marisa Espinoza** 2. **Paula Hall** 3. **Ariel Nelson** 4. **?**
④ **Modify Contracting**	Identify and investigate methods by which the Housing and Community Services Department and Oregon Housing Stability Council **may modify contracting process and eligibility** for providers of services for individuals experiencing homelessness and housing insecurity.	1. **Paula Hall** 2. **Ariel Nelson** 3. **?** 4. **?**	1. **WInsvey Campos** 2. **?** 3. **?** 4. **?**

INITIAL INSIGHTS

① Decrease Disparity

HB2100 Section 7.3.a
*Identify and investigate **methods by which the state may decrease rates of racial disparity** among people experiencing homelessness and receiving services.*

# Goal 1. Decrease Disparity
Task Force Discovery Questions

Questions from 11/29/21 -
- What are the causes of racial disparity?
- What problems must we address?
- What can the state do/not do?
- What are the concerns related to making change to the current system? Would like to better understand
- What are alternative models that deliver results (outside of Oregon/ US, etc)

Additional Questions Today -
- ?
- ?
- ?
- ?

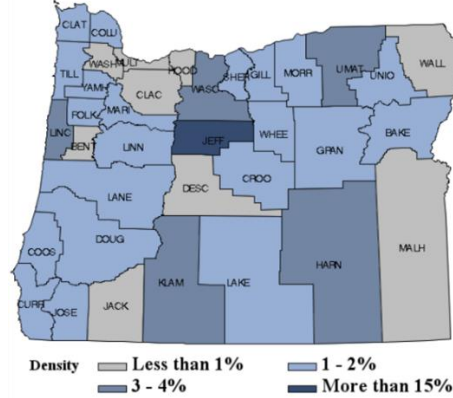Exhibit 1. Map of Urban and Rural Counties in Oregon
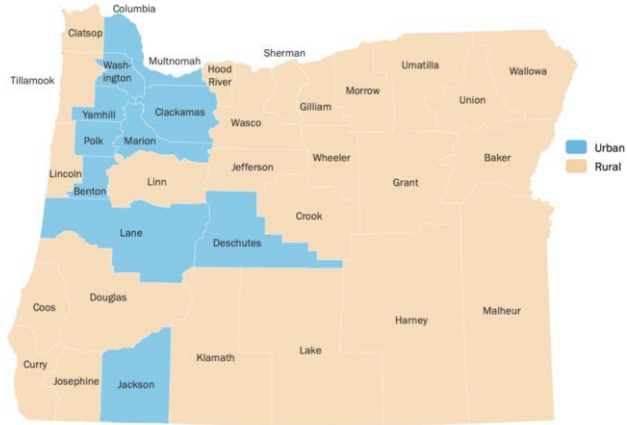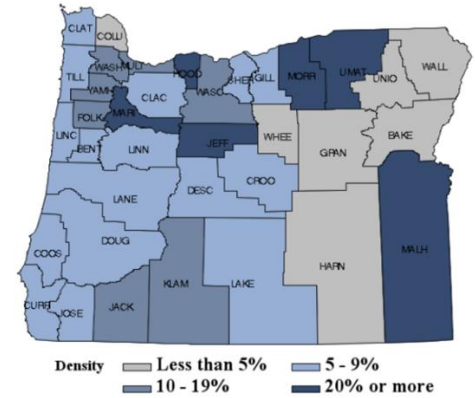
Source: ECONorthwest and OHCS

INSIGHT 1A. RURAL DIVERSITY

Rural counties in Oregon include some of the most diverse in Oregon. 24% of the population of rural areas across the country are BIPOC.
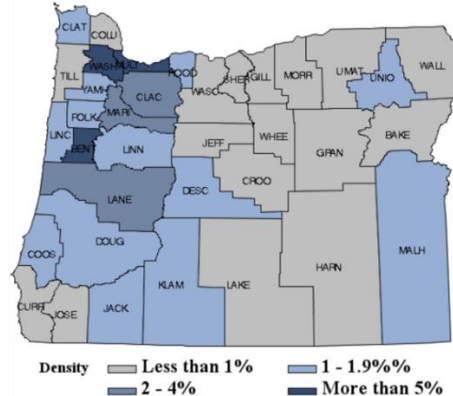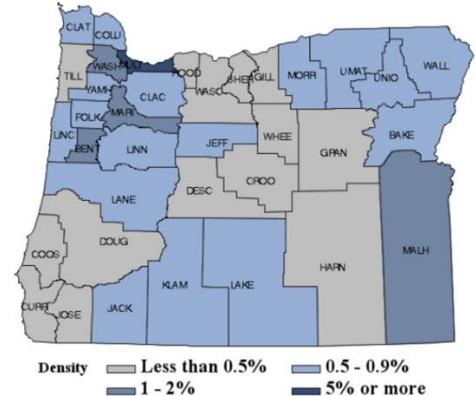

Native American/Alaska Native Population Density

Density — Less than 1% — 1 – 2% — 3 – 4% — More than 15%

Hispanic Population Density

Density — Less than 5% — 5 – 9% — 10 – 19% — 20% or more

Asian/Pacific Islander Population Density

Density — Less than 1% — 1 – 1.9%% — 2 – 4% — More than 5%

African American Population Density

Density — Less than 0.5% — 0.5 – 0.9% — 1 – 2% — 5% or more

INSIGHT 1B. PORTLAND RECEIVES MORE FUNDING, WITH LESS PEOPLE EXPERIENCING HOMELESSNESS

Though six of the state's eight Continua of Care are managed at a county-wide level, the other two continua cover unreasonably large portions of the state and significantly diverse populations.

