February 4, 2022

To: The Honorable Governor Kate Brown  
The Honorable Secretary of State Shemia Fagan  
The Honorable State Treasurer Tobias Read  
LandBoard.Testimony@state.or.us

Re: Agenda Item 2: Legislative Concepts—Sustainable Fee Structure for Removal-Fill Permitting: SUPPORT

The League of Women Voters of the United States believes that natural resources such as forests and the animals and plants living within them should be managed as interrelated parts of life-supporting ecosystems.

The League has strong positions on water quality. We particularly note that Oregon has a goal of no net loss of wetlands. Oregon recognizes the role of wetlands in water quality and in flood management among other values. The waters of the state are an important public asset. Management of activities in these waters must be done carefully and with full application of state and federal regulations.

From the League of Women Voters of Oregon water study “Water in Oregon—Not a Drop to Waste:

Wetlands are considered “waters of the state” and are defined by soils, vegetation, and hydrology. Oregon, like the federal government, is committed to a goal of “no-net-loss” of wetlands. Mitigation is required if wetland loss is deemed unavoidable.

On March 21, 2021, we submitted the following testimony on behalf of the Dept. of State Lands SB 5539 budget: We do encourage the agency to review its removal-fill permit application fees as that work is long overdue and fees need to be increased. A 2019 study indicated that fees are only covering about 20% of the cost of processing. The League supports a shared system as we also believe the public needs to be represented in the application process.

We also addressed the issue around the impact of waterway cleanup costs: We support POP 110 to provide grants for this work. But we also support SB 840 to allow counties to add a fee to boat registrations to find additional funds for this cleanup. The cost to the public health of Oregon’s waters should not be neglected. Increased focus on this problem (over 200 boats are now abandoned in Oregon’s waters) should be part of the agency’s work this next biennium.

With that background, we support the proposed Legislative Concept: Implementing a sustainable fee structure for the Aquatic Resource Management Program to eliminate the fiscal burden on the Common School Fund. We recognize that there will be pushback from those required to pay the fees. We are willing to work with others to find a way to balance the needs of those who require these permits (which protect Oregon’s waters of the state, including wetlands) with the need to acknowledge the burden on the Common School Fund. However, these waters are a multi-generational asset as is the Fund. We look to the department to include Oregon’s tribal members and underserved communities who may be affected by flooding and other harmful consequences due to lack of appropriate regulation. We also recognize the opportunities to store “blue carbon” in these areas. Of course, these waters are also the home to a variety of
threatened and endangered species, including Oregon’s iconic salmon. It’s clear that the conversation needs to start soon after the 2022 session so that all voices may be heard.

Thank you for the opportunity to share our support for your approval to move forward with this important discussion on proposed 2023 legislation.

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