The Balance of State CoC (OR-505) contains more people experiencing homelessness than Multnomah County, the state's largest urban hub.

The tri-county CoC of Central Oregon (OR-503) contains more people experiencing homelessness than any of the other CoCs apart from the two just mentioned.
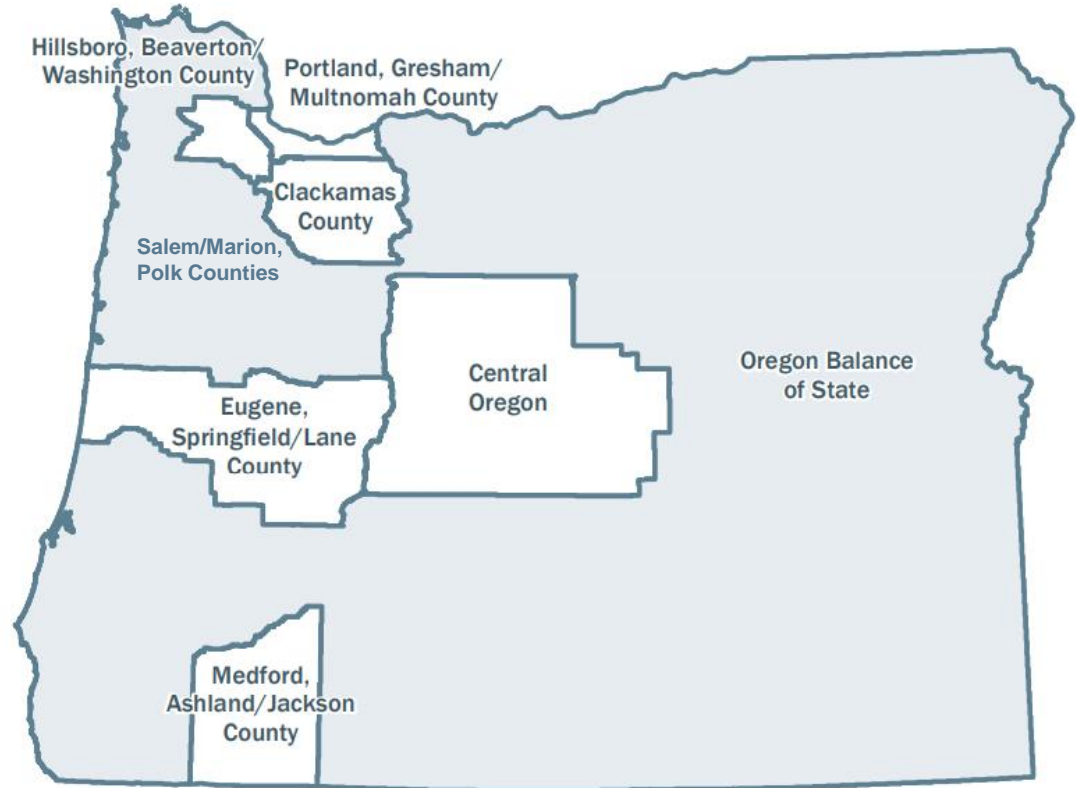
Emerging Strategies

CALIFORNIA

Racial Equity Training and Capacity Building:
- *All Continuums of Care have **access to racial equity training and capacity building**.*
- *Each community also has the opportunity participate in small group workshops and/or 1:1 technical assistance to **move communities towards implementing emerging strategies to reduce racial/ethnic disparities**.*
- *Topics include using data, racial equity prioritization in coordinated entry, creating meaningful partnerships with people with lived experience, and advancing cultural humility and awareness.*

②
Identify Needs

HB2100 Section 7.3.b
*Consider existing methods and recommend additional methods by which the Housing and Community Services Department and Oregon Housing Stability Council **may receive advice and information about needed services** for individuals experiencing homelessness and housing insecurity.*

Goal 2. Identify Needs
Task Force Discovery Questions

Questions from 11/29/21 -
- Who is best positioned to know what individuals need?
- Who is best positioned to communicate needs to HCSD and OHSC?
- What resources are needed at HCSD and OHSC to stay up to date with evolving needs?
- How do we do "race-neutral" policies that are targeted to those most impacted?
- Has a census been conducted by our houseless neighbors asking them what the barriers to access are?

Additional Questions Today -
- ?
- ?
- ?
- ?

INSIGHT 2. CAPO IS THE CATCH-ALL ENTITY FOR IDENTIFYING NEEDS - AND THE PRIMARY ELIGIBLE GRANTEE

Current [Oregon Rule 813-230-0005](#) deems CAPO as an entity that performs the function of providing advice and recommendations to the department regarding administration and funding of antipoverty programs (CSBG, Low-Income Energy Assistance Block Grant, Weatherization, ESG, and other federally funded programs that benefit low-income Oregonians).

CAPO's role is further reaffirmed in [Oregon Statute 458.505](#) section 6c, 6e, and 6g.

🏠 / Oregon OAR / Chapter 813 / Division 230 / Rule 813-230-0005

813-230-0000 Definitions

813-230-0005 Administration of Antipoverty Programs

813-230-0007 Funding Eligibility

813-230-0010 Designation of Community Action Agencies

813-230-0020 Termination of Community Action Agencies

Oregon Oregon Housing and Community Services Department

Rule 813-230-0005
Administration of Antipoverty Programs

(1) The department is authorized by the Oregon legislature as the state affordable housing finance agency and administrator of state and federal antipoverty programs. The federal antipoverty programs are the Community Services Block Grant, the Low-Income Energy Assistance Block Grant, the United States Department of Energy Weatherization Assistance Program, the Emergency Solutions Grant Program and any other federally funded program that benefits low-income Oregonians.

(2) The department administers the federal anti-poverty programs through subcontracts with community action agencies, the Oregon Human Development Corporation and other eligible entities under ORS

Emerging Strategies

VIRGINIA	CALIFORNIA
Stakeholder Engagement: *Statewide region-specific* **listening sessions** *for all stakeholders to offer input on CDBG, ESG, HOME, HOPWA, and NHTF funding priorities and policies with periods of* **public comment** *widely communicated to a broad and diverse range of people* **Statewide Coordination:** *Statewide* **coordination and collaboration to reduce homelessness** *inclusive of focus on performance measures, strengthening approaches like rapid rehousing and permanent supportive housing, and aligning work with federal goals and strategies.* [Results](): *a 34% decrease in overall homelessness over an 8-year period.*	**Data Transparency:** *Data is* **transparent and inclusive of racial disparities** *at the local and statewide level:* [Statewide Homeless Data Integration System]() *(HDIS) with people served, demographics w/disparities, services, and multi jurisdictional access*

③
Change Funding Structure

Identify and investigate potential changes in this state's funding structure to address racial disparities among people experiencing homelessness and housing insecurity, including consideration of how housing transition of services delivery could be implemented to avoid service disruptions among people experiencing homelessness or housing insecurity.

Goal 3. Change Funding Structure
Task Force Discovery Questions

Questions from 11/29/21 -
- What is the state's current funding structure? What is working, and can improve?
- Let's delineate current funding that is being used for operations and other programming outside of currently housing formerly houseless individuals (aka. If you take the funding away, they become homeless)
- What are the concerns related to changing the current system? Would like to better understand
- To address existing competition, what are CAAs current procurement processes?

Additional Questions Today -
- ?
- ?
- ?
- ?

INSIGHT 3. FORMULA FOR FUNDING

[Oregon Statute 458.505](#) requires the state to distribute money to CAAs through a non-competitive allocation formula with no equity prioritization factors

This is not aligned with consultation requirements of four federal acts:
- *McKinney-Vento Act*
- *CoC Program Interim Rule*
- *ESG Program Interim Rule*
- *Consolidated Submissions for Community Planning and Development*
- *42 USC 11372a(b), §578.7(a)(7); 578.7(c)(5), 24 CFR 576.400(a), 24 CFR 91.100(d), 24 CFR 91.110(e), 24 CFR 91.220(l)(4)(vi), 24 CFR 91.320(k)(3)(v), 24 CFR 91.520(g)).*

458.505
Community action agency network as delivery system for federal antipoverty programs

458.510
Energy Crisis Trust Fund

458.515
Oregon Housing Stability Council to advise and assist department regarding low income home energy assistance

458.525
Duties of Oregon Housing Stability Council in

Housing and Community Services Programs

ORS 458.505
Community action agency network as delivery system for federal antipoverty programs

- duties of Housing and Community Services Department

TEXT   ANNOTATIONS

(1) The community action agency network, established initially under the federal Economic Opportunity Act of 1964, shall be the delivery system for federal antipoverty programs in Oregon, including the Community Services Block Grant, Low Income Energy Assistance Program, State Department of Energy Weatherization Program and such others as may become available.

(2) Funds for such programs shall be distributed to the community action agencies by the Housing and Community Services Department with the advice of the Community Action Partnership of Oregon.
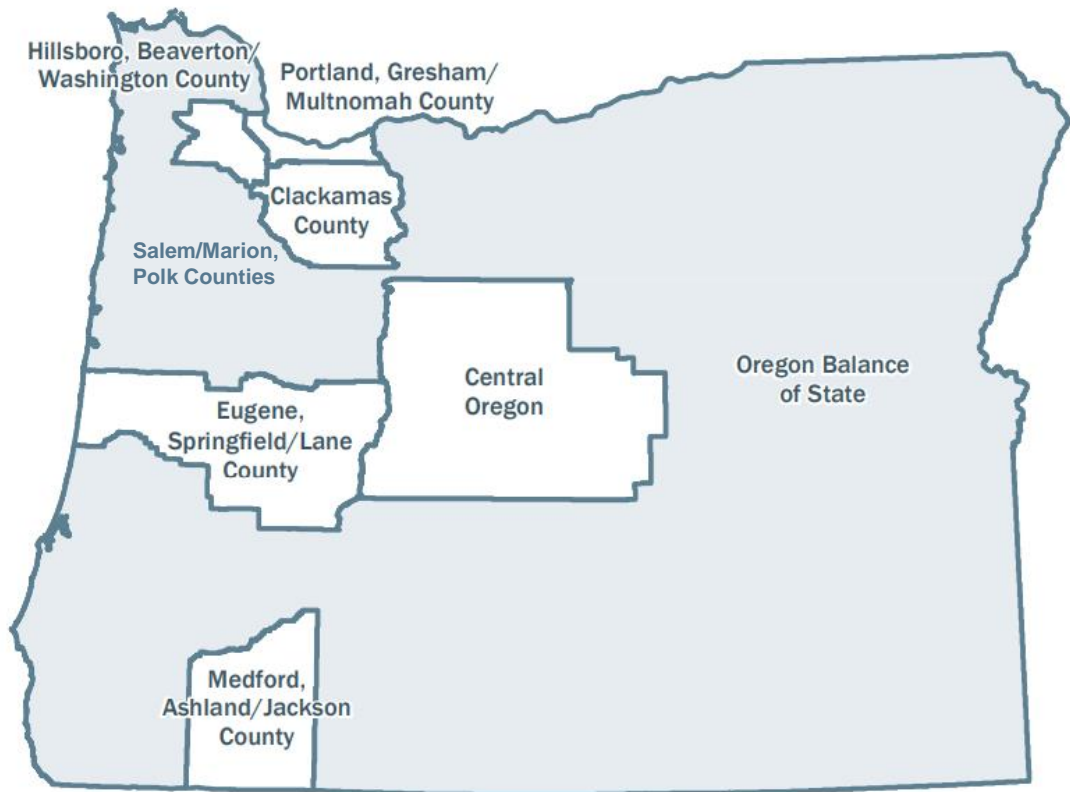
Examples:
- *ESG: requirements for consultation for allocation of funds: recipients must discuss local priority needs and align ESG and CoC program resources and use data on needs and performance to inform allocation decisions (not happening to degree required)*
- *Consolidated Planning: public process is required, but OHCS is only required to consult with CAPO per statute/rule*
- *Citizen Participation Planning: requires opportunity to attend public hearings (not met)*

INSIGHT 1B. PORTLAND RECEIVES MORE FUNDING, WITH LESS PEOPLE EXPERIENCING HOMELESSNESS

Though six of the state's eight Continua of Care are managed at a county-wide level, the other two continua cover unreasonably large portions of the state and significantly diverse populations.

The Balance of State CoC (OR-505) contains more people experiencing homelessness than Multnomah County, the state's largest urban hub.

The tri-county CoC of Central Oregon (OR-503) contains more people experiencing homelessness than any of the other CoCs apart from the two just mentioned.

Hillsboro, Beaverton/ Washington County

Portland, Gresham/ Multnomah County

Clackamas County

Salem/Marion, Polk Counties

Eugene, Springfield/Lane County

Central Oregon

Oregon Balance of State

Medford, Ashland/Jackson County

Emerging Strategies

VIRGINIA	CALIFORNIA
Community-Based Competition: *Funding based on* **transparent scoring** *that reflects:* **local need**, *alignment of the approach with state and federal goals, alignment of proposed activities within state goals,* **local coordination**, *community and provider capacity, data quality, and* **performance outcomes**	**Tribal-Led Solutions:** *Leverage Indian-specific federal funding (ICDBG-ARP) by* **working across silos** *to be paired with mainstream federal funding (ESG-CV)* **Results:** *Tribal-created innovative solutions that meet Tribal-specific needs (e.g. San Pasqual Band of Mission Indians will purchase 8 modular homes to help alleviate their housing shortage)*

④

Modify Contracting

HB2100 Section 7.3.d
Identify and investigate methods by which the Housing and Community Services Department and Oregon Housing Stability Council may **modify contracting process and eligibility for providers** of services for individuals experiencing homelessness and housing insecurity.

Goal 4. Modify Contracting
Task Force Discovery Questions

Questions from 11/29/21 -
- What is the state's current process for contracting and eligibility? What is working, and can improve?
- Which funds are we discussing. All in? Or specific funding streams?

Additional Questions Today -
- ?
- ?
- ?
- ?

INSIGHT 4A. CAA ELIGIBILITY

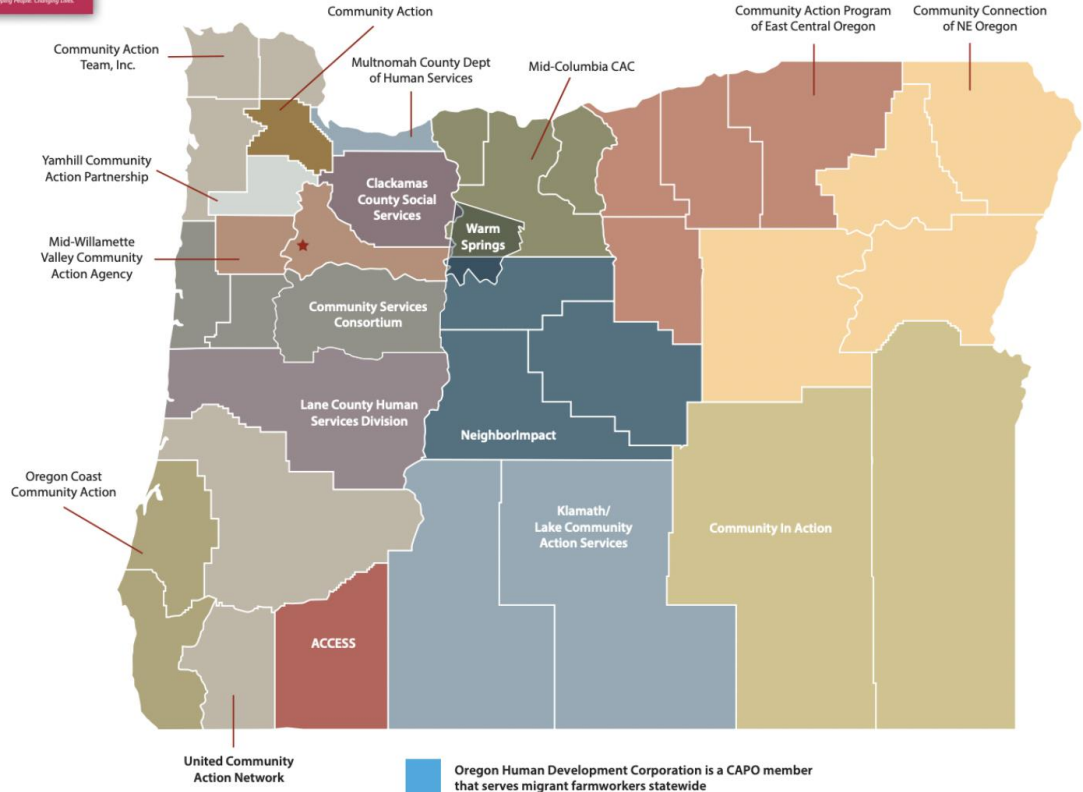Only Community Action Agencies are eligible to receive most types of funding with no competitive element *

INSIGHT 4B. "PROCUREMENT" IS SOLE SOURCING

The state isn't actually practicing procurement, it's more like sole sourcing: Oregon procurement allocations are loosely tied to the federal Community Services Block Grant (CSBG) allocation process, which has historically funded CAAs. There is no competition, no application - only implementation reports. , a check in box exercise

Community Action Partnership of Oregon

Community Action Team, Inc.

Community Action

Multnomah County Dept of Human Services

Mid-Columbia CAC

Community Action Program of East Central Oregon

Community Connection of NE Oregon

Yamhill Community Action Partnership

Clackamas County Social Services

Warm Springs

Mid-Willamette Valley Community Action Agency

Community Services Consortium

Lane County Human Services Division

NeighborImpact

Oregon Coast Community Action

Klamath/Lake Community Action Services

Community In Action

ACCESS

United Community Action Network

Oregon Human Development Corporation is a CAPO member that serves migrant farmworkers statewide

⑤

Policy Recommendations

*Recommend solutions regarding the **funding of services for individuals** experiencing homelessness or housing insecurity, including legislation or rulemaking and modifications to:*
(A) The delivery and eligibility requirements for federal and state funds;
(B) The receipt and distribution of information about homelessness and homelessness services by the state; and
(C) Methods for addressing racial disparities

PRELIMINARY DESIGN

Small Group Activity

Group Instructions

1. Break up into Subcommittees/Groups (1-4)

2. Go to your group's slides (*every team has two)*

3. Review and answer the questions

   a. Everyone an important and valid perspective - record all of them (and note differences if any, e.g. for Portland metro)

   b. Discovery team members will be on hand to answer questions

   c. Please make sure key discussion is recorded on the slides

TASK FORCE GOALS	DISCOVERY TEAM	SMALL GROUP 11/29	TODAY
① **Decrease Disparity**	1. Brittani Manzo 2. Kenisha Bryant	1. Alan Evans 2. Ariel Nelson	1. Marisa Espinoza 2. Jennifer P. Taylor 3. Senator Dick Anderson 4. ?
② **Identify Needs**	1. Jeff Olivet 2. Donald Whitehead .	1. Jennifer Parrish Taylor 2. Jimmy Jones	1. Ariel Nelson 2. Andrea Bell 3. Vanessa Timmons 4. ? .
③ **Change Funding Structure**	1. Abby Miller 2. Michael Thomas	1. Katrina Holland 2. Lizzy Atwood Wills	1. Xan Augerot 2. Sami Jo D. 3. WInsvey Campos
④ **Modify Contracting**	1. Abby Miller 2. Michael Thomas	1. Marisa 2. Sami Jo 3. Paul	1. Paula Hall 2. Marcus Mundy 3. ?
⑤ **Policy Recommendations**	Discovery Team support from: 1. Brittani Manzo 2. Kenisha Bryant 3. Alicia Nevaquaya 4. Abby Miller 5. Jeff Olivet 6. Donald Whitehead 7. Kavita Singh Gilchrist 8. Ziggy Keyes	The Task Force to make policy recommendations based on available information (vote by majority).	

Subcommittee 1: *Jennifer Parrish Taylor, Sen. Dick Anderson, and Marisa Espinoza*

GOAL 1 Decrease Disparity	Identify and investigate **methods by which the state may decrease rates of racial disparity** among people experiencing homelessness and receiving services.

EMERGENT DISCOVERY
Review + Add Thoughts

EXAMPLES OF RACIAL DISPARITY	CAUSES OF RACIAL DISPARITY	STATE CAPACITY FOR CHANGE
- Oregon is among the states with the highest rates of incarceration of Black men - Native Americans are convicted at five times the rate of whites in Oregon for felony drug possession - African Americans are more than twice as likely to be convicted as whites - Prosecutors in the state have been shown to charge people of color more harshly - Lack of BIPOC health providers - Lack of BIPOC educational providers - Lack of BIPOC career professionals - Percentage of BIPOC individuals who are renters vs homeowners - Percentage of cost burden BIPOC renters vs white cost burden renters - Graduation rates - Metrics (qualitative data) on rates of return to homelessness broken down by demographics	- Historic power structures + dynamics rooted in white supremacy and historic racial/ethnic exclusion (and present-day power structures and dynamics- these are ongoing in systems and structures as well as clinical environments, and have impacts on the individual/ client level service) - Lack of supportive systems of care of all residents - Lack of understanding regarding racial disparities in homelessness and methods to address - Insufficient housing resources - Lack of trust in communities' ability to devise and implement effective solutions; siloed communities due to funding structure - Gentrification - Oregon's history of being a sundown state - Red-lining - Racially exclusive covenants - Lack of access to GI loans for Black veterans - Lack of enforcement/ upholding of treaties with indigenous nations - Lack cultural understanding and empathy - Decolonizing the process of data collection and reporting - Lack of capacity building resources - Lack of more locally driven solutions to homelessness that center those most impacted ?	- Funding for organizations (unrestricted funds) - Decision-making process change - Addressing power imbalance between CBOs and CAAs (CBOs especially culturally specific orgs to contract with the state, apply for funding) - Child welfare and criminal justice systems - providing support (rental assistance, public housing, other housing resources) - Alignment of systems that also feed into homelessness into common strategy, solutions, collaboration, resource sharing, etc. (i.e. criminal justice, health care, long term care, child welfare, etc.) - Trust in community led organizations and solutions - Lack of appetite or buy in for collaboration and resource sharing - Accountability for addressing racial disparities (and incentivize funding to orgs that actually address disparities) - Transparency - Lack of iterative process that would help support models/ solutions that work and phase out models that don't (w/r/t addressing disparities and housing folks) *Alternative Models* *Virginia (culturally specific organization inclusion)* *California (tribal inclusion)* *City of Atlanta (including non-legacy, non-traditional providers)*

EMERGENT STRATEGIES / Goal 1 - Decrease Disparity

PROBLEMS TO ADDRESS How might we….?	SOLUTION IDEATION + examples
• How might we move power and change systems, not just gather data (many national communities have plateaued in addressing racial disparities by focusing political will and administrative efforts)?	• Reporting requirements are the death of fundamental societal changes • Require those that distribute funding to do community based work • Review of historic legislation that feeds current models of doing the work and determining if those pieces of legislation need to be updated or not • Basic common understanding and baseline knowledge about racial inequality, racial equity, racial justice, etc. and how it connects to housing/ homelessness is needed (cultural unlearning needs to happen) • Need more folks who represent the people in positions of power and decision-making
• How might we shift racial power dynamics from entrenched white dominant culture to an intentional, thoughtful, intersectional and holistic approach? • How might we overcome general risk aversion, and build real-time environmental pressure necessary for vulnerability and to do the work? • How might we address agency distrust of community based organizations, that are often BIPOC lead?	• Build mechanisms by which consumers can give input or inform on their experience to improve the process • Require culturally specific organizational input • Accountability systems • Have agency members rooted in the community • Stop operating from a place of scarcity • Incorporate targeted universalism as theory of change (if you prioritize the most marginalized you will get to solutions for all)
• How might we educate and share best practices between communities on understanding and addressing racial disparities? • How might we shift shelters from operating on a consumer based model into a holistic one that provides wrap around services?	• More staff capacity in agencies to engage with local communities and respond to issues • ? • ?
• How might we increase access to funding and ability to compete? • How might we increase capacity for communities of color to deliver services and resources and/or provide linkage to these?	• ?

Subcommittee 2: *Andrea Bell, Ariel Nelson, Vanessa Timmons*

GOAL 2 Identify Needs	Consider existing methods and recommend additional methods by which the Housing and Community Services Department and Oregon Housing Stability Council may **receive advice and information about needed services** for individuals experiencing homelessness and housing insecurity.

EMERGENT DISCOVERY
Review + Add Thoughts

BARRIERS TO ACCESS	WHO KNOWS ABOUT NEEDED SERVICES	HOW TO COMMUNICATE TO HCSD and OHSC
• No census regarding barriers to access • Lag in timely population data to inform funding formulas, particularly for quickly growing and/or migrating communities, prevents federal government and state government from allocating funding based on real-time needs, which perpetuates the trend of insufficient resources statewide. • Lack of information/data from impacted populations prevents solutions from being identified and resources from reaching those populations - need for community-led data, processes to get that data • ? • ? • ?	• Community based organizations • Culturally specific organizations • Tribes • Non-legacy, non traditional providers? • Cities and counties • ? • ? • ? *Alternative Models* • *Virginia (culturally specific organization inclusion)* • *California (tribal inclusion)* • *City of Atlanta (including non-legacy, non-traditional providers)*	• Implementing equity-based decision-making (framework for reference) across state funding mechanisms • Lift cumbersome reporting requirements to increase capacity • Supporting representatives of historically minoritized communities to meaningfully participate and lead in decision-making as it relates to priority-setting, policymaking, and funding. • Create direct channels of communication for community-based organizations to request funding and support from the state to meet their communities' needs. • Connect the dots between state funding decisions/planning and local/regional coordination • recognize/incorporate informal/less established community based organizations into local and state processes • ?

PROBLEMS TO ADDRESS How might we…. For….?	SOLUTION IDEATION + examples
• How might we center those most impacted? • How might we ensure greater transparency regarding information and information sharing? • How might we reconsider who we call "experts" - talk to those most impacted by homelessness and housing insecurity?	
• How might we provide stipends/compensation for people experiencing homelessness or with previous experience to engage in state and local processes	
• How might we ensure usable/accessible data - HMIS needs updating/funding, but also ability to incorporate other systems	

Subcommittee 3: *Xan, Sami Jo, WLnsvey*

GOAL 3 Change the Funding Structure	Consider Identify and investigate potential changes in the **state's funding structure** to address racial disparities among people experiencing homelessness and housing insecurity, including consideration of how housing transition of services delivery could be implemented to avoid service disruptions among people experiencing homelessness or housing insecurity.

EMERGENT DISCOVERY
Review + Add Thoughts

CURRENT STRUCTURE (what works and can improve)	POSSIBLE CHANGES	CONCERNS/CHALLENGES REGARDING CHANGE
- Distribution of money to CAAs through a non-competitive allocation formula with no equity prioritization factors - Disproportionate allocation to Portland - Current fed/state structure obscures the state's diversity and perpetuate gatekeeping by funneling funds regionally. - State funding primarily funneled through 19 CAA each providing as many as 60 types of services, liiting their ability to focus on improving and scaling homeless services and tailoring services for communities of color while balancing broad regional needs - Insufficient funding forces marginalized communities to struggle harder - Insular and complicated system excludes 9 tribes - there is no advance notice or ingrained understanding among the Tribes or CSO's about what funding will be made available and when.	- Innovative and dignifying funding strategies (see Chicago, NY): e.g. Direct Cash Transfers - Forcing Competition: Regional vs. Community Needs - Policy focus on Sufficient Funding for Homeless Services, not just engagement and information - Funding Culturally Specific Services and Community-Based Organizations (CBOs) - increase capacity and reach in their communities; loosen, waive requirements; regional organizations to lend capacity to or directly invest in smaller CBOs - Give CBO's access to decision-makers, meaningful input, and meaningful decisions. - Allocation formula to incorporate new criteria that directs funding to areas based on population shifts. Also redraw the regional map, creating network of culturally-specific state-level advisors to help collect population data so underserved communities across the state get a meaningful set-aside of funds in each area or in super-regions.	- Differing viewpoints of what resilient system means, that is able to respond to disasters like Covid and wildfires, mobilize quickly and reach the people in need - Gaining consensus on approach without causing harm in the process - Funding structure in place for decades- means a big shift - political tensions could increase - If structure changes, does that mean less resources for more providers? - Competitive RFPs don't have the best reputation for equitable distribution - Limited staffing for contract managers *Alternative Models* *Virginia (culturally specific organization inclusion)* *California (tribal inclusion)* *City of Atlanta (including non-legacy, non-traditional providers)*

PROBLEMS TO ADDRESS	SOLUTION IDEATION + examples
PROBLEMS TO ADDRESS How might we…. ?	**SOLUTION IDEATION** + examples
• How might we center those most impacted? • How might we ensure greater transparency regarding information and information sharing? • How might we reconsider who we call "experts" - talk to those most impacted by homelessness and housing insecurity? • How might we improve access to funding for community based organizations? • Mismatch between location of culturally specific provider location and places where there is clear racial disparity in houselessness • Need for more funding, overall--so much need and we are not addressing it	_Community-based competitive process_ with funding based on transparent scoring that reflects: local need, alignment of the approach with state and federal goals, alignment of proposed activities within state goals, local coordination, community and provider capacity, data quality, and performance outcomes _Link to homeless and housing needs guidelines_ • Need data on racial disparity in unhoused population • Use racial justice lens (housing as a human right), because statistical analyses often underreport racial disparities due to how homelessness presents itself in different places • Fund more culturally specific providers • Tribes could receive funds based on the entire AIAn population in the area, to extend service beyond tribal members • Take local CBO resources into account, when allocating resources -- we know there are geographical differences in CBO capacity
• How might we learn from other sectors that intersect homelesses to maximize opportunities?	• Set clear equity goals in allocating funding • Conduct equity audits for recipients of funds
• How might we ensure stronger accountability for equitable outcomes for providers? • Address barriers to funding access • Reimbursement basis funding as a barrier--is this a state or federal barrier? • How might we improve visibility of programmatic hiccups?	• Set clear equity goals in allocating funding • Transparency -- data on racial disparities in homelessness and in services provided, outcomes of service. Need clear metrics • Better info on partnering in service provision • Annual reports from Community Action Agencies -- including carry-over and how it will be invested in future years. Parallel to Tribes Housing block grant reporting. Those reports go to HUD, Oversight Committee, Elected body (Tribal Council), audit clearinghouse, etc.
• How might we ensure additional resources for all housing providers? • How might we add providers?	• Increase visibility to the Legislature for the volume of need for housing services, possibly leading to more funding from the state • Statewide data system to do apples to apples needs comparison, with the understanding that some "need" is harder to capture than others -- the doubling up and couch surfing

GOAL 3 Change Funding Structure

Identify and investigate methods by which the Housing and Community Services Department and Oregon Housing Stability Council may **modify contracting process and eligibility for providers** of services for individuals experiencing homelessness and housing insecurity.

CURRENT PROCESS	POSSIBLE CHANGES	CONCERNS/CHALLENGES REGARDING CHANGE
- Only Community Action Agencies are eligible to receive most types of funding with no competitive element "PROCUREMENT" IS SOLE SOURCING - Oregon procurement allocations loosely tied to CSBG allocation - no competition, no application - only implementation reports. Checkbox exercise - State awards for "partnering" with CSO's without any measurable outcomes or metrics re: that particular community - General and pervasive lack of culturally responsive professionals working in partner organizations (like real estate professionals) - Subcontracting and other program requirements are burdensome and not targeted to promote change: Minority and women-owned/led orgs are only incentivized at the State contract level, not at the subcontract level, and also there is no incentive for CAA's to be minority or woman-led. There needs to be more thinking about what it means to - Administrative requirements are significant barriers to CSO's or any new orgs	- Make sure the asset being developed is inclusive and understood by those assumed to be accessing and benefiting from it. - Monitor to ensure that providers have hired people who can assist Tribal folks. - Create new requirements for stakeholder engagement. - Culturally specific organizations to have direct access to state funding contracts, rather than being required to go through CAAs - Recommendations from HUD: Expanding Procurement - Create incentives for underrepresented communities to play a part in the work, e.g. offering incentives for apprenticeships or employing skilled workers from underrepresented or underserved communities. - Attention to removing or simplifying requirements, making technology free and user-friendly, access to support like bookkeeping/accounting, etc., would help to lower barriers to organizations.	- Requires Legislative approval* - Not everyone wants change - Social and cultural element to change means that many are resistant - Reduce some of the administrative burden to providers of services; - Have a more streamlined payment system for recipients of state funding, to reduce the "float" for community action agencies and other CBOs; - Have a mandatory racial equity review be done of the data, questions and analysis of populations under review; - Clarify the current process to ensure accuracy and to remove assumptions - disagree with the description of the current process.

PROBLEMS TO ADDRESS How might we…. ?	SOLUTION IDEATION + examples
• How might we look at what other states have done to develop a baseline understanding of possibilities?	• Find models of states that approximate Oregon's demographics, and glean lessons from any work they have done
• How might we bring on more providers but not negatively impact current providers?	• Maybe begin with subcontracting arrangements, but those are generally fraught
• How might we recognize that each area (region) is unique?	• We already do
• How might we look at competitive models in other sectors (i.e. healthcare/ OHA) and identify what can be replicated ?	• Just look, and replicate good stuff

Reflections

- More reaffirms how much of this work is intersectional - like Rubik's Cube, have to look at thai in a 3D way, not just one solutions - can be overwhelming. The enormity of it, real people, real lives, life and death. As we do this work, how do we remember that, and continue to center those folks? Unclear to me on this TF if there are folks with lived experience on this issue. It feels academic to me.
- Common theme from our group was the need for data. Talking about houselessness from a racial justice lens, it helps to know where the concentrations are. Need for better data collection throughout the state. And need for culturally specific providers. Not that current aren't great; there are barriers for those BIPOC for accessing govt-type agency, and we know our people.

KEY QUESTION

"Culture eats strategy..."

How might we address the social and cultural element to change?

- Sustained engagement together (continuation of Task Force) +1
- Need cultural responsivity technical assistance training in areas that have few CBO resources, ongoing basis +1
- More partnerships and collaboration
- Truth and reconciliation process (how do we get real about race in this country)
- More relationship building over the long term

Join us at Slido.com and enter #344 401 or scan the QR code to the right:

How might we address the social and cultural element to change? (Adopting new statutes, and reducing racial disparity?)

NO MEMBERS OF THE PUBLIC PARTICIPATED IN THE POLL OPPORTUNITY.

Plus	Delta
Small group discussions	Would be helpful for someone that's not on the taskforce to be a dedicated note taker
Small group discussions!	

Next Steps

	Task	Responsible	Due Date
1	Schedule Lead Thursday Meetings (Chair/Co-Chairs) - This week 12/23	Mary	12/21/21 Tu
2	Schedule Subcommittees + Create All-Inclusive Slack Channels	Mary	12/22/21 Wed
4	Synthesize S2 and Share back	Sophia	12/25/21 Sat
5	Draft S3 Agenda including Governance Exploration	Sophia	12/25/21 Sat
6	Initial Discovery Report	Discovery Team	12/27/21 Mon (S3)
7	Complete TF Interviews, Surveys	Discovery Team +TF	12/24/21 Fri
8	Sign onto Slack, join Subcommittees and give feedback	Task Force Members	12/27/21 Mon (S3)

Thank you!